

Minutes of the Meeting

**ADVISORY COMMITTEE ON TRANSPORTATION SYSTEM PLANNING AND
PROGRAMMING FOR THE MILWAUKEE URBANIZED AREA**

DATE: March 4, 2024
TIME: 1:30 p.m.
PLACE: Large Conference Room
Wisconsin Department of Natural Resources
1027 W. St. Paul Avenue Milwaukee, WI

Milwaukee Urbanized Area Members Present

Donna Brown-Martin, Chair Director, Department of Transportation, Milwaukee County and
Commissioner, Southeastern Wisconsin Regional Planning Commission
James Bohl Director of Intergovernmental Relations, City of Milwaukee
Scott Brandmeier Director of Public Works, Village of Fox Point
Allison M. Bussler Director of Public Works, Waukesha County
Jon Edgren Director of Public Works/Highway Commissioner, Ozaukee County
Julie Esch Vice President/Deputy Director, Milwaukee County Transit System
Melinda Dejewski City Engineer, City of West Allis
Thomas M. Grisa Director, Department of Public Works, City of Brookfield
Jerral Kruschke Commissioner of Public Works, City of Milwaukee
Mason Lavey Budget and Fiscal Policy Analyst, City of Milwaukee
(Representing Nik Kovac)
Glen Morrow City Engineer, City of Franklin
(Representing Milwaukee County south shore communities)
Kevin Muhs City Engineer, Department of Public Works,
City of Milwaukee
John Rodgers Senior Compliance Manager, Milwaukee County
(Representing Julie Esch)
Holly Rutenbeck Project Manager,
(Representing Robert Bauman) Department of Public Works, City of Milwaukee
Scott Schmidt Highway Commissioner/County Engineer,
Washington County
Brandon Schwenn Project Engineer, City of Waukesha
(Representing Alex Damien)
David Tapia Major Projects Manager,
(Representing Sam Leichtling) Department of Public Works, City of Milwaukee
Brett Wallace Engineering Services Manager, Waukesha County
Andrea Weddle-Henning Director of Transportation Engineering,
Department of Transportation, Milwaukee County

William Wehrley..... City Engineer, City of Wauwatosa

Non-Voting Members Present

Ben McKay, Secretary Deputy Director,
Southeastern Wisconsin Regional Planning Commission
Tony Barth Systems Planning Chief, Southeast Region
(Representing Roberto Gutierrez) Wisconsin Department of Transportation
Brian Udovich..... Highway Operations Manager,
Jefferson County Highway Department

Guests and Staff Present

Mustafa Emir City Engineer, City of Glendale
Dan Erickson..... City Engineer, City of Brookfield
David Fifarek Senior Director of Business Services, Milwaukee Public Schools
Hans Higdon Supervisor, Southeast Region
Wisconsin Department of Transportation
Bryan Haas..... Project Engineer, City of Greenfield
Michael Gasper Project Manager, raSmith
Ryan Hoel Deputy Chief Transportation Engineer,
Southeastern Wisconsin Regional Planning Commission
Charlie Imig Director of Public Works, City of Glendale
Ashley Kiepczynski Assistant City Engineer,
City of Oak Creek
Mark Niedzwiecki..... Functional Class Coordinator, Southeast Region
Wisconsin Department of Transportation
Ronald Nellis Chair, Public Works Committee, Village of Lannon
Jennifer Sarnecki..... Deputy Chief Transportation Planner,
Southeastern Wisconsin Regional Planning Commission
Jennifer Schroeder Senior Civil Engineer, City of Wauwatosa
Karl Warwick..... City Administrator, City of Glendale
Ben Wood Village Engineer, Village of Lannon
Patrick Yates Village President, Village of Lannon

ROLL CALL

The meeting was called to order at 1:30 p.m. by Ms. Brown-Martin, Chair of the Advisory Committee on Transportation System Planning and Programming for the Milwaukee Urbanized Area (Milwaukee TIP Committee). She welcomed all present and noted that the sign-in sheet will be used for roll call.

PUBLIC COMMENT

Ms. Brown-Martin asked if anyone in attendance had any public comments. Mr. Yates, Village President from the Village of Lannon thanked the committee for acknowledging the roadway improvement needs of

Lannon and noted that the requested Good Hope Road project will serve new residential growth in the Village.

