

AMENDMENT TO THE

REGIONAL WATER QUALITY MANAGEMENT PLAN

TOWN OF NORWAY



AS ADOPTED BY THE

SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION

JUNE 2026

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Thomas Slawski, PhD Chief Biologist

SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION

W239 N1812 ROCKWOOD DRIVE • PO BOX 1607 • WAUKESHA, WI 53187-1607 • TELEPHONE (262) 547-6721

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SUBJECT: Certification of Amendment to the Adopted Regional Water Quality Management Plan (Norway Sanitary Sewer Service Area)

TO: The Legislative Bodies of Concerned Local Units of Government within the Southeastern Wisconsin Region, namely: the County of Racine and the Town of Norway.

This is to certify that at the meeting of the Southeastern Wisconsin Regional Planning Commission, held on the 17th day of June 2026, the Commission did by unanimous vote of all Commissioners present, being 12 ayes and 0 nays, and by appropriate Resolution, a copy of which is made a part hereof and incorporated by reference to the same force and effect as if it had been specifically set forth herein in detail, adopt an amendment to the regional water quality management plan, which plan was originally adopted by the Commission on the 12th day of July 1979, as part of the master plan for the physical development of the Region. Said amendment to the regional water quality management plan pertains to the revised Norway sanitary sewer service area and consists of the documents attached hereto and made a part hereof. Such action taken by the Commission is recorded on, and is a part of, said plan, and the plan as amended is hereby transmitted to the constituent local units of government for consideration, adoption, and implementation.

IN TESTIMONY WHEREOF, I have hereunto set my hand and seal and cause the Seal of the Southeastern Wisconsin Regional Planning Commission to be hereto affixed. Dated at the Village of Pewaukee, Wisconsin, this 17th day of June 2026.

Michael Crowley, Chairman
Southeastern Wisconsin
Regional Planning Commission

ATTEST:

Stephanie Hacker, Deputy Secretary



RESOLUTION NO. 2026-08

RESOLUTION OF THE SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION AMENDING THE ADOPTED REGIONAL WATER QUALITY MANAGEMENT PLAN, THAT PLAN BEING A PART OF THE MASTER PLAN FOR THE PHYSICAL DEVELOPMENT OF THE REGION CONSISTING OF THE COUNTIES OF KENOSHA, MILWAUKEE, OZAUKEE, RACINE, WALWORTH, WASHINGTON, AND WAUKESHA IN THE STATE OF WISCONSIN (NORWAY SANITARY SEWER SERVICE AREA)

WHEREAS, pursuant to Section 66.0309(10) of the *Wisconsin Statutes*, the Southeastern Wisconsin Regional Planning Commission (SEWRPC), at a meeting held on the 12th day of July 1979, duly adopted a regional water quality management plan as documented in the three-volume SEWRPC Planning Report No. 30, *A Regional Water Quality Management Plan for Southeastern Wisconsin: 2000*; and

WHEREAS, the Commission duly adopted an amendment to the regional water quality management plan refining and detailing the Norway sanitary sewer service area as documented in SEWRPC Community Assistance Planning Report No. 247, *Sanitary Sewer Service Area for the Town of Norway Sanitary District No. 1 and Environs, Racine and Waukesha Counties, Wisconsin*, dated June 1999, as amended; and

WHEREAS by email received February 18, 2026, the Town of Norway Sanitary District No. 1 requested that the Commission amend the Norway sanitary sewer service area to add certain lands located outside of the currently adopted Norway sewer service area; and

WHEREAS, the proposed amendment to the regional water quality management plan is documented in a Commission staff memorandum entitled, "Response to Request by the Town of Norway Sanitary District No. 1 to Amend the Norway Sanitary Sewer Service Area," attached hereto and made a part hereof; and

WHEREAS, the requested change to the regional water quality management plan, as documented in the aforementioned staff memorandum, was the subject of a public hearing held jointly by the Town of Norway and the Regional Planning Commission on April 27, 2026; and

