

Minutes of the Joint Meeting of the

**ADVISORY COMMITTEES ON TRANSPORTATION SYSTEM PLANNING AND
PROGRAMMING FOR THE KENOSHA, MILWAUKEE, RACINE, ROUND LAKE BEACH,
AND WEST BEND URBAN AREAS**

DATE: December 2, 2024

TIME: 1:30 p.m.

PLACE: Virtual Meeting

Milwaukee Urbanized Area Members Present

Donna Brown-Martin, Chair Commissioner, Southeastern Wisconsin Regional
Planning Commission; Director, Milwaukee County
Department of Transportation
Tom Birkel Engineering Supervisor, Engineering Department City of Cudahy
Chad Chrisbaum..... Engineer in Charge, Transportation Infrastructure Division,
(Representing Robert J. Bauman) Department of Public Works, City of Milwaukee
Alex Damien Director of Public Works, City of Waukesha
Melinda Dejewski City Engineer, City of West Allis
Jon Edgren Director of Public Works/Highway Commissioner, Ozaukee County
Julie Esch Vice President/Deputy Director,
Milwaukee County Transit System
Tanya Fonseca Long Range Planning Manager, Department of City Development,
(Representing Sam Leichtling) City of Milwaukee
Thomas M. Grisa Director, Department of Public Works, City of Brookfield
Jerrel Kruschke Commissioner of Public Works, City of Milwaukee
Mason Lavey..... Budget and Fiscal Policy Manager,
(Representing Nik Kovac) City of Milwaukee
Kevin Muhs..... City Engineer, City of Milwaukee
Matthew Sullivan Assistant City Administrator/Engineer,
Department of Engineering, City of Oak Creek
David Tapia..... Major Projects Manager, Department of Public Works,
(Representing Jordan Primakow) City of Milwaukee
Brett Wallace Manager of Engineering Services,
Department of Public Works, Waukesha County
William T. Wehrley City Engineer, City of Wauwatosa

Non-Voting Members Present

Christopher T. Hiebert, Secretary MPO Director,
Southeastern Wisconsin Regional Planning Commission
Karl E. Buck..... Community Transportation Planner, Federal Highway Administration,
U.S. Department of Transportation
Roberto Gutierrez..... Director, Southeast Region, Wisconsin Department of Transportation
Brian Udovich..... Highway Operations Manager,
Highway Department, Jefferson County

Charles WadeDirector, Bureau of Planning and Economic Development,
Division of Transportation Investment Management,
Wisconsin Department of Transportation

Kenosha Urbanized Area Members Present

Greg Boldt, ChairDirector of Highways/Highway Commissioner, Kenosha County
Christopher T. Hiebert, Secretary MPO Director,
Southeastern Wisconsin Regional Planning Commission
Karl E. Buck.....Community Transportation Planner, Federal Highway Administration,
U.S. Department of Transportation
Brian CaterDirector of Public Works, City of Kenosha
Roberto Gutierrez..... Director, Southeast Region, Wisconsin Department of Transportation
John Holloway Commissioner, Southeastern Wisconsin Regional
Planning Commission; Chairman, Town of Paris
Charles WadeDirector, Bureau of Planning and Economic Development,
Division of Transportation Investment Management,
Wisconsin Department of Transportation

Racine Urbanized Area Members Present

Roland Behm, Chair..... Director of Public Works and Development Services,
Racine County
Christopher T. Hiebert, Secretary MPO Director,
Southeastern Wisconsin Regional Planning Commission
Karl E. Buck.....Community Transportation Planner, Federal Highway Administration,
U.S. Department of Transportation
Anthony BunkelmanDirector of Public Services, Village of Caledonia
Roberto Gutierrez..... Director, Southeast Region, Wisconsin Department of Transportation
John Rooney..... Commissioner of Public Works/City Engineer, City of Racine
Charles WadeDirector, Bureau of Planning and Economic Development,
Division of Transportation Investment Management,
Wisconsin Department of Transportation
Linsey Weber Deputy Director of Public Works, Village of Mount Pleasant

Round Lake Beach Urbanized Area Members Present

Greg Boldt, ChairDirector of Highways/Highway Commissioner, Kenosha County
Christopher T. Hiebert, Secretary MPO Director,
Southeastern Wisconsin Regional Planning Commission
Karl E. Buck.....Community Transportation Planner, Federal Highway Administration,
U.S. Department of Transportation
Roberto Gutierrez..... Director, Southeast Region, Wisconsin Department of Transportation
Charles WadeDirector, Bureau of Planning and Economic Development,
Division of Transportation Investment Management,
Wisconsin Department of Transportation

