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MEMORANDUM REPORT NO. 207

PUBLIC TRANSIT-HUMAN SERVICES TRANSPORTATION COORDINATION PLAN FOR KENOSHA COUNTY: 2012

Prepared for Kenosha County by the

Southeastern Wisconsin Regional Planning Commission

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I. INTRODUCTION

The Public Transit – Human Services Transportation Coordination Plan for Kenosha County: 2012, hereafter referred to as the Coordination Plan, is intended to provide a framework to assist community leaders, human services agencies, and public transit agencies in improving public transit and human services transportation in Kenosha County and the County's connections to the Southeastern Wisconsin Region. The Coordination Plan assesses the existing public transit and human services transportation services and needs in the County, identifies unmet needs or service gaps, and presents a prioritized list of strategies to address those needs. By focusing on coordination strategies that use existing resources, the Coordination Plan aims to improve the access of County residents to transportation in a cost-effective manner.

Federal and State Coordination Planning Requirements

The coordination planning process was last undertaken in 2008 in response to the federal requirements in the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), which was adopted into law in August of 2005. SAFETEA-LU requires that projects selected for funding under three Federal Transit Administration (FTA) programs—the Elderly Individuals and Individuals with Disabilities (Section 5310), Job Access and Reverse Commute (JARC), and New Freedom programs—be "derived from a locally developed public transit-human services transportation coordination plan," and that the coordination planning process be undertaken every four years.

Passed in July of 2012, the Federal Moving Ahead for Progress in the 21st Century Act (MAP-21) renews some coordinated planning requirements from SAFETEA-LU, but only mandates that projects selected for funding under the renamed Enhanced Mobility of Seniors and Individuals with Disabilities program (Section 5310) be included in the coordinated planning process. However, the Wisconsin Department of Transportation (WisDOT) will allocate additional funds from SAFETEA-LU in 2013, so previous requirements are still in effect for that year.

Several agencies and organizations in Kenosha County have received funding under the Section 5310, JARC, and New Freedom programs in the past. The Coordination Plan will help ensure the eligibility of current and future transit projects funded through those programs.

The Coordination Plan includes the following elements required under Federal regulations:

- An assessment of transportation needs for individuals with disabilities, seniors, and people with low incomes;
- An assessment of available transportation services;
- Strategies to address the identified gaps between current services and needs, as well as opportunities to improve efficiencies in service delivery; and
- Priorities for implementing strategies.

Role of the Southeastern Wisconsin Regional Planning Commission

The Regional Planning Commission, at the request of WisDOT, and with guidance and input from human services agencies and public and private transit operators in each county, has facilitated the planning process and prepared the maps, tables, and inventories for the Coordination Plans for each of the seven counties in the Region. For the Kenosha County Coordination Plan, Commission staff invited a wide range of stakeholders from Kenosha County and the Region to a meeting to identify the unmet transportation needs in the Region and in each of the seven counties, and develop strategies to address the needs. A second meeting was held in the City of Kenosha in recognition of the distance and difficulty of traveling between Kenosha and Milwaukee. The invitation list, meeting records, and attendance lists for these two meetings are documented in Appendices A, B, and C.

In addition to this Coordination plan, the Commission also periodically prepares the long-range (25-30 years) transportation system plan for the seven-county southeastern Wisconsin Region and short-range (5 years) transit development plans for each of the Region's public transit systems. The year 2035 regional transportation system plan for southeastern Wisconsin, adopted in 2006 and reaffirmed in 2010, is intended to provide a vision for, and guide to, transportation system development

in the Region into the future. The short-range transit service plans address current transit service issues and needs, and represent an initial stage of implementation of the recommendations of the regional transportation system plan. A transit system development plan for the Kenosha Area Transit System was prepared in 1998 and provided recommendations that guided the implementation of several service changes enacted in the late 1990's and early 2000's. At the request of the City and County of Kenosha, the Commission has initiated work on a new public transit development plan for

Kenosha County for the years 2013-2017. The new plan will evaluate in-depth the existing operations of the Kenosha Area Transit and Western Kenosha County Transit systems; identify unmet transit travel needs for Kenosha County residents, and recommend transit service and capital improvements for both the City and County transit systems. The unmet transit service needs identified for the 2012 Kenosha County Coordination Plan will be considered during the preparation of the Kenosha County transit development plan.

II. TRANSPORTATION NEEDS OF INDIVIDUALS WITH DISABILITIES, SENIORS, AND PEOPLE WITH LOW INCOMES

General Population Characteristics

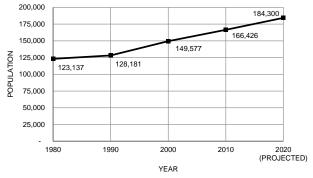
Kenosha County is located in Wisconsin's southeastern corner, bordered by Walworth County to the west, Racine County to the north, Lake Michigan to the east, and the Illinois border along the south. Interstate Highway 94 (IH 94) runs northsouth through the County, splitting it into two parts: the predominantly urban eastern half, and the predominantly rural western half. County's population in 2011 was 167,300, according to the U.S. Census Bureau. Of that total, approximately 129,200 lived east of IH 94, or about 77 percent of the County. In western Kenosha County, small concentrations of population exist in the Villages of Paddock Lake, Twin Lakes, Silver Lake, and the Town of Salem. Map 1 shows the population density in 2010 by U.S. Public Land Survey quarter-section.

Kenosha County's population has grown rapidly since 1990. Between 1990 and 2010, the County's population grew by 29.8 percent from approximately 128,200 to 166,400. The rapid growth is expected to continue through 2020. As Figure 1 displays, the Kenosha County population is projected to reach 184,300 by the year 2020.

Figure 1

KENOSHA COUNTY ACTUAL AND PROJECTED

TOTAL POPULATION



Source: U.S. Census Bureau and SEWRPC

Transit-Dependent Population Characteristics

Certain segments of the population may be expected to have a greater dependence on, and make more extensive use of, public transit than the population as a whole because they have historically had more limited access to the automobile as a mode of travel than the population in general. Four such "transitdependent" population groups were identified for this plan:

- Seniors (ages 75 and older),
- Persons in low-income households,
- Disabled individuals, and
- Households with no vehicle available.

Table 1 displays the historic population of these groups in the study area in 1990, 2000, and 2010. The information in the table leads to the following observations:

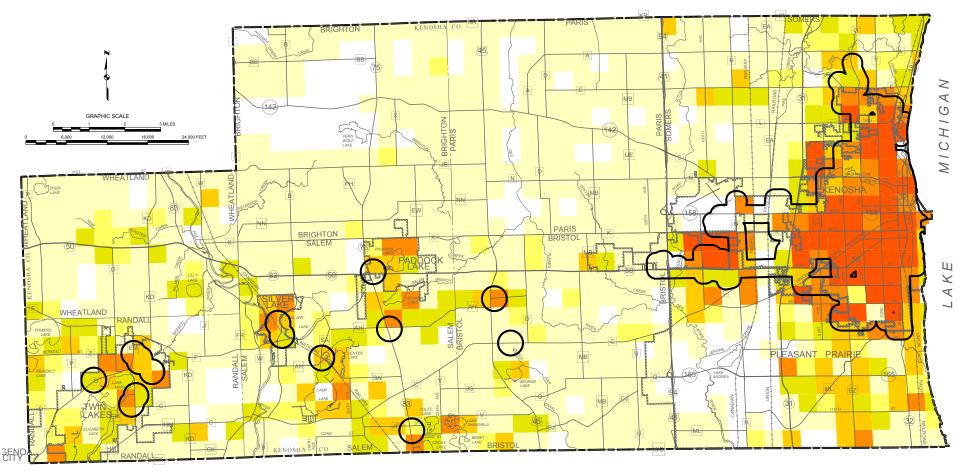
- Persons in low-income households accounted for the largest share of the transit-dependent population in the County at about 27 percent of the total population. Disabled persons also make up a significant portion of the population (11 percent). Households with no vehicle available accounted for about 6 percent of all households in 2010, and seniors are approximately 5 percent of the County's population.
- Between 2000 and 2010, persons with disabilities and persons in low-income households increased in absolute number and in the share of the total population. Seniors have increased in absolute numbers but remained stable in their percent of total population. Zero-auto households have decreased both in absolute numbers and in their percent of total households.

Data from the 2010 Census were used to identify areas in Kenosha County where transit needs are highest. Map 2 displays Census block groups within the County with the highest concentration of transit-dependent populations. These may be considered as potential priority areas for the provision of transit service.

In 2010, the highest concentrations of residential populations with transit needs were generally found within the City of Kenosha, in the older and more densely developed areas, and along the outer edges of the City. Transit-dependent population concentrations in western Kenosha County were generally low, with scattered areas of populations with moderate transit needs.