WHEREAS, Section 66.0309(9) of the *Wisconsin Statutes* authorizes and empowers the Regional Planning Commission, as the work of making the whole master plan progresses, to amend, extend, or add to the master plan or carry any part or subject thereof into greater detail;

THEREFORE, BE IT RESOLVED:

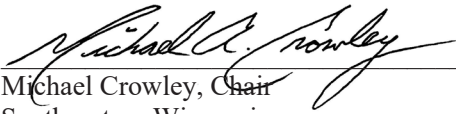
RESOLVED: That the regional water quality management plan for the Southeastern Wisconsin Region, being a part of the master plan for the physical development of the Region and comprised of SEWRPC Planning Report No. 30, Volumes One, Two, and Three, which was adopted by the Commission as a part of the master plan on the 12th day of July 1979, and which was subsequently amended to include the refined Norway sanitary sewer service area, be and the same hereby is amended in the manner identified on Maps 1 and 2 of the aforementioned SEWRPC staff memorandum.

RESOLVED: That the Executive Director is authorized to submit findings to the Wisconsin Department of Natural Resources and the Wisconsin Department of Safety and Professional Services that public and private sanitary sewer extensions necessary to serve the anticipated development on the lands concerned are in conformance with, and would serve to implement, the adopted regional water quality management plan as herein amended.

RESOLUTION NO. 2026-08

RESOLVED: That a true, correct, and exact copy of this resolution, together with the aforementioned SEWRPC staff memorandum, shall be forthwith distributed to each of the local legislative bodies of the local governmental units within the Region entitled thereto and to such other bodies, agencies, or individuals as the law may require or as the Commission, its Executive Committee, or its Executive Director, at their discretion, shall determine and direct.

The foregoing resolution, upon motion duly made and seconded, was regularly adopted at the meeting of the Southeastern Wisconsin Regional Planning Commission held on the 17th day of June 2026, the vote being: Ayes 12; Nays 0.


Michael Crowley, Chair
Southeastern Wisconsin
Regional Planning Commission

ATTEST:



Stephanie Hacker, Deputy Secretary

DPH
#281182

SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION

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Staff Memorandum

RESPONSE TO REQUEST BY THE TOWN OF NORWAY SANITARY DISTRICT NO. 1 TO AMEND THE NORWAY SANITARY SEWER SERVICE AREA

May 12, 2026

INTRODUCTION

By email received February 18, 2026, Ms. Amy Schwabe, Treasurer for the Town of Norway Sanitary District No. 1, requested that the Southeastern Wisconsin Regional Planning Commission (Commission or SEWRPC) amend the Norway sanitary sewer service area, tributary to the Town of Norway Sanitary District #1 (Sanitary District) sewage treatment facility, as that area is currently documented in SEWRPC Community Assistance Planning Report No. 247, *Sanitary Sewer Service Area for the Town of Norway Sanitary District No. 1 and Environs, Racine and Waukesha Counties, Wisconsin*, dated June 1999. The basic purpose of the amendment would be to include within the planned sewer service area certain lands located immediately adjacent to, but outside, the currently adopted sewer service area.

AREA DESCRIPTION

As shown on Map 1, the area proposed to be added to the Sanitary District sewer service area encompasses approximately 11 acres and is located west of, and adjacent to, Milwaukee Avenue (STH 36) and south of Meyer Drive within the southwest quarter of U.S. Public Land Survey Section 17 and the southeast quarter of U.S. Public Land Survey Section 18, Township 4 North, Range 20 East, Racine County, Wisconsin.

The subject area contains approximately 0.50 acres of environmentally significant lands, consisting entirely of isolated wetlands.

The subject area is proposed to be developed for government and institutional uses as identified in the most recent Town of Norway comprehensive plan amendment, which was adopted on February 7, 2024.

