Minutes of the Thirtieth Joint Meeting of the

ADVISORY COMMITTEES ON REGIONAL LAND USE PLANNING AND REGIONAL TRANSPORTATION PLANNING ("VISION 2060 COMMITTEE")

DATE: September 2, 2026

TIME: 9:30 a.m.

PLACE: Virtual Meeting

Members Present

Committee on Regional Land Use Planning

Michael Cotter .....Director, Land Use and Resource Management Department, Walworth County
Chair
Andy Buehler.....Director of Planning and Development, Kenosha County
Matthew Carran .....Director of Economic Development and Tourism, Village of Menomonee Falls
Jason Fruth..... Planning and Zoning Manager, Waukesha County
Trevor Jung.....Transit and Mobility Director, City of Racine
Kristi Laine .....Director of Community Development, City of Oak Creek
Flannery Marlin .....Municipal Program Manager, Milwaukee Metropolitan Sewerage District
Maria Pandazi ..... City Planner, City of Waukesha
Nathaniel Piotrowski.....Development Director, City of Wauwatosa
Steven Schaer..... Manager of Planning and Zoning, City of West Allis
Michael Thompson ..... Secretary's Director, Southeast Region,
Wisconsin Department of Natural Resources
Richard VanDerWal..... Planning Administrator, City of Brookfield
Gina Vlach .....City Planner, City of Greenfield
Monica Wauck Smith (alternate for Tanya Fonseca) ..... Senior Planner, City of Milwaukee

Committee on Regional Transportation Planning

Allison Bussler..... Director of Public Works, Waukesha County
Chair
Justin Bielinski..... Supervisor, District 16, Milwaukee County Board of Supervisors
Gregory Boldt ..... Director of Highways and Highway Commissioner, Kenosha County
Scott Brandmeier ..... Director of Public Works and Village Engineer, Village of Fox Point
Melinda Dejewski .....City Engineer, City of West Allis
Jon Edgren .....Director of Public Works and Highway Commissioner, Ozaukee County
Brian Engelking (alternate for Alex Damien)..... Transit Manager, City of Waukesha
Steve Fuentes .....President and CEO, Milwaukee County Transit System
Roberto Gutierrez.....Director, Southeast Region,
Wisconsin Department of Transportation
Richard Hough.....Director of Public Works and Highway Commissioner, Walworth County
Joe Lamers ..... Executive Director, Milwaukee County Department of Transportation
Kevin Muhs.....City Engineer, City of Milwaukee
John Rodgers.....Deputy Director, Milwaukee County Department of Transportation
John Rooney.....Commissioner of Public Works and City Engineer, City of Racine
David Simpson.....Director of Public Works, City of Wauwatosa

Charles Wade.....Director, Bureau of Planning and Economic Development, Wisconsin Department of Transportation

Guests and Staff Present

Tony Barth.....Project Development Supervisor, Wisconsin Department of Transportation
Donna Brown-Martin..... (Retired) Director, Milwaukee County Department of Transportation and Bureau Director, Wisconsin Department of Transportation
Barry Gore..... Principal Special Projects Planner, SEWRPC
Jennifer Harris..... Deputy Director, Comprehensive Injury Center, Medical College of Wisconsin
Christopher Hiebert..... MPO Director, SEWRPC
Ryan Hoel.....Chief Transportation Engineer, SEWRPC
Andrew Levy..... Systems Planning Supervisor, Wisconsin Department of Transportation
Eric Lynde..... Special Projects Director, SEWRPC
Benjamin McKay..... Deputy Director, SEWRPC
Samuel Mercier..... Senior Transportation Planner, SEWRPC
Sara Nichols.....Executive Director, Open Arms Free Clinic
Nakeisha Payne.....Chief Community Engagement Specialist, SEWRPC
Jennifer Sarnecki.....Deputy Chief Transportation Planner, SEWRPC
Adam Schumacher.....Land Use Planner, SEWRPC
Steven Shea..... Supervisor, District 8, Milwaukee County Board of Supervisors
Dana Shinners..... Senior Transportation Planner, SEWRPC
Bryan Walter..... Senior Land Use Planner, SEWRPC

CALL TO ORDER

Ms. Bussler called the joint meeting of the Advisory Committees on Regional Land Use Planning and Regional Transportation Planning ("VISION 2060 Committee") to order at 9:30 a.m., welcoming those in attendance. She noted that there were technical issues with the meeting chat and confirmed that roll call would be accomplished using the Zoom attendee list, with Commission staff monitoring that list.

REVIEW AND APPROVAL OF MINUTES OF THE JOINT MEETING HELD ON JUNE 23, 2026

Ms. Bussler requested a motion to approve the minutes of the June 23, 2026, meeting. On a motion by Mr. Schaer seconded by Mr. Simpson, the June 23, 2026, minutes were approved unanimously.

UPDATE ON VISION 2060 PLANNING ACTIVITIES

Ms. Bussler introduced Mr. Mercier and Mr. Walter to provide updates on VISION 2060 planning activities.