Map 1

POPULATION DENSITY BY U.S. PUBLIC LAND SURVEY QUARTER-SECTION IN KENOSHA COUNTY: 2010





Source: SEWRPC

Map 2
TRANSIT NEEDS INDEX FOR KENOSHA COUNTY: 2009

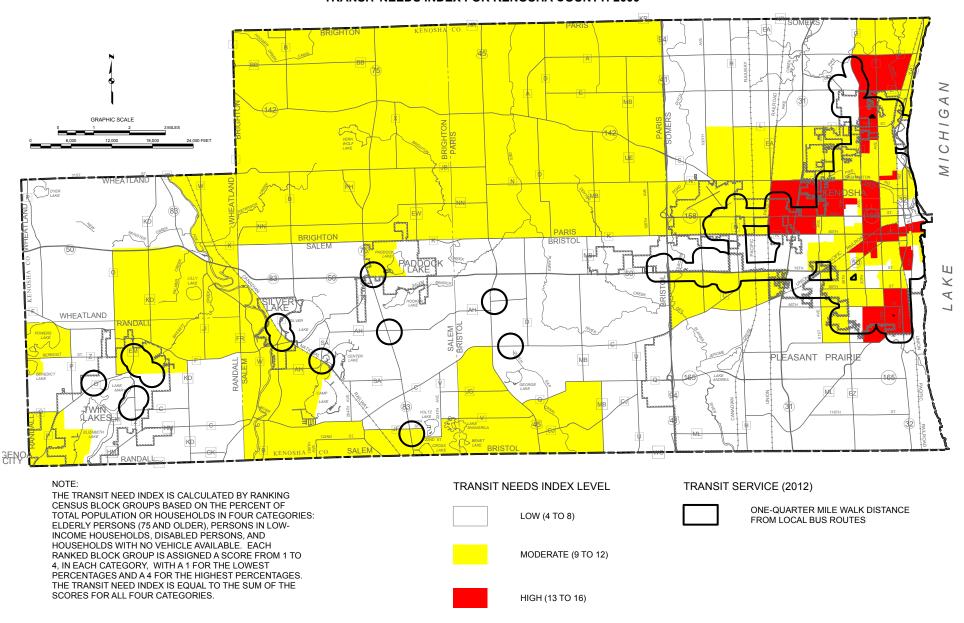


Table 1

TRENDS IN TRANSIT-DEPENDENT POPULATION GROUPS IN KENOSHA COUNTY

	-	1990	2	2000	2010	
Transit-Dependent Population Group ^a	Number	% of Total Population/ Households	Number	% of Total Population/ Households	Number	% of Total Population/ Households
Seniors (75 and older)	6,932	5	8,378	6	9,008	5
Persons in Low-Income Households ^b	31,845	25	31,005	21	44,660	27
Disabled Persons ^c	3,707	3	7,807	5	17,778	11
Households with No Vehicle Available	3,999	9	3,824	7	3,589	6
Total County Population	128,181		149,577		166,426	
Total Number of Households	47,029		56,057		62,226	

^aAn individual, such as someone who is a senior and lives in a low-income household, may be represented in more than Population Group.

Source: U.S. Census Bureau and SEWRPC.

Employment Characteristics

Map 3 displays employment density in 2000 by U. S. Public Land Survey quarter-section. The highest employment concentrations in the County are in the City of Kenosha in the densely-developed areas, including the business parks and commercial areas on the western edge of the City, and in Lakeview Corporate Park in the Village of Pleasant Prairie. The Villages of Paddock Lake, Silver Lake, and Twin Lakes also have small concentrations of employment.

Major Activity Centers

Transportation needs must also consider the local travel demand generated by major activity centers. Major activity centers can be land uses or facilities that currently attract, or have the potential to attract, significant total person or transit person trips. Seven types of major activity centers were considered for this Coordination Plan:

 Hospitals, Medical Centers, or Clinics with 10 or more physicians

- Job Resource Centers
- Major Commercial Areas (areas with more than 3,500 jobs in the office or service sectors, or more than 2,000 jobs in the retail trade sector)
- Major Employers with 100 or More Employees
- Major Institutions of Higher Education (the main campus of all traditional four-year colleges and universities, and the main location of public technical colleges)
- Residential Facilities for Seniors, People with Disabilities, and Low-Income Families
- Senior Centers and Senior Meal Sites

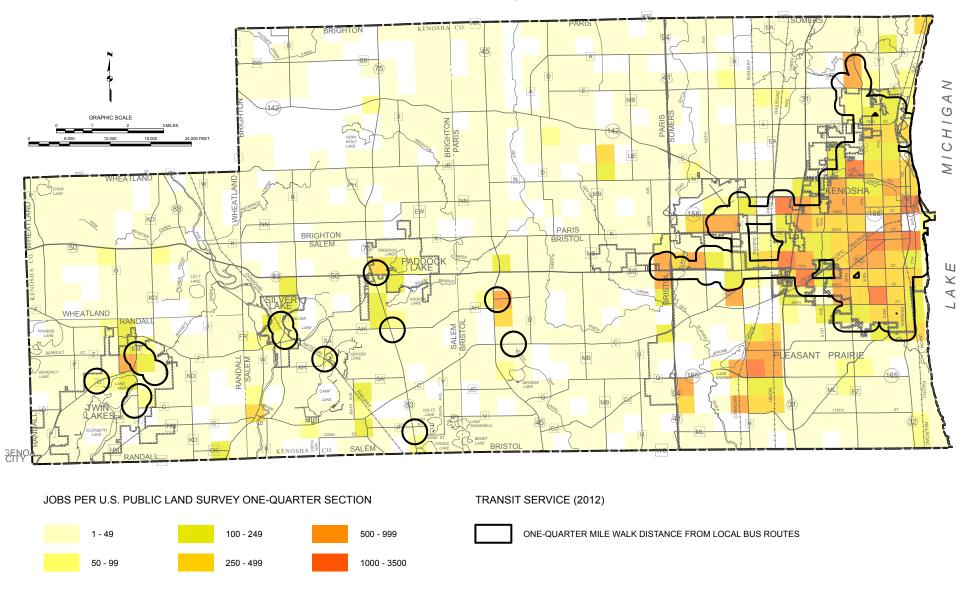
Map 4 shows their locations. Most of these activity centers are distributed throughout the City of Kenosha, with many major employers and residential facilities located on the outskirts of the City or in the Village of Pleasant Prairie. A small number are located in western Kenosha County.

blincludes persons residing in households with a total family income less than 200 percent of the federal poverty level.

^cThe definition of "disabled persons" varied for the 1990, 2000, and 2010 Census. For the 1990 Census, disabled persons included those persons age 15 and older having a mobility limitation if they had a health condition which made it difficult to go outside the home alone for such activities as visiting the doctor's office. For the 2000 Census, disabled persons included those persons age 16 and older having a physical, mental, or emotional condition that made it difficult to go outside the home to shop or visit a doctor's office. For the 2010 Census, disabled persons included those persons age 15 or older who had serious difficulty living independently or a serious sensory, cognitive, or ambulatory disability.

Map 3

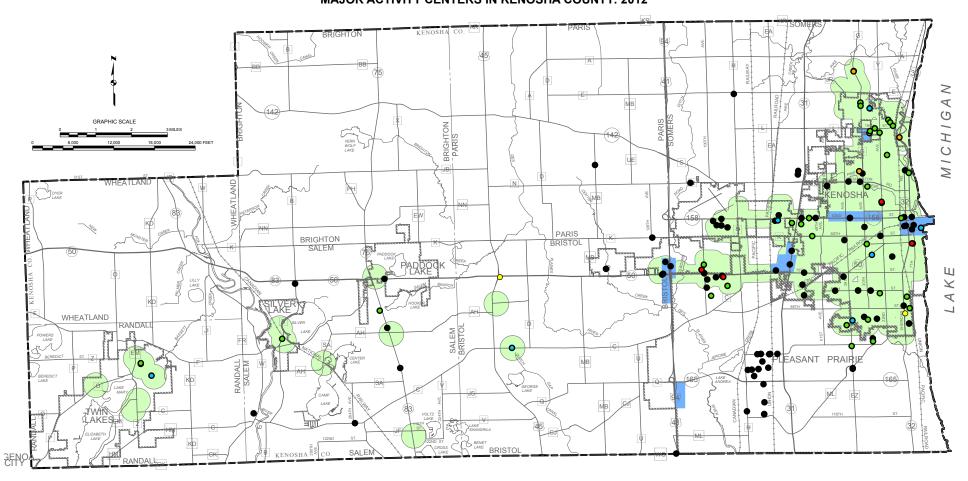
EMPLOYMENT DENSITY BY U.S. PUBLIC LAND SURVEY QUARTER-SECTION IN KENOSHA COUNTY: 2000



Φ

Map 4

MAJOR ACTIVITY CENTERS IN KENOSHA COUNTY: 2012



MAJOR ACTIVITY CENTERS

- HOSPITALS, MEDICAL CENTERS, OR CLINICS WITH 10 OR MORE PHYSICIANS
- JOB RESOURCE CENTERS
- MAJOR EMPLOYERS WITH MORE THAN 100 EMPLOYEES
- MAJOR INSTITUTIONS OF HIGHER EDUCATION
- RESIDENTIAL FACILITIES FOR SENIORS, PEOPLE WITH DISABILITIES, AND LOW-INCOME HOUSEHOLDS
- SENIOR CENTERS AND SENIOR MEAL SITES

TRANSIT SERVICE (2012)

ONE-QUARTER MILE WALK DISTANCE FROM LOCAL BUS ROUTES

MAJOR COMMERCIAL AREAS

Source: SEWRPC

III. CURRENT TRANSPORTATION SERVICES

Kenosha County is served by a number of transportation providers, ranging from Kenosha Area Transit, a traditional urban public transit system with large buses operating over fixed routes, to volunteer organizations that serve individuals by providing rides in private automobiles.

Table 2 lists the major transportation providers currently serving Kenosha County, and identifies the type of service they provide, their service area, their hours of operation, their fares, and any outside funding sources. The first section of the table lists services that are open to the general public, while the second section lists services intended to serve a particular part of the population including the elderly, the disabled, low-income persons, or veterans. These services are generally called "human services transportation".