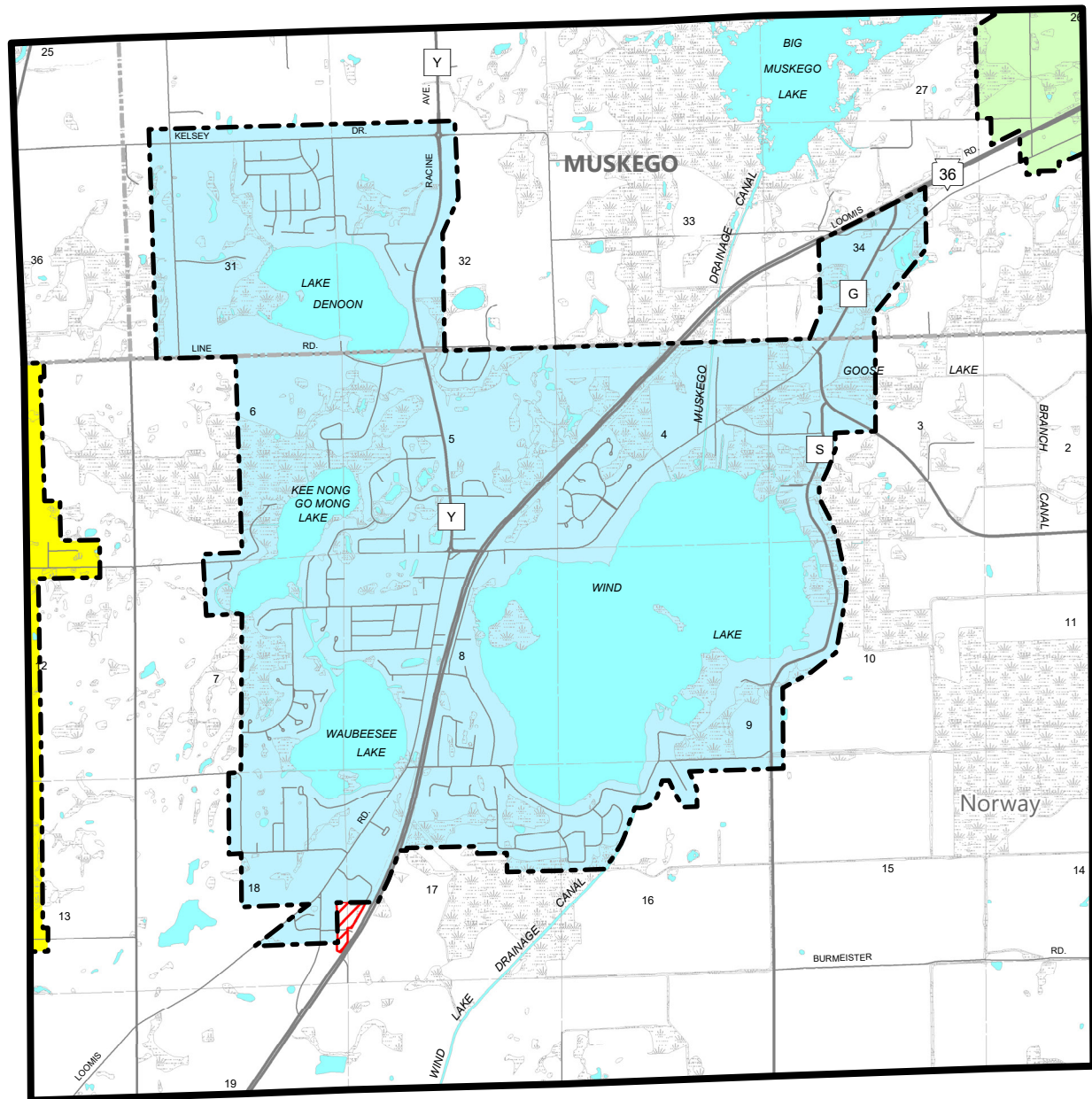
A more detailed delineation of the amended sewer service area, and of the environmentally significant lands within, are shown on the aerial photograph reproduced as Map 2.