APPROVAL OF THE MINUTES OF THE SEPTEMBER 28, 2023, MEETING

Ms. Brown-Martin stated that the Milwaukee TIP Committee is being asked to consider approval of the minutes of the September 28, 2023, meeting. Ms. Brown-Martin asked if the Committee members had any suggested changes to the minutes, and upon hearing none, called for a motion to approve the minutes. Ms. Bussler made a motion to approve the minutes for the meeting held on September 28, 2023. The motion was seconded by Mr. Kruschke, and the Committee unanimously approved the minutes.

REVIEW AND CONSIDERATION OF MEMORANDUM ENTITLED, “EVALUATION AND PRIORITIZATION OF CANDIDATE PROJECTS FOR YEARS 2028-2029 FEDERAL SURFACE TRANSPORTATION BLOCK GRANT PROGRAM – MILWAUKEE URBANIZED AREA (STP-M) FUNDING AND RECOMMENDATION OF CANDIDATE PROJECTS.”

At the request of Ms. Brown-Martin, Mr. Hoel reviewed the SEWRPC memorandum entitled, *Evaluation and Prioritization of Candidate Projects for Years 2028-2029 Federal Surface Transportation Block Grant Program – Milwaukee Urbanized Area (STP-M) Funding and Recommendation of Candidate Projects*, which was provided to Committee members by email prior to the meeting.

[Secretary’s Note: The SEWRPC memorandum can be accessed from the following link:
<https://www.sewrpc.org/SEWRPCFiles/CommissionFiles/CommitteeFiles/2024/2028-2029STP-M-EvaluationMemo.PDF>]

1. Ms. Brown-Martin Donna asked whether there was an established procedure for allocating the remaining STP-M funding not initially recommended for projects under each project category. Mr. Hoel responded that there was no formal process, noting that in recent years the Commission staff had recommended the remaining STP-M funding for partially funding the next highest rated projects in the resurfacing/reconditioning and reconstruction project categories. Mr. Hoel also stated that in distributing the remaining funding, Commission staff also consider maximizing the number of sponsors receiving STP-M funding and minimizing the amount of STP-M funding committed to future funding cycles. He added that for the current cycle, the Commission staff recommended that the remaining years 2028-2029 STP-M funding be recommended to fully fund Waukesha County’s proposed CTH O project—the highest rated capacity expansion project—and the partial funding of the City of Milwaukee’s proposed reconstruction of N. Teutonia Avenue project—the next overall highest scoring project. He noted that the proposed CTH O project was the first capacity expansion project since the years 2023-2025 funding cycle in 2020 to be recommended for STP-M funding. He indicated that, as with previous funding cycles, the distribution of the remaining STP-M funding is open to the Committee’s input.

2. Ms. Weddle-Henning asked if there was interest in funding the next highest ranked project in the resurfacing/reconditioning project category, in addition to the reconstruction and capacity expansion categories. Mr. Grisa responded that he had developed a revised distribution of the remaining STP-M funding and shared a handout proposing a revised distribution of the additional STP-M funding. Mr. Grisa indicated that his proposal involves funding the City of Brookfield's proposed requested increase of \$612,000 in STP-M funding and funding the preliminary engineering for the next six highest rated projects. He stated that the requested \$600,000 was intended to cover additional rail improvement costs not included in the project State-Municipal Agreement (SMA). Mr. Grisa noted that he had spoken with City of Milwaukee staff prior to this meeting to consider allocating most of the Teutonia Avenue project. Mr. Grisa suggested that funding the preliminary engineering on these projects could put those communities in a better position to get additional funding for "shovel ready" projects.

[Secretary's Note: The proposed revised distribution of additional STP-M funding as proposed by the representative of the City of Brookfield, as revised to reflect Committee discussion, is provided to these minutes as Attachment 1.]