Transportation Services for the General Public

The principal transportation services for the general public provided in Kenosha County include:

- Kenosha Area Transit, operated by the City of Kenosha. A publicly-funded urban bus operation that runs fixed routes serving the City of Kenosha and portions of the Town of Somers and the Village of Pleasant Prairie.
- Western Kenosha County Transit, operated by the Kenosha Achievement Center under contract with Kenosha County, started service in September 2007. It is a publiclyfunded rural fixed-route service operating between small communities in western Kenosha County, the City of Kenosha, and the Cities of Lake Geneva in Walworth County and the Village of Antioch in northern Illinois.
- Wisconsin Coach Lines, Inc., which operates one publicly-funded route providing commuter-oriented express bus service between downtown Milwaukee and the Cities of Racine and Kenosha. The City of Racine acts as the public applicant and grantee for the State urban transit operating assistance funds used to subsidize the service.

 Metra, the commuter rail division of the Regional Transportation Authority of Northern Illinois, provides commuter-rail service between the Cities of Kenosha and Chicago.

Several private-for-profit transportation agencies also provide services to the general public, including the intercity bus service provided by Coach USA and Greyhound Lines; and taxicab service provided by several private companies in the City of Kenosha and environs.

Human Services Transportation

Other transportation services in the County are primarily aimed at serving the human services transportation needs of special population groups, including the elderly, the disabled, low-income persons, or veterans. Some of the major human services transportation providers include:

- Care-A-Van, which provides door-to-door transportation for seniors and disabled individuals who are unable to use the fixed-route bus services in the County. The service is administered by the Kenosha County Department of Human Services, and is sponsored jointly by the County and City of Kenosha. The service is available for journeys in the County east of IH 94, or within three-quarters of a mile of a Kenosha Area Transit bus route west of IH 94.
- Volunteer Escort Service, which provides door-to-door transportation for ambulatory seniors and disabled individuals. Volunteers provide their own vehicles but do receive mileage reimbursement.
- Kenosha Achievement Center provides door-to-door subscription service for clients of their services for individuals with disabilities or special needs.
- The remaining transportation services operated within the County are private-forprofit services that mostly focus on providing transportation for medical appointments within Kenosha County and to surrounding counties.

Table 2
INVENTORY OF TRANSIT SERVICE PROVIDERS IN KENOSHA COUNTY: 2012

Local and Intercity Transit Services for the General Public								
Name of Service Provider	Type of Provider	Type of Service	Service Area	Eligible Users	Days and Hours of Operation	Fare Per Trip	Vehicles Used	Funding Sources in Addition to Fares
Kenosha Area Transit System (262) 653-4290	Public	Fixed route	City of Kenosha and portions of adjacent communities	General public	Weekdays: 5:55 a.m. to 7:30 p.m. (Every 30 minutes in the peak, 60 minutes offpeak) Saturday: 9:00 a.m. to 4:00 p.m. (Every 60 minutes)	Cash Fare: \$1.50 - Adults \$0.75 - Students \$0.70 - Seniors & disabled	47 passenger buses	State §85.20 Federal §5307
Metra (312) 322-6777	Public	Commuter rail	Service from the City of Kenosha through northern Chicago suburbs, to Chicago	General Public	Weekdays & Saturdays: 5:50 a.m. to 2:15 a.m. (9 & 5 daily roundtrips) Sundays & Holidays: 6:50 a.m. to 2:15 a.m. (3 daily roundtrips)	Distance-based. \$2.35-\$7.05 – Cash \$63.45-\$190.00 – Monthly Pass \$7.00 Weekend Pass	Intercity double- level passenger train coaches	Regional Transit Authority of Northern Illinois Federal §5307 Federal §5309
Western Kenosha County Transit (888) 203-3498	Public	Fixed route	Service between the Cities of Twin Lakes, Kenosha, Paddock, Antioch, Lake Geneva	General Public	Weekdays: 5:45 a.m. to 7:15 p.m. (6 – 7 daily roundtrips)	\$2.00 – Adults Children age 12 and under ride free with fare- paying adult	5 34-passenger accessible buses	Federal §5311 Kenosha County Wisconsin Department of Transportation
Wisconsin Coach Lines/Coach USA (800) 236-2028 (262) 542-8861	Public	Fixed-route commuter bus	Service between the Cities of Kenosha, Racine, and Milwaukee	General Public	Weekdays: 5:15 a.m. to 10:30 p.m. (7 daily roundtrips) Saturday & Sunday: 8:15 a.m. to 10:20 p.m. (6 & 4 daily roundtrips)	Distance-based. Adults: \$2.00 - \$4.25 Students: \$1.00 - \$3.25	3 47-passenger motor coaches	State §85.20 Cities of Kenosha, Milwaukee, and Racine
Coach USA (same as above)	Private, for-profit	Intercity bus	Service between Milwaukee and Chicago; one stop at IH 94 and STH 50	General Public	Every day: 4:45 a.m. to 11:45 p.m. (15 daily roundtrips)	Distance-based	Long-distance motor coaches	

Table 2 (Continued)

	Human Services Transportation Providers							
Name of Service Provider	Type of Provider	Type of Service	Service Area	Eligible Users	Days and Hours of Operation	Fare Per Trip	Vehicles Used	Funding Sources in Addition to Fares
Discovery Transit (262) 947-0437	Private	Door-to-door, groups, community	Pleasant Prairie	Elderly Disabled	Weekdays: 6:30 a.m. – 6:30p.m Saturday, by appt: 10 a.m. – 4 p.m.	\$12 per roundtrip	1 Accessible bus	Private pay Village of Pleasant Prairie
DRS Medical Transport (262) 728-9759	Private non-profit	Advance reservation, door-through- door	Kenosha, Western Racine, and Walworth Counties	General public	Weekdays: 8:00 a.m. – 3:00 p.m.; Saturdays: As needed Sundays: On call	Title 19 Medicaid reimbursement Private pay: \$22.00 plus \$2.00/mile	3 Accessible Vans	Title 19 Medical Assistance
Erickson Ambulance (262) 632-5412	Private	Advance reservation, door-through- door	Racine, Kenosha, Milwaukee and other long- distance destinations	General public	24 hours a day, seven days a week	Private pay and Title 19 Medicaid reimbursement	Non-accessible ambulances	
Forward Transport (262) 925-8777	Private, for profit	Advance reservation, door-to-door	Kenosha County and surrounding counties	General public	Monday – Saturday: 7:00 a.m. – 7:00 p.m.	Private pay and Title 19 Medicaid reimbursement	Non-accessible vehicles	Title 19 Medical Assistance
K Town Transportation (262) 764-0377	Private, for-profit	Advance reservation, door-to-door	Kenosha County and surrounding counties	General public	Monday – Saturday: 6:00am – 8:00pm	Private pay and Title 19 Medicaid reimbursement	Accessible vehicles	Title 19 Medical Assistance
Paratech Ambulance (262) 553-3333	Private	Advance reservation, door-through- door	Racine, Kenosha, Milwaukee and other long- distance destinations	General public	24 hours a day, seven days a week	Private pay and Title 19 Medicaid reimbursement	Non-accessible ambulances	

	Human Services Transportation Providers							
Name of Service Provider	Type of Provider	Type of Service	Service Area	Eligible Users	Days and Hours of Operation	Fare Per Trip	Vehicles Used	Funding Sources in Addition to Fares
Kenosha County Aging and Disability Services (262) 605-6611								
Care-A-Van Program (262) 658-9093 (800) 678-1559	Public ^a	Advance reservation, door-to-door	Kenosha County	Elderly & disabled individuals	Weekdays: 5:55 a.m. to 7:30 p.m. Saturday: 9:00 a.m. to 4:00 p.m.	\$1.00 each way for nutrition sites \$3.00 each way for all other sites	Accessible vehicles	Private Donations Wisconsin Department of Transportation Kenosha County City of Kenosha
Volunteer Transportation Services (262) 842-7433	Public ^b	Advance reservation, door-to-door	Kenosha County and surrounding counties	Ambulatory elderly & disabled individuals	Dependent on driver availability	\$4.50 - less than 10 miles, plus \$1.00 per additional stop \$0.75 per mile for trips longer than 10 miles up to 25 miles, \$0.50 per mile after that	Volunteers provide their own vehicles	Private Donations Kenosha County
Kenosha Achievement Center, Inc. (262) 658-9500	Private non-profit	Fixed route, door-to-door subscription service to pick up and drop off participants	Kenosha County	Participants in KAC programs	Weekdays: 5:55 a.m. to 7:30 p.m. Saturdays: 9:00 a.m. to 4:00 p.m. Every day (other routes): 2:45 a.m. to 10:15 p.m.	\$3.00 co-pay	 5 34-passenger accessible buses 9 18-passenger accessible buses 18 14-passenger accessible buses 2 12-passeger buses 	Federal §5310 Family Care JARC/WETAP

Table 2 (Continued)

	Human Services Transportation Providers								
Name of Service Provider	Type of Provider	Type of Service	Service Area	Eligible Users	Days and Hours of Operation	Fare Per Trip	Vehicles Used	Funding Sources in Addition to Fares	
LJH Ambulance (262) 658-4422	Private, for-profit	Advance reservation and on demand, door to-door for medical activities	Kenosha, Racine Milwaukee and other long distance destinations	General public	Every day, 24 hours a day	Private pay and Title 19 Medicaid reimbursement	Non-accessible ambulance	Title 19 Medical Assistance	
Medix (800) 236-1077	Private, for-profit	Advance reservation, door-to-door	Kenosha, Racine, Walworth and other long distance destinations	General public	Weekdays: 6:00 a.m. – 6:00 p.m.	Private pay: \$27.00 for first 5 miles, then \$3.25 per mile one-way	Accessible vans		
Recovery Medical Transport (262) 939-5542	Private, for-profit	Advance reservation, door-to-door non- emergency and medical activities	Racine, Kenosha and Milwaukee Counties	General public	Weekdays: 7:00 a.m. – 5:00 p.m. Saturdays: As needed Sundays: As needed	Title 19 Medicaid reimbursement Private pay: \$35.00 for first 5 miles, then \$2.00 per mile one-way on weekdays and \$50.00 for first 5 miles, then \$2.00 per mile one-way on weekends	2 Wheelchair accessible vans	Title 19 Medical Assistance	
Southport Transportation (262) 564-8363	Private for-profit	Advance reservation, door-through- door	Kenosha County	General public	Seven days a week, including holidays: 5:00 a.m. to 10:00 p.m.	Private pay and Title 19 Medicaid reimbursement	28 Mini vans	Title 19 Medical Assistance	

Source: SEWRPC

^aService provided by Kenosha Achievement Center, Inc. ^bRecruitment of volunteer drivers and service scheduling contracted from Kenosha Area Family and Aging Services, Inc.