RELATIONSHIP OF THE PROPOSED CHANGE TO THE EXISTING SANITARY SEWER SERVICE AREA

The proposed addition of approximately 11 acres to the Norway sewer service area represents an increase in the Norway planned sewer service area of approximately 0.20 percent. As noted above, the subject area is proposed for government and institutional uses and includes existing governmental and institutional, existing local streets, open rural lands, and existing recreational uses. As such, the resident population of the Norway sewer service area is anticipated to remain unchanged. The estimated buildout population of the expanded sewer service area—that is, the population that could be accommodated under full development

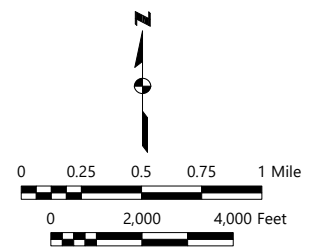
Map 1

Proposed Amendment to the Town of Norway Sanitary District No. 1 Sewer Service Area



- TOWN OF NORWAY SANITARY DISTRICT NO. 1 SEWER SERVICE AREA
- PLANNED SANITARY SEWER SERVICE AREA BOUNDARY
- WATERFORD/ROCHESTER SANITARY SEWER SERVICE AREA
- MUSKEGO SANITARY SEWER SERVICE AREA

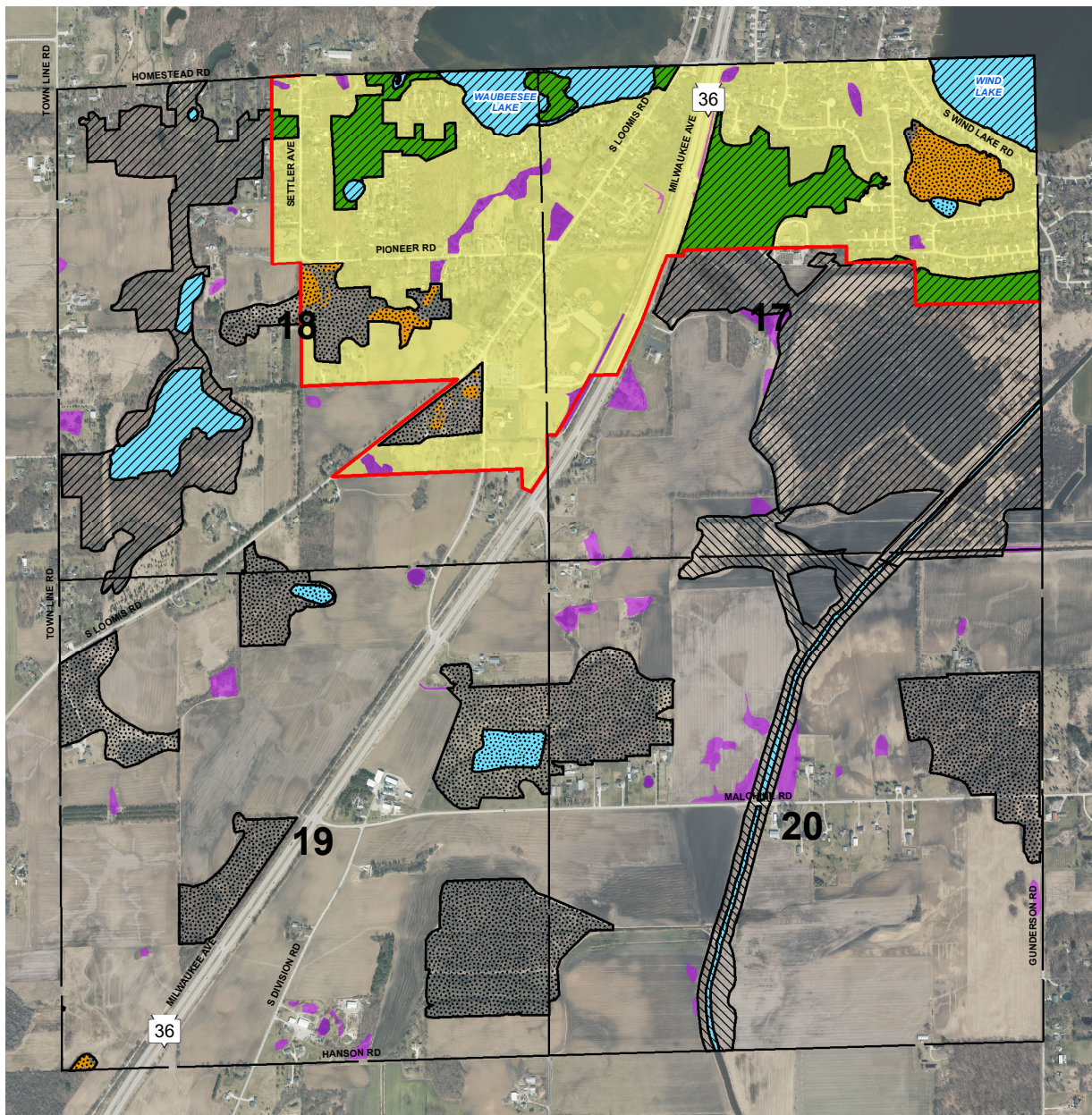
- AREA PROPOSED TO BE ADDED TO THE TOWN OF NORWAY SANITARY DISTRICT NO. 1 SEWER SERVICE AREA
- CIVIL DIVISION BOUNDARY