West Bend Urban Area Members Present

Christopher T. Hiebert, Secretary MPO Director,
Southeastern Wisconsin Regional Planning Commission
Karl E. Buck.....Community Transportation Planner, Federal Highway Administration,
U.S. Department of Transportation
Roberto Gutierrez..... Director, Southeast Region, Wisconsin Department of Transportation

Charles WadeDirector, Bureau of Planning and Economic Development,
Division of Transportation Investment Management,
Wisconsin Department of Transportation

Guests and Staff Present

Tony Barth Planning Chief, Southeast Region,
Wisconsin Department of Transportation
Tyler Beinlich Local Program Manager, Southeast Region,
Wisconsin Department of Transportation
Roslin Burns Program and Planning Analyst, Southeast Region,
Wisconsin Department of Transportation
Joe Delmagori Senior Transportation Planner,
Southeastern Wisconsin Regional Planning Commission
Christopher Gallagher Engineering Manager,
Department of Public Works and Development Services, Racine County
Traci Gengler Principal Engineer, City of West Allis
Hans Higdon Planning Supervisor, Southeast Region,
Wisconsin Department of Transportation
Ryan W. Hoel..... Chief Transportation Engineer,
Southeastern Wisconsin Regional Planning Commission
Deb HoltanTransportation Superintendent, Hartford City Taxi
Robert Hutter Assistant City Engineer, City of West Allis
Jeff KatzDirector of Neighborhood Services, City of Greenfield
Samuel MercierTransportation Planner,
Southeastern Wisconsin Regional Planning Commission
John Rodgers.....Deputy Director, Milwaukee County Department of Transportation
Xylia RuedaSenior Planner,
Southeastern Wisconsin Regional Planning Commission
Jeni Schroeder Civil Engineer, City of Wauwatosa
Mike Zabel.....Citizen

WELCOME

The meeting was called to order at 1:30 p.m. by Mr. Behm. Mr. Hiebert welcomed all present and noted that the meeting was a joint meeting of the Advisory Committees on Transportation System Planning and Programming for the Kenosha, Milwaukee, Racine, Round Lake Beach, and West Bend Urban Areas (TIP Committees). He described the Transportation Improvement Program (TIP) as a program of State and local government projects that needs to include, at a minimum, projects that have been awarded Federal funding. He explained the TIP needs to be fiscally constrained and consistent with the Commission's long-range plan, VISION 2050. Mr. Behm asked all attendees to type their names into the chat feature for the purposes of taking roll and recording the names of those in attendance at the meeting and declared a quorum.

REVIEW AND APPROVAL OF MINUTES OF THE DECEMBER 5, 2022, MEETING

Mr. Behm indicated that the TIP Committees are being asked to consider approval of the minutes of their December 5, 2022, meeting. He asked if the Committee members had any changes, and upon hearing none, called for a motion. Mr. Holloway made a motion to approve the minutes for the meeting held on December 5, 2022. The motion was seconded by Mr. Bunkelman and was passed unanimously by the Committees.

PUBLIC COMMENT PERIOD

Mr. Behm opened the public comment period and invited attendees to provide comments on the draft TIP. Upon hearing none, he closed the public comment period.

CONSIDERATION OF PRELIMINARY DRAFT TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR SOUTHEASTERN WISCONSIN: 2025-2028

At the request of Mr. Behm, Mr. Hoel provided a summary of the preliminary draft 2025-2028 TIP that was provided to the Committee members prior to the meeting. He began by providing the committee members with a brief overview of the Commission's new eTIP website, which enables the State and local governments and the public to view the projects programmed in the TIP through various filters and options. He said it also includes interactive mapping features to locate projects of interest. Users of the eTIP can then select a specific project to view full details of the project, including its funding history and changes that have occurred to the project through amendments. Mr. Hoel explained that the eTIP is a robust tool for Commission staff to track projects and their changes and that staff are planning to continue utilizing the features of the eTIP to further improve the TIP process.