3. Mr. Kruschke indicated that the City was agreeable to Mr. Grisa's proposed distribution of STP-M funding, but indicated that the costs for preliminary engineering did not match the requested amounts for each project. Mr. Grisa responded that he had utilized a specific percent of construction for the amounts in his table and that the actual requested amounts should be utilized.
4. Ms. Weddle-Henning suggested that the right-of-way acquisition also be included in the proposed distribution. Mr. Grisa agreed that right-of-way acquisition could be included in his proposal, but it would affect the number of projects included.
5. Ms. Bussler stated that she understood the situation that the City of Brookfield is in, and that Waukesha County signed a project SMA six years ago prior to sharp cost increases due to inflation. Ms. Bussler noted that the rest of the state utilizes a change management process. Ms. Brown-Martin asked what options are available to the Committee to work with the State to consider allowing change management. Mr. Hoel responded that it appears that WisDOT has a set-aside of 10 percent of the funding available to areas outside of the urbanized areas for STP-M funding and that the Commission staff would reach out to WisDOT staff and inquire about the ability of change management being permitted for STP-M funding for a future Committee discussion.
6. Ms. Bussler inquired about WisDOT Federal Redistribution process for Federal Fiscal Year 2024, and the associated webinar that is scheduled for March 7, 2024. Mr. Hoel indicated that the August redistribution occurs annually and is typically between \$30-\$60 million. He noted that WisDOT utilizing all of its obligation authority (the State's share of the funding budgeted by Congress) each year enables it to utilize the redistribution funds. He added that this year the redistribution amount is estimated to be about \$200 million and that WisDOT has developed a

process to work with local governments to identify projects that can be funded with the redistribution funds. Mr. Hoel noted that the timeline is accelerated, and projects must be obligated by end of the Federal Fiscal Year, which is September 30, 2024.

7. Ms. Brown-Martin stated that the Committee has discussed two options for consideration, one being the recommended projects for the years 2028-2029 and, the second being the revised list of projects proposed in the modified table provided by Mr. Grisa, with changes to account for the requested preliminary engineering amounts and for right-of-way acquisition costs. Mr. Hoel summarized the projects and listed the funding levels as discussed by the Committee.
8. Responding to an inquiry by Mr. Edgren, Mr. Hoel stated that guaranteeing funds from the next funding cycle for the construction of the four projects, as proposed by Mr. Grisa, would not be expected to preclude the funding of any new projects in the next cycle. He noted that this would be based on the construction of the four projects (about \$22 million) being about a third of the amount typically available each funding cycle (\$65-\$75 million).

Mr. Grisa made a motion to approve the projects initially recommended in Table 12 of the memorandum, with the exception of utilizing the \$5,096,613 initially recommended to partially fund the City of Milwaukee's Teutonia Avenue project instead, as follows:

- Milwaukee County's College Avenue (CTH ZZ) project (\$1,412,000);
- Milwaukee County's Beloit Road (CTH T) project (\$1,344,000);
- City of Milwaukee's Teutonia Avenue project (\$1,115,770);
- City of Milwaukee's Lincoln Avenue project (\$612,894); and
- City of Brookfield's Calhoun Road project (\$612,000).

The motion was seconded by Mr. Brandmeier and unanimously approved by the Milwaukee TIP Committee.

[Secretary's Note: The listing of candidate projects approved by the Committee for years 2028-2029 STP-M funding is provided as Attachment 2 to this memorandum.]

REVIEW AND CONSIDERATION OF MEMORANDUM ENTITLED, "EVALUATION AND PRIORITIZATION OF CANDIDATE PROJECTS FOR YEARS 2027-2028 TRANSPORTATION ALTERNATIVES PROGRAM – MILWAUKEE URBANIZED AREA (TAP-MUA) FUNDING AND RECOMMENDATION OF CANDIDATE PROJECTS."

At the request of Ms. Brown-Martin, Mr. Hoel reviewed the SEWRPC memorandum entitled, *Evaluation and Prioritization of Candidate Projects for Years 2027-2028 Transportation Alternatives Program – Milwaukee Urbanized Area (TAP-MUA) Funding and Recommendation of Candidate Projects*, which was provided to Committee members by email prior to the meeting.

[Secretary's Note: The SEWRPC memorandum can be accessed from the following link:
<https://www.sewrpc.org/SEWRPCFiles/CommissionFiles/CommitteeFiles/2024/2027-2028TAP-MUAMemo.PDF>]

1. Mr. Wood commented that should not enough additional TAP-MUA funding become available to fully fund their projects, the Village of Lannon would submit them again in a future cycle as they would not be able to fund more of the project with local funding.
2. Responding to an inquiry by Mr. Wallace, Mr. Hoel stated that the process used by WisDOT to identify local/county projects for the potentially available redistribution funds would be similar to the one used for the Federal Fiscal Year 2022 Bipartisan Infrastructure Law solicitation where shovel-ready projects that could be implemented by the end of the fiscal year are being sought.