Source: Southeastern Wisconsin Regional Planning Commission
Last Updated: 5/7/2026

Map 2 Environmentally Significant Lands and Planned Sanitary Sewer Service Area for the Town of Norway Sanitary District No. 1

U.S. Public Land Survey Sections: 17, 18, 19, 20
Township 4 North, Range 20 East



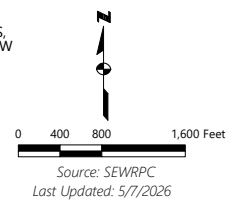
Photography Date: April/May 2024

-  PRIMARY ENVIRONMENTAL CORRIDOR
-  SECONDARY ENVIRONMENTAL CORRIDOR
-  ISOLATED NATURAL RESOURCE AREA
-  SURFACE WATER WITHIN ENVIRONMENTAL CORRIDORS AND ISOLATED NATURAL RESOURCE AREAS
-  PLANNED SANITARY SEWER SERVICE AREA BOUNDARY
-  PLANNED SANITARY SEWER SERVICE AREA
-  WETLANDS AND SURFACE WATER AREAS LESS THAN 5 ACRES IN SIZE OUTSIDE ENVIRONMENTAL CORRIDORS AND ISOLATED NATURAL RESOURCE AREAS

RESTRICTIONS ON SEWERED DEVELOPMENT

-  PRIMARY ENVIRONMENTAL CORRIDORS WITHIN THE PLANNED SANITARY SEWER SERVICE AREA: THE EXTENSION OF SEWERS TO SERVE NEW DEVELOPMENT IS CONFINED TO LIMITED RECREATIONAL AND INSTITUTIONAL USES AND RURAL-DENSITY RESIDENTIAL DEVELOPMENT IN AREAS OTHER THAN WETLANDS, FLOODPLAINS, RIPARIAN BUFFERS, AND STEEP SLOPES.
-  PORTIONS OF ISOLATED NATURAL RESOURCE AREAS WITHIN THE PLANNED SANITARY SEWER SERVICE AREA WHICH ARE COMPRISED OF WETLANDS, FLOODPLAINS, RIPARIAN BUFFERS, AND STEEP SLOPES: THE EXTENSION OF SEWERS TO SERVE NEW DEVELOPMENT IN THESE AREAS IS NOT PERMITTED.