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IV. ASSESSMENT OF TRANSPORTATION SERVICES AND IDENTIFICATION OF UNMET TRANSPORTATION NEEDS

Although some transportation needs can be understood by examining how current transportation providers meet the needs identified in Census data, maps, and other sources of demographic data, many of the needs can only be understood through direct dialogue and communication from agencies and individuals that provide or rely on transportation services. A wide range of individuals and agencies with an interest in transportation in the Region and County were invited to participate in two meetings to assist in the development of the Coordination Plan (see Appendices A, B, and C). At both meetings, Commission staff presented maps and data similar to those presented in the first three sections of this Coordination Plan. The first meeting included participants from across the Region, who were divided into fourteen small groups of six to eight people each. Groups were assigned so that each group would have members from multiple counties in the Region.

The small groups went through an evaluation exercise in which they assessed how well current transportation services meet the need of residents to travel between counties in the Region. This evaluation of existing services was based on: area served; days and hours of operation; fares; eligibility requirements for the service; vehicle accessibility for wheelchairs; customer service; reservation wait time; and ease of finding information on services. Following this task, they were asked to use the results of their assessment to guide the development of a list of unmet transportation needs.

A summary of the key findings of the small group regional assessment and the identification of unmet regional transportation needs appears below in no particular order.

Unmet Needs for Travel between Counties

- Lack of coordination in the distribution of information on existing services across the Region.
- Limited transportation options between counties for travel to medical centers, including veterans traveling to Veterans

Administration medical facilities in Milwaukee and Northern Illinois.

- Lack of public transit or other transportation services connecting unemployed or underemployed individuals to opportunities in suburban employment areas and connecting businesses to potential employees.
- Lack of a regional transit authority to provide and coordinate transit and paratransit services across county borders.
- Lack of coordination between transit agencies on fares and service hours, increasing customer inconvenience.
- Limited coordination between paratransit services in adjacent counties.
- Lack of eligibility reciprocity for countymanaged human services transportation programs in the Region.
- Lack of transportation services for travel from suburb to suburb.
- Lack of coordination between the implementation of the Region's transportation plan and entities involved in economic development in the Region.

Both meetings addressed travel needs within Kenosha County. In the first meeting, a second set of small group discussions occurred, where participants sat at a table with other attendees from the same county to perform a similar assessment of how well current services meet the needs of residents. A second meeting was held in City of Kenosha to gather additional input from participants on the unmet travel needs within Kenosha County. A summary of the key findings of the assessment and the identification of unmet regional transportation needs from both meetings appears below in no particular order.

Unmet Needs for Travel within Kenosha County

- Lack of a dedicated funding source separate from the property tax levy to provide the level of financial assistance necessary to address existing and future public transportation needs in the County. In recent years, state and federal funding, which provides the majority of the subsidy for transit services, has been decreasing. Since 2006, the State has imposed limits on the amount that local property tax levies can increase, while shared revenue from the state to cities continues to decrease. The levy limits have placed significant pressure on local budgets.
- Lack of weekend transportation services.
 Western Kenosha County Transit does
 not operate on weekends; Kenosha Area
 Transit System does not operate on
 Sundays and operates limited service on
 Saturdays; many other smaller service
 providers do not offer service on
 weekends.
- Lack of evening and night transportation services. Kenosha Area Transit System does not operate weeknights after 7:30 p.m. and Saturday evenings after 4:00 p.m.; Western Kenosha County Transit does not operate weekday evenings or weekends.

- Lack of adequate transportation for employees, in both service area and hours:
 - Kenosha Area Transit System does not have adequate service to work sites and retail centers like Prime Outlets or the LakeView Corporate Park, both in Pleasant Prairie.
 - O Retail employees who work until 9:00 p.m. on weekdays and Saturdays or who work on Sundays, and second- and third-shift employees of distribution and manufacturing companies cannot use the Kenosha Area Transit System for work travel.
- Lack of public awareness and education on the available transportation options.
- Lack of private specialized medical vehicle transportation providers with wheelchair-accessible vehicles based in Kenosha County who are willing to serve short trips for medical needs.
- Lack of specialized medical vehicle transportation providers who can serve rides without lengthy advance reservation requirements; for example, for patients who are discharged from a hospital with less than 24 hours notice.
- Limited transit service for the general public outside of the City of Kenosha.

V. STRATEGIES TO ADDRESS UNMET NEEDS

This Coordination Plan presents two types of strategies for Kenosha County to consider in addressing the identified transportation needs in the County. The first section is a list of Federal and State funding programs that support public transportation services. The second section includes strategies that were identified by participants in the

second meeting for the development of the Coordination Plan.

Financial Strategies: Federal and State Funding Programs

Descriptions of the Federal and State programs that provide financial assistance for public transportation services and which could be used in Kenosha County are illustrated in Tables 3 and 4.

Table 3

FEDERAL TRANSIT ADMINISTRATION FUNDING PROGRAMS ADMINISTERED BY THE WISCONSIN DEPARTMENT
OF TRANSPORTATION WHICH COULD BE USED IN KENOSHA COUNTY^a

Program	Туре	Target rider	Eligible Applicants	Local Share (approx.)	Statewide Funding Level (approx.)	Application Cycle	Notes
Section 5307	Operating & Capital	Public in urbanized areas (>50,000)	Local public bodies	50% of project deficit	\$46.7 million	Annual (application released in early fall)	Combined with State aid (s. 85.20) to cover approximately 55% of operating expenses in urbanized areas
Section 5309	Capital	Public	Local public bodies with Urban Public Transit Systems	20% of total costs	N/A	Capital requests are competitively granted by the FTA	For fixed guideway transit capital investments
Section 5310	Capital	Elderly & Disabled	Primarily non- profits, but can be local public bodies, if non- profit is not readily available	20% of total costs	\$4.5 million	Biennial (application released in fall)	Combined with State funds (s.85.22)
Section 5311	Operating & Capital	Public in areas <50,000 in population	Local public bodies	Operating – 50% of project deficit Capital - 20% of total costs	\$15.6 million	Annual (application released in early fall)	Combined with State aid (s. 85.20), to cover approximately 60% of operating expenses in non-urbanized areas
Section 5316 (JARC)	Operating & Capital	Low- income workers & reverse commuters	Local public bodies, non- profits, metropolitan planning organizations	Operating – 50% of project deficit Capital - 25% of total costs	N/A	Annual (WETAP application released in early fall)	Combined with State funds (TEAM, ETA) under the WETAP program, which reduces the local share to 25% of operating project costs
Section 5317 (New Freedom)	Operating & Capital	Individuals with Disabilities	Local public bodies, non- profits, and private operators of public transit services	50% of project deficit	N/A	Annual (application released in early fall)	Combined with State Division of Vocational Rehabilitation Funds to lower local share of rural projects
Section 5337	Capital	Public	Local Public Bodies	20% of total costs	\$0.8 million	Annual (application released in early fall)	Capital funds for the maintenance of fixed guideway transit and transit that operates in HOV lanes
Section 5339	Capital	Public	Local Public Bodies	20% of total costs	\$6.1 million	Annual (application released in early fall)	Capital funds for the replacement and repair of buses and bus facilities

Due to the new federal transportation reauthorization bill (MAP-21) enacted in July 2012, certain programs listed in this table will not be available after 2013. FY 2012 funds remain from the previous transportation act to provide funding for Sections 5316 and 5317 in 2013, but following that granting process, JARC (Section 5316) funding may no longer be available to non-profits (as that program has been rolled into Sections 5307 and 5311) and New Freedom (Section 5317) is combined with Section 5310 to create the new Enhanced Mobility of Seniors and Individuals with Disabilities program. Under MAP-21, Section 5310 funding is available to local public bodies in addition to non-profits. Source: Wisconsin Department of Transportation and SEWRPC.