Mr. Walter noted that Commission staff were progressing through the inventory phase, with the first three technical reports having been completed, and anticipated finishing that phase later in the year. He reported that a revised draft of VISION 2060 Technical Report #1: *Review of VISION 2050* would be available in the coming weeks and would address comments received from the Committee. The revised report will also be made available for public comment.

Mr. Walter explained that the land use and transportation inventory reports had been drafted and would be covered in detail during today's meeting. He indicated that two additional technical reports were currently

in progress and anticipated that these reports would be presented at the next meeting of the VISION 2060 Committee. Together, these reports will provide the baseline information from which VISION 2060 is developed and will be supplemented with a series of short research reports on emerging topics.

Mr. Mercier provided an update on community engagement efforts, noting that Commission staff had been engaging with the public through in-person events and an online survey. The responses will help to inform the development of a set of regional needs that can be addressed during the planning process. Mr. Mercier noted that the survey had received 390 responses to date, thanked the Committee members for helping to promote the survey, and shared a chart indicating the geography of respondents. He added that staff had attended nine in-person events across the Region since July and had received several hundred SWOT responses from those events. Mr. Mercier concluded that the survey would be open through the end of October and that the initial phase of in-person events would also be completed at that time.

REVIEW AND CONSIDERATION OF PRELIMINARY DRAFT OF VISION 2060 TECHNICAL REPORT #2: LAND USE AND RESOURCE BASE OF SOUTHEASTERN WISCONSIN

Mr. Walter introduced the review of VISION 2060 Technical Report #2: *Land Use and Resource Base of Southeastern Wisconsin.* He noted that he would not be reviewing the report page by page but would focus on key points by topic area that the Committee may want to consider when reviewing in greater detail. He explained that the reports presented today would be available and open for comment for two weeks following the meeting and encouraged Committee members to provide their feedback on the report.

Mr. Walter explained that the report provides the land use inventory with a base year of 2020 and would be used in conjunction with the transportation inventory and the forthcoming demographic, economic, and travel data as the regional base information for developing VISION 2060. He identified three primary themes through which the rest of the data in the report should be considered. First, growth of developed land had slowed from 2010-2020, providing an inflection point to be intentional about where and how growth occurs. Second, there are two opposing resource protection stories: environmental corridors are largely protected and expanding while agricultural land is being lost. Third, the planning and implementation framework in the Region is evolving and will impact development at the local level going forward.

Mr. Walter continued his presentation to detail existing land use, housing mix and density trends, agricultural land, contaminated sites, public utilities, natural resources, and parks and open spaces in the Region as of 2020. He concluded by presenting changes to the planning and zoning framework in the Region related to Wisconsin Act 173. Mr. Walter asked if there were any questions or comments related to the materials presented; there were none.

Ms. Bussler confirmed that there were no questions and asked for a motion to approve VISION 2060 Technical Report #2, conditional to incorporation of minor comments received during the post-meeting review period and further Committee review of any substantive revisions. Mr. Cotter moved and Mr. Buehler seconded. The motion was approved unanimously.

REVIEW AND CONSIDERATION OF PRELIMINARY DRAFT OF VISION 2060 TECHNICAL REPORT #3: TRANSPORTATION SYSTEM OF SOUTHEASTERN WISCONSIN

Mr. Mercier introduced the review of VISION 2060 Technical Report #3: *Transportation System of Southeastern Wisconsin*, which is the plan's transportation inventory. He reiterated that the technical reports would provide a technical base from which to consider what the VISION 2060 plan would look like. He

encouraged Committee members to review Technical Report #3 in greater detail following the meeting and invited them to ask questions throughout the presentation.

Mr. Mercier indicated that the report covers a considerable breadth of topics and was therefore organized into different modal subsections. Subsections include public transit, park and ride lots, bicycle and pedestrian accommodations, arterial streets and highways, transportation systems management, and freight transportation. He emphasized that the inventory reflects current conditions in the Region using the most recent available data and that evaluation of how to address existing conditions would occur later in the VISION 2060 planning process. Mr. Mercier continued to present the inventory findings related to public transit.

Ms. Bussler inquired whether FlexRide was considered transit as it was not depicted on the transit services map. Mr. Mercier replied that as an on-demand microtransit service, FlexRide Milwaukee was included in the fixed-route local transit section of the report. He provided a brief summary of the service and its purposes.

Ms. Nichols asked whether the report and broader planning process consider inter-county programs. Mr. Mercier responded that the inventory report focused on what currently exists, and that there is some inter-county service between transit operators, but this would be considered further in the long-range planning process. He noted that FlexRide Milwaukee is a current example of an effort to connect people in one county with employment centers in another county.

Mr. Mercier continued his presentation to detail park and ride lots, bicycle and pedestrian transportation, the arterial street and highway system, transportation systems management, and freight transportation.

Mr. Rodgers asked whether Commission staff have identified the mode types of accidents, noting that he was aware of a notable increase in e-bike accidents and fatalities. Mr. Mercier replied that this report aggregated crashes in the Region but that it could be analyzed further. Mr. Rodgers stated that current trends would make that level of analysis useful and Mr. Mercier indicated that staff would look into the data and include some additional detail in the revised draft of Technical Report #3.