Note: This map replaces Map 7-5, page 25, of Community Assistance Planning Report No. 247, *Sanitary Sewer Service Area for the Town of Norway Sanitary District No. 1 and Environs, Racine and Waukesha Counties, Wisconsin*, June 1999.



of the Norway sanitary sewer service area—would continue to lie near the recommended plan population for the Norway sewer service area set forth in the regional land use and transportation plan (VISION 2050) of 5,810 persons.

WATER QUALITY IMPACTS

Under the adopted regional water quality management plan and the Norway sewer service area plan, it is envisioned that all new urban development within the planned sewer service area (SSSA) would receive sanitary sewer service. Assuming that all applicable Federal, State, and local permits are obtained, and that proper site development and construction practices are employed, there should be no significant adverse water quality impacts attributable to the development of the planned sewer service area.

WASTEWATER TREATMENT PLANT CAPACITY

Wastewater from the areas proposed to be added to the Town of Norway Sanitary District SSSA will be conveyed through the Sanitary District sewerage system and treated at the Town of Norway Sanitary District No. 1 Wastewater Treatment Plant (WWTP). The WWTP has a design capacity of 1.6 million gallons per day (mgd) on an average annual basis. The 2025 wastewater flow rate was 0.84 mgd on an average annual basis. The proposed addition to the Sanitary District planned sewer service area would add approximately five acres in institutional land use. The anticipated sewage flow to be generated in the area proposed to be added to the sewer service area is expected to be approximately 0.01 mgd on an average annual basis. Thus, the WWTP has adequate capacity to treat sewage flows from areas proposed to be added to the SSSA.

PUBLIC REACTION TO THE PLAN AMENDMENT

A public hearing was held on April 27, 2026, at the Norway Town Hall to receive public comment on, and reaction to, the proposed sewer service area amendment. The hearing was sponsored by the Town of Norway and the Regional Planning Commission. A summary of the amendment was presented prior to receiving public comment. No objections to the proposed amendment were expressed at the hearing.

LOCAL ACTION ON THE PLAN AMENDMENT

The Norway Town Board approved the sewer service area amendment following the public hearing on April 27, 2026. The Commission of the Town of Norway Sanitary District No. 1 approved the sewer service area amendment following the Town Board on May 12, 2026.

CONCLUDING RECOMMENDATION

The Regional Planning Commission's evaluation of proposed sanitary sewer service area amendments includes consideration of whether the amendment is consistent with the regional land use plan, the regional water quality management plan, the provisions of the *Wisconsin Administrative Code* governing water quality management plans, and whether established procedures for amending sewer service areas have been followed.

- **Consistency with the Regional Land Use Plan**

The regional land use plan recommends that, in addition to the infilling and redevelopment of existing urban centers, new urban development within the Region be accommodated through the orderly expansion of existing urban centers in locations which can be readily served by basic urban facilities, including sanitary sewer service, with the overall amount of new urban development consistent with projected growth in population and the economic base. The regional land use plan further recommends the preservation of primary environmental corridors and that consideration be given to the preservation of secondary environmental corridors and isolated natural resource areas. The proposed sewer service area amendment is consistent with these recommendations of the regional land use plan.

- **Consistency with the Regional Water Quality Management Plan**

The regional water quality management plan recommends that new urban development within the Region be provided with centralized sanitary sewer service. The plan designates a wastewater treatment plant to serve each of the urban centers within the Region that are identified in the regional land use plan. In the case at hand, the regional plan recommends that wastewater from the Norway urban service area be conveyed to and treated at the Norway wastewater treatment plant. The proposed sewer service area amendment is consistent with these recommendations of the regional water quality management plan.