Table 4

STATE OF WISCONSIN FUNDING PROGRAMS ADMINISTERED BY THE WISCONSIN DEPARTMENT OF TRANSPORTATION^a

Program	Туре	Target rider	Eligible Applicants	Local Share (approx.)	Annual Statewide Funding Level (approx.)	Application Cycle	Notes
s.85.20	Operating	Public in areas with at least 2,500 in population	Local public bodies	Rural 35% of total cost Urban 42% of total cost	\$106.5 million	Annual (application released in early fall)	Combined with Federal transit operating assistance funds (5311 & 5307)
s.85.21	Operating & Capital	Elderly & Disabled	Counties	20% of project costs	\$13.6 million	Annual (application released in fall)	Can be used as match for Federal programs
s.85.22	Capital	Elderly & Disabled	Primarily non- profits, but can be local public bodies	20% of total costs	\$1.0 million	Biennial (application released in fall)	Blended with Federal Section 5310 funds
TEAM (Trans. Employment and Mobility)	Operating & Capital	Low- income workers	Local public bodies, non- profits, metropolitan planning organizations	25% of project costs under WETAP	\$0.3 million	Annual (WETAP application released in early fall)	Combined with ETA (State) and JARC (Federal) under the WETAP program
ETA (Employment Transit Aids)	Operating & Capital	Low- income workers	Local public bodies, non- profits, metropolitan planning organizations	25% of project costs under WETAP	\$0.5 million	Annual (WETAP application released in early fall)	Combined with TEAM (State) and JARC (Federal) under the WETAP program

Due to the new federal transportation reauthorization bill (MAP-21) enacted in July 2012, certain programs listed in this table may not be available after 2013. FY 2012 funds remain from the previous transportation act to provide funding for TEAM and ETA in 2013, but following that granting process, program modifications or eliminations may be made by the Wisconsin Department of Transportation.

Source: Wisconsin Department of Transportation and SEWRPC.

More information on Federal and State funding programs can be found on WisDOT's website (http://www.dot.wisconsin.gov/localgov/transit/index.htm). In addition to the Federal and State programs shown in Tables 3 and 4, which are aimed primarily at providing transportation services, various human-service funding programs and block grant programs can be used for transportation services.

Prioritized Strategies to Address Unmet Needs

Attendees of both Coordination Planning meetings were asked to consider strategies to address the unmet needs that they had already identified. At both meetings, Commission staff provided information on strategies proposed in the 2008 Coordination Plans to illustrate potential strategies to improve transportation service.

During the first meeting, small groups were asked to use their previously created list of unmet transportation needs for the Region to guide their development of strategies, and then each group informed the remainder of the participants at the meeting of their suggested strategies. After some discussion, participants were asked to vote on their preferred strategies to address the Region's unmet transportation needs, which led to the creation of the following prioritized list of strategies.

<u>Strategies for Addressing Unmet Travel Needs</u> between Counties

- 1. Establish a regional transit authority with a dedicated funding source.
- Create a staffed call center for information about all public transportation and human services transportation. This call center could be built from the existing Southeast Wisconsin Transit Systems marketing partnership, and coordinated with an effort to increase education and outreach to the public.

- 3. Until a regional transit authority is established, improve and strengthen services that cross county lines to increase job access transportation. Target new services between areas of high unemployment and job centers.
- Increase non-urgent medical transportation options for individuals not eligible for Medicaid.
- 5. Increase the availability of Demand Response services outside of Milwaukee, Ozaukee, and Washington Counties.
- 6. Consolidate functions and share resources among transportation providers. Some potential areas to share or consolidate include:
 - a. Consolidated call center for trip reservations or scheduling
 - b. Shared operating or support services, such as software, driver training, or drug testing programs
- 7. In lieu of a regional transit authority, the State should develop rules, policies, and procedures to guide the development and operation of local transit systems, which local transit systems would be required to follow.
- 8. Require memorandums of agreement or understanding between transit agencies to provide service across county borders as a stipulation for receiving state transit assistance.
- 9. Create a risk pool for specialized medical transportation providers to address cost issues with liability insurance.
- 10. Increase funding for mobility managers to assist them in coordinating across county lines, and create a liaison to coordinate all mobility managers in the region.
- 11. Establish consistent fare structures, eligibility requirements, and service hours for similar types of service in all counties. This will increase clarity and understanding by the public concerning services and how to use them.

12. Purchase new vehicles for transportation services, such as accessible vans or buses for wheelchair passengers.

Both meetings developed a list of strategies for addressing Kenosha County's unmet intra-county travel needs. In the first meeting, a second set of small group discussions occurred, where participants sat at a table with other attendees from the same county to follow up their identification of unmet needs with a list of strategies to address those needs. The second meeting held in City of Kenosha to gather additional input from participants resulted in this prioritized list of strategies that the participants believed were appropriate for Kenosha County.

Strategies for Addressing Unmet Travel Needs within Kenosha County

- 1. Increase coordination between municipalities within the County to allow transportation services to better cross municipal borders.
- 2. Improve access to information on transportation services. Some ways to improve the dissemination of information include:
 - a. Implement a travel training program for potential users of the fixed-route services offered by the City and County of Kenosha.
 - b. Train social workers or counselors who work with potential users to educate them about the available transit services.
 - Develop a coordinated call center providing information on all transportation services within the County.
 - d. Improve signage for the fixed-route services offered by the City and County of Kenosha. For example, including a telephone number to call to obtain information would be beneficial.
 - e. Develop a marketing campaign to increase awareness of the available City and County transit services.
- 3. Establish subsidized public shared-ride taxi services to provide demand-responsive

- transit service, especially in the more rural areas of the County.
- 4. Improve the convenience of transportation services. Some of the improvements that were identified included:
 - a. Provide more weekend service, including Saturday evening and Sunday service for Kenosha Area Transit in the eastern portion of the County, and weekend service for Western Kenosha County Transit.
 - b. Provide more frequent service for Kenosha Area Transit and Western Kenosha County Transit bus routes to reduce the wait times or scheduling problems faced by users.
 - c. Expand the service areas and hours of operation of public transit services to improve transportation to work sites.
 - d. Improve the accessibility of transportation services to disabled persons by using more accessible

- vehicles or by making general accessibility improvements such as curb cuts and accessible signage at bus stops.
- e. Consider implementing low-cost bus passes based on rider income, and funded through additional revenue gained by placing advertising on the exterior of buses.
- 5. Discuss with employers or business parks the possibility of providing the local share of transit expenses for service to their businesses.
- 6. Establish automobile loan and repair programs for low-income workers who cannot use public transportation to get to jobs. For example, the Kenosha Achievement Center has the used cars it receives repaired by mechanics and sold to low-income individuals through an automobile loan and repair program.

VI. PLAN IMPLEMENTATION

Attendees of both Coordination Planning meetings were also asked to consider who should be responsible for implementing each of the identified strategies. Some of the potential responsible parties that the Kenosha County participants identified are listed below.

Kenosha County

- The County is responsible for implementing any service improvements to the Western Kenosha County Transit or the elderly and disabled demand-response service.
- Implementation of any coordinated call center for information on transportation services would be the responsibility of the County.
- A transportation coordinating committee could be established to guide the implementation of the proposed coordination strategies.

City of Kenosha

 The City would be responsible for implementing any service improvements to Kenosha Area Transit, including working

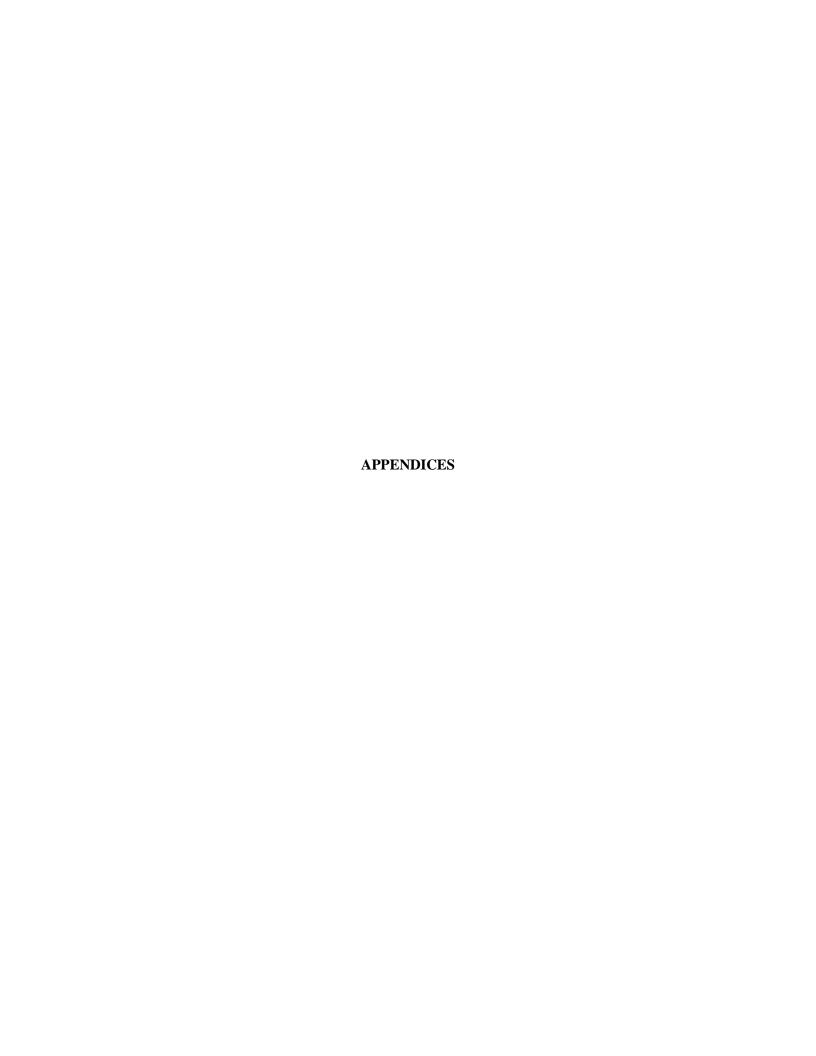
- with other local municipalities and businesses to extend service outside of the City.
- The establishment of an income-based lowcost bus pass funded by additional revenues from advertising would be the responsibility of the City.
- Any coordination with other transit service providers in the region to unify fare policy and create more uniform service hours would be the responsibility of the City of Kenosha and Kenosha Area Transit.