Ms. Esch made a motion to approve the list of projects. The motion was seconded by Ms. Weddle-Henning and unanimously approved by the Milwaukee TIP Committee.

REVIEW AND CONSIDERATION OF MEMORANDUM ENTITLED, “YEAR 2020 CENSUS-DEFINED URBANIZED AREA BOUNDARY AND PROPOSED YEAR 2020 ADJUSTED MILWAUKEE URBANIZED AREA BOUNDARY.”

At the request of Ms. Brown-Martin, Mr. Hoel reviewed the SEWRPC memorandum entitled, *Year 2020 Census-Defined Urbanized Area Boundary and Proposed Year 2020 Adjusted Milwaukee Urbanized Area Boundary*, which was provided to Committee members by email prior to the meeting.

[Secretary's Note: The SEWRPC memorandum can be accessed from the following link:
<https://www.sewrpc.org/SEWRPCFiles/CommissionFiles/CommitteeFiles/2024/2020AdjustedMUAMemo.PDF>]

Mr. Hoel noted that the areas highlighted in tan on the map indicate the Commission staff's and WisDOT's proposed adjustments to the Census-defined urbanized area and that the Committee's input would be considered in finalizing the adjustments. Mr. Hoel noted that the boundaries need to be approved by May.

1. In response to a question regarding the amount of STP-M funding resulting from the updated urbanized boundaries, Mr. Hoel indicated that the amount of STP-M funding is not reduced, rather the proportionate share changes slightly amongst the municipalities and counties located within the adjusted area.
2. Responding to an inquiry by Ms. Bussler, Mr. Hoel stated that only the northeast portion of the City of Muskego is within the proposed adjusted urbanized area, adding that County's CTH O projects remain within the urbanized area.

3. Based on the discussion by the Committee, Mr. Hoel requested that the Committee provide comments on the urbanized areas by the end of March so they can be considered for conditional approval by May. Mr. Hoel noted that if there are substantial changes, Commission staff will bring the boundaries back to the Committee.

Mr. Edgren made a motion to conditionally approve the proposed adjustments to the 2020 Census-defined urbanized area. Boundary, subject to any requested changes made by Committee members to their respective communities/counties. The motion was seconded by Ms. Weddle-Henning and unanimously approved by the Milwaukee TIP Committee.

[Secretary's Note: Committee comments did not produce any substantial changes to the maps reviewed by the Committee. The adjusted 2020 Census-defined Milwaukee urbanized area boundary map subsequently approved by the Commission is provided as Attachment 3 to these minutes.]

ADJOURNMENT

There being no further business coming before the Milwaukee TIP Committee, the meeting was adjourned at 3:00 p.m. on a motion from Mr. Wehrley and a second from Ms. Dejewski, and a unanimous vote to adjourn by the Committee.

Respectfully Submitted,

Benjamin R. McKay
Secretary

CTH/RWH/JBS
Doc #272226

2028-2029 STP Funding options for remainder of funding

Consider funding engineering and ROW and guarantee project funding in next cycle

Rating	Eng	ROW	Running total	Municipality	Street	Const.
104	\$ 981,048	\$ -	\$ 981,048	City of Milwaukee	Teutonia Ave	\$ 6,828,960
102.5	\$ 852,000	\$ 560,000	\$ 2,393,048	Milwaukee County	College Ave	\$ 5,732,000
100	\$ 880,000	\$ 464,000	\$ 3,737,048	Milwaukee County	Beloit Rd	\$ 6,196,400
99	\$ 612,894	\$ -	\$ 4,349,942	City of Milwaukee	Lincoln Ave	\$ 3,034,898
98	\$ 838,143	\$ -	\$ 5,188,085	City of Wauwatosa	Harwood Ave/WTP	\$ 5,488,000
97	\$ 932,000	\$ 592,000	\$ 6,712,085	Milwaukee County	S. 13th St	\$ 6,040,000
97	\$ 737,684		\$ 7,449,769	City of Wauwatosa	Burleigh St	\$ 6,115,588