- **Consistency with Chapter NR 121 of the *Wisconsin Administrative Code***

Chapter NR 121 of the *Wisconsin Administrative Code* governs the preparation of areawide water quality management plans, including the component sewer service area plans. The code requires that sewer service areas be determined in a way that promotes cost-effective and environmentally sound wastewater collection and treatment and that is consistent with 20-year population projections. Under the code, sewer service area plans must identify lands that are to be excluded from sewer service because of physical or environmental constraints or potential adverse water quality impacts. The proposed sewer service area amendment is consistent with these provisions of the *Wisconsin Administrative Code*.

- **Consistency with Procedural Requirements**

As carried out by the Regional Planning Commission, the sewer service area amendment process must begin with a request to the Commission from the appropriate local unit of government or government agency to process the amendment. A public hearing must be held on the proposed amendment; the hearing is jointly sponsored by the Regional Planning Commission and the requesting agency or unit of government. Subsequent to the public hearing, the requesting agency or unit of government must act to approve the amendment as presented at the hearing, approve a modified amendment, or deny the amendment. Only after approval by the requesting agency or unit of government will the proposed amendment be considered for adoption by the Regional Planning Commission as an amendment to the areawide water quality management plan. All of the Commission's procedural requirements have been met for this amendment.

Given all of the foregoing, it is recommended that the Southeastern Wisconsin Regional Planning Commission formally amend the Town of Norway sanitary sewer service area as documented in SEWRPC Staff Memorandum, Response to Request by the Town of Norway Sanitary District No. 1 to Amend the Town of Norway Sanitary Sewer Service Area, in the manner shown on Map 1. It is also recommended that the Wisconsin Department of Natural Resources approve this sewer service area plan amendment and transmit the plan amendment to the U.S. Environmental Protection Agency for certification.

WISCONSIN DEPARTMENT OF NATURAL RESOURCES ACTION ON THE PLAN AMENDMENT

The Wisconsin Department of Natural Resources approved the sewer service area amendment by letter dated August 5, 2026. A copy of this letter is included as Appendix A.

APPENDICES

WISCONSIN DEPARTMENT OF NATURAL RESOURCES ACTION ON THE PLAN AMENDMENT APPENDIX A

State of Wisconsin
DEPARTMENT OF NATURAL RESOURCES
101 S. Webster Street
P.O. Box 7921
Madison WI 53707-7921

Tony Evers, Governor

Telephone 608-266-2621
Toll Free 1-888-936-7463
TTY Access via relay - 711



August 5, 2026

DNR Project No. SE-0180

Mr. Benjamin McKay
Southeastern Wisconsin Regional Planning Commission
W239 N1812 Rockwood Dr, P.O. Box 1607
Waukesha, WI 53187-1607

[Subject: Town of Norway SSA Amendment](#)

Dear Mr. McKay:

On June 25, 2026, the Wisconsin Department of Natural Resources (Department) received a proposed Sanitary Sewer Service Area (SSA) Plan Amendment from the Southeastern Wisconsin Regional Planning Commission (SEWRPC), on behalf of the Town of Norway. The purpose of the amendment is for a proposed land addition of approximately 11 acres to the Norway SSA.

The Norway SSA is currently documented in SEWRPC Community Assistance Planning Report No. 247, *Sanitary Sewer Service Area for the Town of Norway Sanitary District No. 1 and Environs, Racine and Waukesha Counties, Wisconsin*, dated June 1999.

Amendment Area

The SSA Plan Amendment would add approximately 11 acres to the Norway SSA, which is a tributary to the Town of Norway Sanitary District #1 (Sanitary District) sewage treatment facility. The area to be added is located immediately adjacent to, but outside, the current sewer service area boundary. An area of approximately 5 acres is proposed to be developed for government and institutional uses as identified in the most recent Town of Norway comprehensive plan amendment, which was adopted on February 7, 2024.