Mobility Managers

• Enhancing the education and marketing of travel training, to inform potential users of Kenosha Area Transit of the availability of fixed-route services is the responsibility of the County's two mobility managers.

All Parties

 All interested parties, including the City, County, and other municipalities, should advocate for increased transit funding, including State funding and the establishment of dedicated funding for public transportation. (This page intentionally left blank)



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Appendix A

AGENCIES AND INDIVIDUALS INVITED TO ATTEND MEETINGS 2012 COORDINATION PLANNING IN SOUTHEASTERN WISCONSIN

In addition to those listed below the County Executive, Chair of the County Board, Mayor, Village President, and Town Chair of each county and municipality in the Region were also invited to the meetings.

KENOSHA COUNTY

	Assistant Transportation Manager, Kenosha Achievement Center, Inc.
	Senior Administrator, Washington Manor
	President, Gateway Technical College
	Job Center Manager, Kenosha County Job Center
	Vice President of Ambulance Services, Midwest Medical, Inc.
•	Executive Director, Kenosha Area Family and Aging Services, Inc.
	Citizen
Rachel DeWildt	Information and Assistance Coordinator,
M. 1 11 D 1 11	Kenosha County Aging and Disability Resource Center Mobility Manager, Kenosha Area Transit
Michelle Dolnik	
Kım Egan	Social Services, Claridge House
	State of Wisconsin Office for the Blind and Visually Impaired
Bill Erickson	Special Projects Manager, Kenosha County Job Center
Carolyn Feldt	
	Kenosha County Department of Human Services
	Supervisor, Division of Vocational Rehabilitation
	Social Worker, St. Catherine's Kidney Center
Adelene Greene	Director Workforce Development,
	Kenosha County Department of Workforce Development
	Director, Veterans Service Office
	LJH Ambulance
	Director of Transportation, Kenosha Area Transit System
	Director, Kenosha County Department of Human Services
	Director, Kenosha County Aging and Disability Resource Center
	Coordinator, Southeastern Wisconsin Workforce Development Agency
	Director, Recovery Medical Transport
Joann Kuehl	Supervisor, Community Care, Inc.
Jaymie Laurent	Social Worker, United Hospital System
Karen Lockwood	
Donna Menarek	

KENOSHA COUNTY (cont.)

Joyce Mitchell	Director, St Joseph's Adult Day Care
	Society's Assets, Inc.
	Owner, Southport Transportation, Inc.
	Director of Independent Living, Society's Assets, Inc.
	Director, Brookside Care Center
	Sharing Center
	Owner, Southport Transportation
	Director of Nursing, Claridge House
	. Disability Benefit Specialist, Mental Health Aging and Disability Resource Center
Barbara Tenuta	
	Citizen
	Executive Director, Kenosha Achievement Center, Inc.
	Director Of Meals On Wheels, Kenosha Area Family and Aging Services, Inc.
	Forward Transport, Inc.
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MILWAUKEE COUNTY	
Joe Alaka	
Rhulene Artis	•
Rhulene Artis Tony Baez	
Rhulene Artis Tony Baez Stephanie Baker	
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel	
Rhulene Artis	
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke	
Rhulene Artis	
Rhulene Artis	
Rhulene Artis	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc
Rhulene Artis	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc
Rhulene Artis	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc.
Rhulene Artis	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc.
Rhulene Artis	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Sue Braden Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Sue Braden Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Wember, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter Carey Cohen	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership Chief Executive Officer, V.E. Carter Development Group Transportation Coordinator, Jewish Community Center WDA 2 Director,
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter Carey Cohen Lea Collins-Worachek	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership Chief Executive Officer, V.E. Carter Development Group Transportation Coordinator, Jewish Community Center WDA 2 Director, Department of Workforce Development - Division of Vocational Rehabilitation
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Sue Braden Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter Carey Cohen Lea Collins-Worachek Hector Colon	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership Chief Executive Officer, V.E. Carter Development Group Transportation Coordinator, Jewish Community Center WDA 2 Director, Department of Workforce Development - Division of Vocational Rehabilitation Director, Milwaukee County Health and Human Services
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter Carey Cohen Lea Collins-Worachek Hector Colon Abdul-Rashab Diaad	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership Chief Executive Officer, V.E. Carter Development Group Transportation Coordinator, Jewish Community Center WDA 2 Director, Department of Workforce Development - Division of Vocational Rehabilitation Director, Milwaukee County Health and Human Services Business Manager, Mt. Castle Corporation
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter Carey Cohen Lea Collins-Worachek Hector Colon Abdul-Rashab Diaad Ricardo Diaz	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Wice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership Chief Executive Officer, V.E. Carter Development Group Transportation Coordinator, Jewish Community Center WDA 2 Director, Department of Workforce Development - Division of Vocational Rehabilitation Director, Milwaukee County Health and Human Services Business Manager, Mt. Castle Corporation Executive Director, United Community Center
Rhulene Artis Tony Baez Stephanie Baker Barbara Bechtel Barbara Beckert Kelly Blaschke Dan Boehm Azie Bonds Sue Braden Stacy Brooks Patrick Brown Robin Buchmeier-Marrero Chakaris Buckley-Marshall Earl Buford Michael Carter Carey Cohen Lea Collins-Worachek Hector Colon Abdul-Rashab Diaad Ricardo Diaz John Doherty	All Care Transportation, LLC Director, Council for the Spanish Speaking First Transit, Inc. Director, Milwaukee County Department on Aging Office Director, Disability Rights of Wisconsin Vice President, Maximus Director of Administration, Milwaukee County Transit System V.E. Carter Development Group Member, Wauwatosa Senior Commission TLC, Inc Executive Director, Badger Association of the Blind and Visually Impaired Life Navigators, Inc. Executive Assistant, Center for Veterans Issues Executive Director, Wisconsin Regional Training Partnership Chief Executive Officer, V.E. Carter Development Group Transportation Coordinator, Jewish Community Center WDA 2 Director, Department of Workforce Development - Division of Vocational Rehabilitation Director, Milwaukee County Health and Human Services Business Manager, Mt. Castle Corporation Executive Director, United Community Center Transit Express, Inc
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MILWAUKEE COUNTY (cont.)

Ella Dunbar	
	Vice President of Development, Goodwill Industry of Southeast Wisconsin
	District Coordinator, Milwaukee Public Schools - Division of Special Needs
	Penfield Childrens Center
	Vice Provost for Research and Dean of the Graduate School,
•	Marquette University Graduate School
Marlena Jackson	Patient Relations, Froedtert Healthcare
	E & D Transportation, Inc.
John Kaminsky	
	Citizen
Kathy Kemnitz	. Transportation Coordinator, Children's Hospital of Wisconsin - Family Services
Shiela Knox	
	Department of Workforce Development
Leslie LaBonte	Department of Workforce Development Program Development Director,
	Badger Association of the Blind and Visually Impaired
Terry Love	
	Milwaukee County Health and Human Services
	First Transit, Inc.
	Director of Government Funding, Ways to Work
	Executive Director, Milwaukee County Office for Persons with Disabilities
	Vice Chair, Milwaukee County Commission on Aging
	Paratransit Services, Milwaukee County Transit System
	Division of Vocational Rehabilitation
	Fiscal Director, Milwaukee Careers Cooperative
	DCS Transport, Inc.
	Audio Services Coordinator, Audio & Braille Literary Enhancement
	Exact Transport, LLC
	Contract Specialist, Milwaukee County Department on Aging-Family Care
Krista Scheel	Program Director, Alzheimer's Association - Southeastern Wisconsin Chapter

MILWAUKEE COUNTY (cont.)