Mr. Hoel reviewed the TIP timeline and explained that Commission staff worked with State and local governments and transit operators to identify projects to be included in the 2025-2028 TIP and that the draft TIP has been provided to the public for review and comment. Mr. Hoel said the comments received during the public comment period were compiled for consideration and approval by the TIP advisory committees and the Commission. He said the final TIP will be forwarded to the Wisconsin Department of Transportation (WisDOT) for inclusion in the Statewide TIP (STIP) and transmitted to FHWA and FTA.

Mr. Hoel then reviewed the six elements of the TIP, noting that the TIP will be web-based, from this point forward, and accessible through the Commission's website. He stated that the Project Listing is the primary element of the TIP and includes a summary of the project details of each project with full details provided in the eTIP. He said the projects in the four years of the TIP total approximately \$3.5 billion invested in transportation infrastructure for this Region with about 90 percent of total expenditures covered by Federal and State funding. Mr. Hoel noted Commission staff have been informed of the following minor project changes that will be made for the final TIP:

1. 014-23-471: Pavement Replacement of W North Ave from S 95th Street to N 73rd St in the City of Wauwatosa: the City of Wauwatosa clarified that the project title should be changed from S 95th Street to N 95th Street.
2. 000-21-448: Resurfacing of STH 11 from Cobb Rd to STH 120 and Deck Sealing for Bridges B64-0046 & B64-0047 in Walworth County: the State ID numbers were updated to reflect the correct numbers that were provided by WisDOT.
3. 014-23-648: Preventative Maintenance of STH 16 from 700' W of STH 67 to 0.7 Mi E of CTH P and Bridge Repairs (B67-579, 154, 155, 158, 159, 161, 162, 153, 156) in Waukesha County: Bridge B67-579 was removed from the project title as WisDOT indicated it was no longer included with the project.

For the second element, Mr. Hoel mentioned the Project Status element includes completed and dropped projects from the 2023-2026 TIP as well as projects that had funding for early phases in a previous TIP but are not programmed to have funding until beyond the years of the 2025-2028 TIP. He said the Financial Plan was covered in the third element and compares the available Federal, State, and local funds to estimated programmed expenditures from projects programmed in the TIP. He summarized a financial

graphic that displayed appropriated Federal funding and historic state and local funding and noted that the financial plan recognizes that the amount of funding the Region receives can vary based on the projects implemented since most of the Federal and State funding is available statewide. Through this financial analysis, Mr. Hoel said the TIP demonstrates fiscal constraint.

Mr. Hoel explained the Performance Goals element includes an evaluation of the contributions of the TIP towards achieving the goals of VISION 2050 and federal performance targets. He indicated the evaluation often identifies the extent of these contributions through the number or length of total projects or amount of funding invested toward achieving these targets. He said analyses for each Federal performance target were conducted by Commission staff.

Mr. Hoel reviewed the fifth element (Equity Analysis) that summarized the equity analysis conducted for the 2025-2028 TIP. Mr. Hoel indicated that three significant findings resulted from the equity analysis, including traditionally underserved populations would benefit from more transit projects that maintain the system and expanded service that provides a higher level of service since they typically utilize public transit at a higher proportion than other population groups, all residents would share in the benefits and impacts of highway preservation projects, and that residents living adjacent to the IH 94 reconstruction project, including traditionally underserved populations, would receive both the benefits and impacts of this project.

For the final element (Public Involvement), Mr. Hoel described the public involvement activities held by Commission staff for the draft TIP including the public comment period and public information meeting. He mentioned 18 people submitted public comments with most indicating support for more transit and bicycle/pedestrian projects and several others expressing concern that the TIP includes significant funding for highway projects, including highway improvement projects. He said the TIP includes projects selected from processes that occur prior to compiling the TIP and that the TIP is not intended to prioritize one transportation mode over another. He concluded by saying the Public Involvement element includes all comments received and responses by Commission staff, which will be provided to the Commission as part of their consideration and approval of the draft TIP.

There being no further discussion, the draft 2025-2028 Transportation Improvement Program for the Kenosha, Milwaukee, Racine, Round Lake Beach, and West Bend urban areas, as revised, was approved on a motion by Mr. Wallace, seconded by Ms. Esch, and carried unanimously by joint action of the Kenosha, Milwaukee, Racine, Round Lake Beach, and West Bend TIP Committees.

ADJOURNMENT

There being no further business to come before the TIP Committees, the meeting was adjourned at 1:56 p.m. on a motion made by Ms. Esch, seconded by Mr. Kruschke, and carried unanimously by the TIP Committees.

Respectfully submitted,

Christopher T. Hiebert
Recording Secretary