Environmentally Sensitive Areas

The subject addition area includes approximately 0.5 acres of environmentally sensitive lands, consisting of isolated wetlands. Assuming that all applicable Federal, State, and local permits are obtained, and that proper site development and construction practices are employed, there should be no significant adverse water quality impacts attributable to the development of the planned sanitary sewer service area.

Local Review & Public Involvement

On February 18, 2026, SEWRPC received a request from Amy Schwabe on behalf of the Town of Norway requesting an amendment to the Norway SSA. A public hearing was held on April 27,



2026, during which the Norway Town Board approved the sewer service area amendment. No objections to the proposed amendment were expressed at the hearing. The amendment was adopted by the Commission of the Town of Norway Sanitary District No. 1 on May 12, 2026. On June 17, 2026, the amendment was adopted by SEWRPC. On July 25, 2026, SEWRPC submitted their staff report to the DNR recommending approval of the amendment request.

Administrative Decision

The department finds the proposed amendment consistent with adopted policies and procedures of the Areawide Water Quality Management Plan under NR 121 and section 283.83, Wis. Stats., and is hereby approved as recommended by SEWRPC.

Statewide AWQM Plan Amendment

This amendment is a formal amendment to the state's Areawide Water Quality Management Plan, per ch. NR 121, Wis. Adm. Code. The Norway SSA Amendment will be forwarded to the U.S. Environmental Protection Agency to meet the requirements of the Clean Water Act of 1987 (Public Law 92-500 as amended by Public Law 95-217) and outlined in the code of federal regulations, 40 CFR Part 35. This review is an integrated analysis action under s. NR 150.20(2)(a)3., Wis. Adm. Code. By means of this review, the department has complied with ch. NR 150, Wis. Adm. Code, and with s. 1.11, Wis. Stats. The approval of this USA amendment does not constitute approval of any other required local, state, or federal permit for sewer construction or associated land development activities.

Appeal Rights:

Wisconsin statutes and administrative rules establish time periods within which requests to review department decisions must be filed. For judicial review of a decision pursuant to ss. 227.52 and 227.53, Wis. Stats., a party has 30 days after the decision is mailed, or otherwise served by the department, to file a petition with the appropriate circuit court and serve the petition on the department. Such a petition for judicial review must name the Department of Natural Resources as the respondent. To request a contested case hearing pursuant to s. 227.42, Wis. Stats., a party has 30 days after the decision is mailed, or otherwise served by the department, to serve a petition for hearing on the Secretary of the Department of Natural Resources. All requests for contested case hearings must be made in accordance with s. NR 2.05(5), Wis. Adm. Code, and served on the Secretary in accordance with s. NR 2.03, Wis. Adm. Code. The filing of a request for a contested case hearing does not extend the 30-day period for filing a petition for judicial review.

State of Wisconsin
DEPARTMENT OF NATURAL RESOURCES
101 S. Webster Street
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Tony Evers, Governor

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Update Needed for Future Proposed Changes to SSA Plan:

Chapter NR 121, Wis. Adm. Code, establishes a planning period of 20 years for Areawide Water Quality Management Plans, including SSA Plans. The SSA Plan was originally created in 1999. As a result, a comprehensive plan update is recommended to consider a 20-year planning period looking forward.

Sincerely,

Timothy R Asplund

Timothy R. Asplund
Monitoring Section Manager
Bureau of Water Quality

Nate Willis

Nate Willis, P.E.
Wastewater Section Manager
Bureau of Water Quality

CC:

Helena Tiedmann – Water Quality Planning Coordinator, DNR Madison
Brett Schmidt – Wastewater Engineer, DNR Madison
Samantha Katt – Wastewater Specialist, DNR Milwaukee
Craig Helker – Water Resources Biologist, DNR Milwaukee
Sonya Ponzi – Water Regulation & Zoning Specialist, DNR Milwaukee
Alixandra Burke – Attorney, DNR Madison

Map 1
Proposed Amendment to the Town of Norway Sanitary District No. 1 Sewer Service Area