Mary Schinkowitch .	
~ . ~	Independent Living Program, United Cerebral Palsey of Southeast Wisconsin
	Southeast Urban Planning Manager, Wisconsin Department of Transportation
	Executive Director, Independence First
	President, Transit Express, Inc.
	Outreach Specialist, Children's Hospital of Wisconsin
•	
	First Call Medical Staffing
	J.W. Transport, LLC
Andrea Weddle-Henr	ningTransportation Planner,
	Milwaukee County Department of Transportation and Public Works
Linda Wiedmann	
Nichole Yunk	
	Center for Driver's License Recovery & Employability, Milwaukee Area Technical College
Nathan Zeiger	
Representative	B and H Transportation, Inc.
Representative	Big Tao & Associates, Inc.
Representative	
Representative	Ester Care Transportation, Inc.
Representative	FH & C Supportive Living Caren, Inc.
Representative	
Representative	
Representative	Lavell's Transportation, Inc.
Representative	Let it Ride Transport, Inc.
Representative	
Representative	
	Š J Transportation, Inc.
Representative	
•	
	Trumed Transport Service, Inc.
•	
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OZAUKEE COUNTY

Dave Ralester	
	Veterans Service Office
	Adult Services Supervisor, Ozaukee County Human Services
	Executive Director, Ozaukee Family Services
	Ozaukee Aging and Disability Resource Center
	Executive Director, Advocates of Ozaukee
	Executive Director, Starting Point of Ozaukee (Ozaukee Council)
	Director, Ozaukee County Human Services
*	
	President, Ozaukee County Arc, Inc.
	Lutheran Social Services- Mequon
	Senior Supervisor, Cedarburg Senior Center
	Behavioral Health Manager, Ozaukee County Human Services
	Balance, Inc.
	Economic Support, Ozaukee County Social Services
	President, Community Comfort Transport
	Director, Ozaukee Aging and Disability Reasource Center
	Ozaukee County Shared Ride Taxi
Renie Rathke	Executive Director, Ozaukee County Family Enrichment Center
John Schnabl	
Maureen Squire	Executive Director, Interfaith Caregivers of Ozaukee County
Hoyt Stastney	
Boyd Stoffell	Owner, Transtar Medical Transport, Inc.
Jason Wittek	Transit Superintendent, Ozaukee County Transit Services
•	
•	Hi Tech Care Transport, Inc.
•	L & W Transportation, Inc.
Representative	
RACINE COUNTY	
Paid Aaran	
	Executive Director, Racine Association of Manufacturers and Commerce
Emily Canalla	Goodwill Industries of Southeastern Wisconsin
	Director, Retired and Senior Volunteer Program of Racine County (RSVP)
•	Fulfilling a Need
	Executive Director, The ARC of Racine County
• •	
Ninna Frank	Outreach Specialist, Racine County Aging and Disabilities Resource Center
2003 Ganaway	

RACINE COUNTY (cont.)

Marty Garb	
Molly Gilgenbach	
	Director, Racine County Aging and Disabilities Resource Center
	Executive Director, Greater Union Grove Area Chamber of Commerce
· · · · · · · · · · · · · · · · · · ·	
•	Wheaton Franciscan Health Care - All Saints
Tamarin Heyward	
——————————————————————————————————————	First Transit, Inc.
Dawn Jardee	Transportation Coordinator,
	Western Racine County Special Education Cooperative
Adela Kneupple	
Tom Knitter	President, Racine County TRIAD
John Kramer	
Tom Kramer	
Bonnie Lee	
Susanne Malestic	Senior Resource Coordinator, Aurora Burlington Clinic
Dave Martin	Leadership Racine/QPS Companies
Perry Mueller	
Al Nelson	
Janet Nixon	
	Financial Assistance Division Manager, Racine County Human Services
•	
•	K & S Medical Transport, Inc.
	Owner, Kenson's Enterprises Senior Shuttle
·	Exact Transport, LLC
	Adult Day Services Leader, Lincoln Lutheran Adult Day Services
	Manager, City of Racine Transit and Parking Division/Belle Urban System
	Racine County Human Services, Burlington Office
	President, Burlington Chamber of Commerce
	Owner, Baby Express, Inc.
Jan Wiget	Village Administrator and Director of Public Works, Village of Union Grove
WALWORTH COUNTY	
Elizabeth Aldred	Deputy Director, Walworth County Health and Human Services
	Deputy Corp Counsel, Walworth County Land Use & Resource Management
•	1 ,

WALWORTH COUNTY (cont.)

Mike Harry	
·	LaVigne Transportation, Inc.
	Veterans Officer, Veterans Service Office
Lori Muzatko	
	Volunteer Connections, Inc.
	Senior Care Project Coordinator, Aurora Health Center
<u>e</u>	Director, Walworth County Job Center
	OAA/Special Projects Manager,
	Greater Wisconsin Agency on Aging Resources, Inc.
Terry Schuerman	
Linda Seemeyer	
Jennifer Selz	
Cynthia Simonsen	
Eppy Smith	Society's Assets, Inc.
David Thompson	
Elisabeth Watson	Director, Disabled Student Services, University of Wisconsin - Whitewater
Roger Zierfuss	Transportation Supervisor, Walworth County Health and Human Services
Representative	Brown's Cab Service, Inc.
	Lakes Area Taxi, Inc.
	Paratech Ambulance Service, Inc.
Representative	Lake Geneva Senior Cab
WASHINGTON COUNTY	
Lisa Alves	Hartford City Taxi
	Veterans Service Office
	ARC of Washington County
	Program Coordinator, WOW Workforce Development
	Germantown Senior Center
•	American Cancer Society - Midwest Division
Dan Cooper	Personalized Transportation Services
•	

WASHINGTON COUNTY (cont.)

Jon Edgren	Highway Commissioner, Washington County Highway Department
	Washington County Board of Supervisors
Mike Hermann	
Steve Jaberg	
Steve Johnson	
T.J. Justice	
Maria Kikstra	
	President, Life Star Medical Transport
	Froedert Health - St. Joseph's
Autumn Misko	
Julieann Nolan	Economic & Community Development Executive Assistant, City of West Bend
Linda Olson	Director, Washington County Aging and Disability Resource Center
•	
•	
	Transit Manager, Washington County Highway Department
Joy Tarkowski	Manager,
•	Washington County Shared Ride Taxi, Specialized Transportation Services, Inc.
Tonya Villwock	
WAUKESHA COUNTY	
Kristen Adelmund	
	Easter Seals Waukesha
	Director, Aging and Disability Resource Center of Waukesha County
1 111010 W D1000115	Community Carcach Coolemator, Community Memorial Hospital

WAUKESHA COUNTY (cont.)

Meredith Dressel	
	Workforce Development Area 3, Division of Vocational Rehabilitation
Kathleen Enders	
Kathy Fargo	
Dennis Farrell	Chairman, Waukesha County Developmental Disabilities Advisory Committee
Kathy Gale	Executive Director, Interfaith Caregiving Network
Greta Hansen	
Lori Hayes	Executive Director, Volunteer Center of Waukesha County
Dan Henry	
Jennifer Horth	
Marlena Jackson	Froedtert Hospital
Amy Jeske	
Robert Johnson	Director, Waukesha Metro Transit
Bernie Juno	Executive Director, Hebron House
Judith Kearns	
Jane Kirchhoff	Director, Day Services, Goodwill Industries of SE Wisconsin
Ann Lamberg	
-	
Dick Manke	President, Lake Country Cares Cab
Corey Martin	Transportation Manager, Elmbrook Memorial Hospital
•	
Ruth McDowell	
Rick Meier	ProHealth Care Special Transportation
Kara A. Moore	Program Coordinator,
	Waukesha County Health & Human Services Volunteer Transportation Service
Karen O'Leary	The Hope Center in Waukesha
	Adaptive Community Approach Program
Michael Pjevach	President, Wisconsin Coach Lines, Inc.
Jerry Quam	
Susan Rady	
Pam Reetz	Owner, Best Cab of Waukesha, Inc.
Bruce Rohde	President, Oconomowoc Silver Streak
Tom Rust	Waukesha Cab, Inc.
Francisco Sanchez	President, WOW Workforce Development Board
John Schnabl	
Peter Schuler	Director, Waukesha County Health & Human Services
Jimmy Stephens	Best Cab of Waukesha, Inc.
Yvonne Steuber	Executive Director, United Cerebral Palsy
Colleen Teeters	
Elsa Travieso	Program Services Assistant, WOW Workforce Development, Inc.
Steve Visocky	
Phyllis Wesolowki	
	Program Director, Mukwonago Seniors on the Go
	Exact Transport, LLC
	Lifestyles Medical & Leisure Transportation, Inc.

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Appendix B

RECORD OF REGIONAL PUBLIC MEETING 2012 COORDINATION PLANNING IN SOUTHEASTERN WISCONSIN

DATE: October 16, 2012

TIME: 9:30 a.m.

PLACE: Harbor Lights Room

Downtown Transit Center

Milwaukee, WI

PARTICIPANTS

Jane Ahl	
	Transportation Superintendent, City of Hartford Taxi
	Transportation Coordinator, Portal Industries, Inc.
	Transition Services Director, Easter Seals Waukesha
	Planner, City of Whitewater
	Executive Director, The Threshold, Inc.
Stefanie Davis	
Jonathan Delagrave	Director, Human Services Department, Racine County
	Business Manager, Mt. Castle Corporation
Michelle Dolnik	
Brian Dranzik	
	Department of Transportation and Public Works, Milwaukee County
Ella Dunbar	Ways to Work, Social Development Commission
Gary Eckstein	Vocational Outreach Manager, Kenosha Achievement Center, Inc.
Brian Engelking	
Carolyn Feldt	
	Department of Human Services, Kenosha County
	Business and Operations Manager, Portal Industries, Inc.
•	Bureau of Transit and Local Roads, Wisconsin Department of Transportation
	Society's Assets, Inc.
Jon Janowski	Program and Policy Coordinator,
	Milwaukee County Department on Aging

PARTICIPANTS (cont.)