Mr. VanDerWal inquired if there was a reason why some of the data in the transportation inventory only went back to 2017 while the land use inventory consistently went back to 2011. Mr. Mercier responded that 2017 had been chosen because it was the first year after VISION 2050's adoption but that the data was available and could be incorporated into a revised draft. Mr. VanDerWal replied that it was not necessary to change it but wanted to clarify the reason for the difference.

Ms. Bussler asked if there are different standards for determining congestion on different types of roads. She noted that WisDOT had identified a portion of IH 94 in western Waukesha County as one of the most congested 4-lane freeway segments in the State but that this segment did not appear to be highly congested in Commission staff's maps of regional peak-hour congestion. Mr. Mercier explained the methodology by which Commission staff determined peak hour level of congestion and indicated that staff would follow up with a better understanding of the differences between WisDOT's data and the Commission's. Mr. Hiebert noted that the data in this report used ground count data rather than modeled data and suggested that WisDOT might be looking at travel time data as part of their determination of congestion level.

[Secretary's Note: Following the meeting, Ms. Bussler provided Commission staff WisDOT's August 2026 "Report to the Transportation Projects Commission on the Status of Major Highway Projects and Southeast Wisconsin Freeway Megaprojects," which includes an update to the State's Transportation Projects Commission (TPC) on an IH 94 study being conducted between Willow Glen Road in

Jefferson County and the Zoo Interchange. The report noted that "the four-lane section [of IH 94 in Waukesha County] between Willow Glen and County SS carry [sic] the largest traffic volumes of any four-lane freeway in Wisconsin", which appears to be based on comparing its traffic volume to similar freeways statewide.

In contrast, the peak hour congestion data provide on Map 10 in VISION 2060 Technical Report # 3 (TR3) simply represents a comparison of the existing year 2024 traffic volume data to the estimated capacities for the roadways, and identifies traffic volumes exceeding their design capacities, as experiencing—moderate, severe, or extreme congestion. The segment of IH 94 between the County line and STH 67 has an existing year 2024 traffic volume of 49,600 vehicles on an average weekday, which while it is approaching, is less than its design capacity of 60,000 vehicles and is not shown as currently having congestion on Map 10 of TR3. For the 4-lane segment of IH 94 east of STH 67, volumes exceed capacity and are regularly experiencing congestion.

Currently, WisDOT is initiating a study of IH 94 west of the Zoo Interchange. It is expected that the IH 94 study would analyze in greater detail the benefits and the impacts of a number of alternatives for this portion of freeway under current and forecast future traffic volumes. As this study will be conducted concurrently with the VISION 2060 effort, forecast traffic volumes will be evaluated as part of the process for developing plan recommendations. Commission staff will be working closely with WisDOT staff to consider and incorporate the findings and conclusions of WisDOT's IH 94 study at the time VISION 2060 is adopted. If a locally preferred alternative (LPA) is selected after VISION 2060 is adopted the plan will be amended if necessary to reflect the LPA.]

Ms. Bussler asked for a motion to approve VISION 2060 Technical Report #3, conditional to incorporation of minor comments received during the post-meeting review period and further Committee review of any substantive revisions. Mr. Rodgers moved and Mr. Fruth seconded. The motion was approved unanimously.

PUBLIC COMMENTS

Ms. Bussler asked if there were any public comments. Ms. Brown-Martin stated that she was still reviewing the reports but did not have any comments at this time.

NEXT STEPS AND ADJOURNMENT

Ms. Bussler reintroduced Commission staff to provide an overview of upcoming steps. Mr. Mercier and Mr. Walter thanked the Committee for their engagement. Mr. Walter noted that VISION 2060 Technical Reports #4 and #5 would be prepared in the coming months and would include information on demographic and economic conditions and trends as well as travel habits and patterns. He shared that Commission staff anticipate holding the next in-person meeting in November and would provide further information closer to that time.

Mr. Walter reiterated that the public input survey was open until the end of October and encouraged Committee members to continue sharing the survey. He confirmed that VISION 2060 Technical Reports

#2 and #3 would be available for two weeks for additional comments, and that Commission staff would address any comments received in revised drafts.

Ms. Bussler inquired whether the next step in the planning process would be to use the information in the inventory reports to assist Commission staff in identifying topics that should be researched further and to guide plan recommendations. Mr. Mercier confirmed that the data in these reports would be complemented by community engagement to better understand how the Region is changing and what its future needs might be in 2060. He noted that VISION 2050 provides a point of departure, and that the detailed data help to inform needs and opportunities that can be used during the planning process to meet those needs. Mr. Walter added that the planning themes and regional issues identified by the Committee at past meetings would also inform this process and guide the discussion to help develop recommendations.

Ms. Bussler confirmed that there were no further questions, then asked for a motion to adjourn the meeting. Ms. Pandazi moved and Mr. Buehler seconded the motion. The motion carried unanimously. The meeting was adjourned at 11:09 a.m.

Respectfully submitted,

Bryan Walter
Recording Secretary