Sharon Johnson	
Tom Kannay	Homes for Independent LivingMobility Manager, Milwaukee County Transit System
	Director of Day Services, Goodwill Industries of Southeastern Wisconsin, Inc.
	Director of Bay Services, Goodwin industries of Southeastern wisconsin, inc.
	Bureau of Transit and Local Roads, Wisconsin Department of Transportation
	Society's Assets, Inc.
	Program Coordinator,
	lealth & Human Services Volunteer Transportation Service, Waukesha County
Lori Muzatko	Director, Aging and Disability Center of Walworth County
	Specialist, Aging and Disability Resource Center of Waukesha County
	Director, Washington County Aging and Disability Resource Center
	Director, Ozaukee Aging and Disability Resource Center
Mark Piotrowicz	
	Director, Walworth County Job Center
	MAWIB
Steven Rogstad	
Dennis Ryan	
Karen Schmiechen	
Linda Seemeyer	
Cynthia Simonsen	Executive Director, VIP Services, Inc
	President, Transit Express
Maureen Squire	Executive Director, Interfaith Caregivers of Ozaukee County
	Belle Urban System/Professional Transit Management
Patrick Starken	
•	Transit Manager, Washington County Highway Department
Mark Stein	
	Milwaukee County Health and Human Services
	Society's Assets, Inc.
	Transit Now
	Program Services Assistant, WOW Workforce Development, Inc
	Owner, Baby Express
<u> </u>	
	Executive Director, Kenosha Achievement Center Inc
	Planner, Village of Pleasant Prairie
	Director of Schedule and Planning, Milwaukee County Transit System
Koger Ziertuss	Transportation Supervisor, Walworth County Health and Human Services

FACILITATORS

Ajibola Ayanwale	Planner, SEWRPC
Albert A. Beck	
Eric Lynde	Senior Planner, SEWRPC
Kevin Muhs	Planner, SEWRPC

WELCOME AND INTRODUCTIONS

Mr. Muhs welcomed participants and asked attendees to introduce themselves and the agency they represented to their fellow attendees at their table. The participants had been assigned to one of fourteen small groups of six to eight people for the morning's discussion of regional transportation. Each group had participants from multiple counties, to provide the widest perspective possible at each table. Mr. Muhs then explained the agenda for the meeting:

- 1. Overview of the coordination process
- 2. Information on existing and future funding programs and opportunities
- 3. Small group discussions addressing regional transportation
- 4. Discussion of the results of the small groups, with selection of regional prioritized strategies
- 5. Small group discussions addressing travel within each county

OVERVIEW OF THE COORDINATION PROCESS

Mr. Muhs described the federal requirements for project funding and coordination plans. He also described the Wisconsin Department of Transportation (WisDOT) coordinated planning process and the need for a regional planning approach.

INFORMATION ON EXISTING AND FUTURE FUNDING PROGRAMS

Mr. Miller and Ms. Foss of WisDOT outlined the various opportunities for funding assistance from the federal and state governments for public and non-profit operators. Mr. Miller described current funding opportunities available through federal Section 5316 funds and state Wisconsin Employment Transportation Assistance Program (WETAP) funds. Mr. Miller indicated that some programs may be changing as more guidance is received from the Federal Transit Administration regarding the recently passed transportation reauthorization bill, Moving Ahead for Progress in the 21st Century. Ms. Foss described funding opportunities for specialized medical transportation providers through the federal Section 5310 and 5317 programs.

SMALL GROUP DISCUSSION ADDRESSING REGIONAL TRANSPORTATION

Mr. Muhs introduced the small group discussion packet that assisted groups in their analysis of transportation services that crossed county borders, describing the inventories of principal transportation providers that cross county borders, including public, private, and non-profit providers of human services transportation and providers of transportation for the general public. He then described the other data available to the participants in the packets, including maps of existing public transit, specialized transportation, and paratransit services in the Region. He asked each small group to review the inventory list and provide any corrections or additional information. Following this review, attendees were asked to discuss existing regional transit services within their small group and assess the quality of the services based on eight different service attributes. This assessment guided the groups as they discussed needs that were unmet by existing services and prioritized fulfilling those unmet needs. Finally, each small group was asked to create strategies to address its list of unmet needs. Lists of previous unmet needs and strategies from the 2008 planning effort were provided to each participant to assist in the discussion within each small group.

DISCUSSION OF REGIONAL PRIORITIZED STRATEGIES

Following the completion of their packets by all of the small groups, each group was invited to select a member to discuss the group's unmet needs and strategies to address those needs. Commission staff recorded these strategies while they were being discussed, and asked the participants to vote (by show of hands) on their top three strategies. The results of this voting process guided the development of a list of prioritized strategies to address the unmet travel needs of the Region. This list of prioritized strategies and a summary of the key findings of the

small group discussions appear in the Public Transit-Human Services Transportation Coordination Plan for each county.

SMALL GROUP DISCUSSION ADDRESSING TRANSPORTATION WITHIN EACH COUNTY

Following the selection of prioritized strategies to address regional needs, new small groups were formed to discuss transportation within each county. A similar process was followed as with the previous small groups, with each participant receiving a packet of information to guide the discussion. The small group discussion packet for each county contained an inventory of principal transportation providers within the county, including public, private, and non-profit providers of human services transportation and providers of transportation for the general public. Other information in each packet included population growth of transit dependent populations and maps of existing public transit service areas overlaid over population density, employment density, high transit need areas, and major activity centers. Lists of previous unmet needs and strategies from the 2008 planning effort were also provided to each participant to assist in the discussion within each small group. Small groups were asked to review the list of existing services, assess the quality of the services, create a list of unmet needs, and list strategies to address those unmet needs. Following the completion of those tasks, counties with more than one small group were asked to join together with the other tables discussing the same county to create a prioritized list of strategies for the county.

WRAP-UP

After the small group discussions, Mr. Muhs informed participants that a draft plan for each county would be assembled by Commission staff and available for comment. A finalized Public Transit-Human Services Transportation Coordination Plan for each county would be submitted to WisDOT by the end of the year.

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Appendix C

RECORD OF KENOSHA PUBLIC MEETING 2012 COORDINATION PLANNING IN SOUTHEASTERN WISCONSIN

DATE: November 14, 2012

TIME: 2:00 p.m.

PLACE: Seminar Room

Civil War Museum

Kenosha, WI

PARTICIPANTS

Raymond S. Cameron	
Richard Christianson	
	Aurora Medical Center
Michelle Dolnik	
Gary Eckstein	Vocational Outreach Manager, Kenosha Achievement Center, Inc.
Carolyn Feldt	
	Department of Human Services, Kenosha County
Marla Fischer	
Ginger Helgeson	Outreach, Kenosha Human Development Services, Inc.
LaVerne Jaros	Director, Aging and Disability Resource Center, Kenosha County
Shanon Molina	Organizer/Advocate, Society's Assets, Inc.
Lynda Orsburn	Owner, Ktown Transportation, Inc.
Barb Tenuta	Volunteer Escort Service, Kenosha Area Family and Aging Services, Inc.
Kim Thompson	

FACILITATORS

Albert A. Beck	Principal Planner, SEWRPC
Kevin Muhs	Planner, SEWRPC

WELCOME AND INTRODUCTIONS

Mr. Muhs welcomed participants and asked attendees to introduce themselves and the agency they represented to their fellow attendees. He noted that this meeting had been requested due to limited attendance by representatives from Kenosha County at the Regional Public Meeting on October 16. Three small group discussion tables were formed by participants. Mr. Muhs then explained the agenda for the meeting:

- 1. Overview of the coordination process
- 2. Discussion of the results of the Regional Meeting
- 3. Small group discussions addressing travel within Kenosha County
- 4. Discussion of small group results and prioritization of strategies

OVERVIEW OF THE COORDINATION PROCESS

Mr. Muhs described the federal requirements for project funding and coordination plans. He also described the Wisconsin Department of Transportation (WisDOT) coordinated planning process and detailed the end result of this effort, a coordination plan for Kenosha County that included prioritized strategies to address unmet needs identified during the meeting.

DISCUSSION OF THE RESULTS OF THE REGIONAL MEETING

Mr. Muhs summarized the process undertaken during the earlier meeting, and described the list of prioritized regional strategies selected during that meeting. Discussion occurred concerning how the strategies on this list could be applied to Kenosha County. This list of prioritized strategies and a summary of the key findings of the small group discussions from the October 16 meeting appear in the Public Transit-Human Services Transportation Plan for Kenosha County.

SMALL GROUP DISCUSSION ADDRESSING TRANSPORTATION WITHIN KENOSHA COUNTY

Mr. Muhs then introduced the small group discussion packet that assisted groups in their analysis of transportation services for Kenosha County, describing the inventories of principal transportation providers that operate in the County, including public, private, and non-profit providers of human services transportation providers of transportation for the general public. He then described the other data available to the participants in the packets, including population growth of transit dependent populations and maps of existing public transit service areas overlaid over population density, employment density, high transit need areas, and major activity centers. Lists of previous unmet needs and strategies from the 2008 planning effort were also provided to each participant to assist in the discussion within each small group. He asked each small group to review the inventory list and provide any corrections or additional information. Following this review, attendees were asked to discuss existing transit services in the County within their small group and assess the quality of the services based on eight different service attributes. This assessment guided the groups as they discussed needs that were unmet by existing services and prioritized fulfilling those unmet needs. Finally, each small group was asked to create strategies to address its list of unmet needs.

DISCUSSION OF PRIORITIZED STRATEGIES FOR KENOSHA COUNTY

Following the completion of their packets by the small groups, each group was invited to discuss the group's unmet needs and strategies to address those needs with all attendees. Commission staff recorded these strategies while they were being discussed, and asked the participants to select their preferred strategies. The results of this process guided the development of a list of prioritized strategies to address the unmet travel needs of the County. This list of prioritized strategies and a summary of the key findings of the small group discussions appear in the County Coordinated Public Transit-Human Services Transportation Plan.

WRAP-UP

After the participants finished prioritizing strategies, Mr. Muhs informed them that a draft plan for each county would be assembled by Commission staff and available for comment. A finalized Public Transit-Human Services Transportation Coordination Plan for Kenosha County would be submitted to WisDOT by the end of the year.

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