<u>Construction in next biennium - guaranteed</u>	
\$ 14,963,298	Resurface
\$ 6,828,960	Reconstruct
\$21,792,258	Total

First remainder from fully funding projects \$ 5,096,613
 Brookfield project fully funded at \$ 612,000
Remainder for funding engineering and ROW \$ 4,484,613
 Amount leftover \$ 134,671 could be used for further partial funding of Teutonia Ave. since it rated highest

Attachment 2

Candidate Projects Recommended for Years 2028-2029 STP-M Funding

Project Type	Project Sponsor	Project Sponsor Priority	Project Description	Recommended Federal Amount
Highway	City of Brookfield	1	Reconstruction with Additional Lanes of Calhoun Road from CTH M to STH 190	612,000
	City of Glendale	1	Reconstruction of W Silver Spring Dr from N 27th St to Milwaukee River Parkway ¹	3,916,160
	Village of Lannon	1	Reconstruction of Good Hope Rd between CTH V and CTH F	4,902,865
	Milwaukee County	1/2/3	Reconstruction of W Silver Spring Dr (CTH E) between 124th St and Appleton Ave	10,040,000
		4/5/6	Reconditioning of W College Ave (CTH ZZ) between S 26th St and S Howell Ave ²	1,412,000
		7/8/9	Reconditioning of W Beloit Rd (CTH T) between STH 100 (S. 108th St) and W Oklahoma Ave (CTH NN) ³	1,344,000
		10/11/12	Reconstruction of S 76th St (CTH U) between S Layton Ave (CTH Y) and Howard Ave	7,464,400
	City of Milwaukee	1/2	Reconstruction of N Teutonia Ave from W Mill Rd to W Good Hope Rd ⁴	1,115,720
		5/6	Reconditioning of W. Lincoln Ave between S. 43rd St and S. 34th St ⁵	612,894
	Washington County	1	Pavement replacement of CTH Y between County Line Rd and STH 175	3,099,200
	Waukesha County	1	Reconstruction with Additional Lanes of Moorland Rd from CTH HH (College Ave) to Grange Ave	10,740,280
	City of Wauwatosa	1	Pavement Replacement of W North Ave between N 95th St and N 73rd St	15,294,353
	City of West Allis	1	Reconstruction of W. National Ave between S. 95th St and S. 108th St (STH 100)	8,012,571
Subtotal - Highway				68,566,442
Transit	Milwaukee County	--	Purchase of 13 replacement buses ⁶	7,017,601
	City of Waukesha	1	Purchase 1 fixed route bus ⁷	600,893
	Subtotal - Transit			
Total				76,184,936

¹ Joint project of the City of Glendale (70 percent) and the City of Milwaukee (30 percent).

² Milwaukee County's proposed project to recondition W College Ave (CTH ZZ) between S 26th St and S Howell Ave is recommended to be partially funded with 20 percent of the total requested \$7,144,000 in years 2028-2029 STP-M funding for preliminary engineering and right-of-way acquisition.

³ Milwaukee County's proposed project to recondition W Beloit Rd (CTH T) between STH 100 (S. 108th St) and W Oklahoma Ave (CTH NN) is recommended to be partially funded with 18 percent of the total requested \$7,540,400 in years 2028-2029 STP-M funding for preliminary engineering and right-of-way acquisition.

⁴ The City of Milwaukee's proposed project to reconstruct N. Teutonia Avenue between W. Mill Rd and W. Good Hope Rd is recommended to be partially funded with 14 percent of the total requested \$7,810,008 in years 2028-2029 STP-M funding for preliminary engineering.

⁵ The City of Milwaukee's proposed project to recondition W. Lincoln Ave between S. 43rd St and S. 34th St is recommended to be partially funded with 17 percent of the total requested \$3,647,792 in years 2028-2029 STP-M funding for preliminary engineering.

⁶ Milwaukee County's bus replacement project is recommended to be partially funded for \$7,017,601 (13 buses) of the total requested \$31,464,000 (60 buses).

⁷ City of Waukesha's bus replacement project is recommended to be partially funded for \$600,893 (1 bus) of the total requested \$1,750,400 (3 buses).

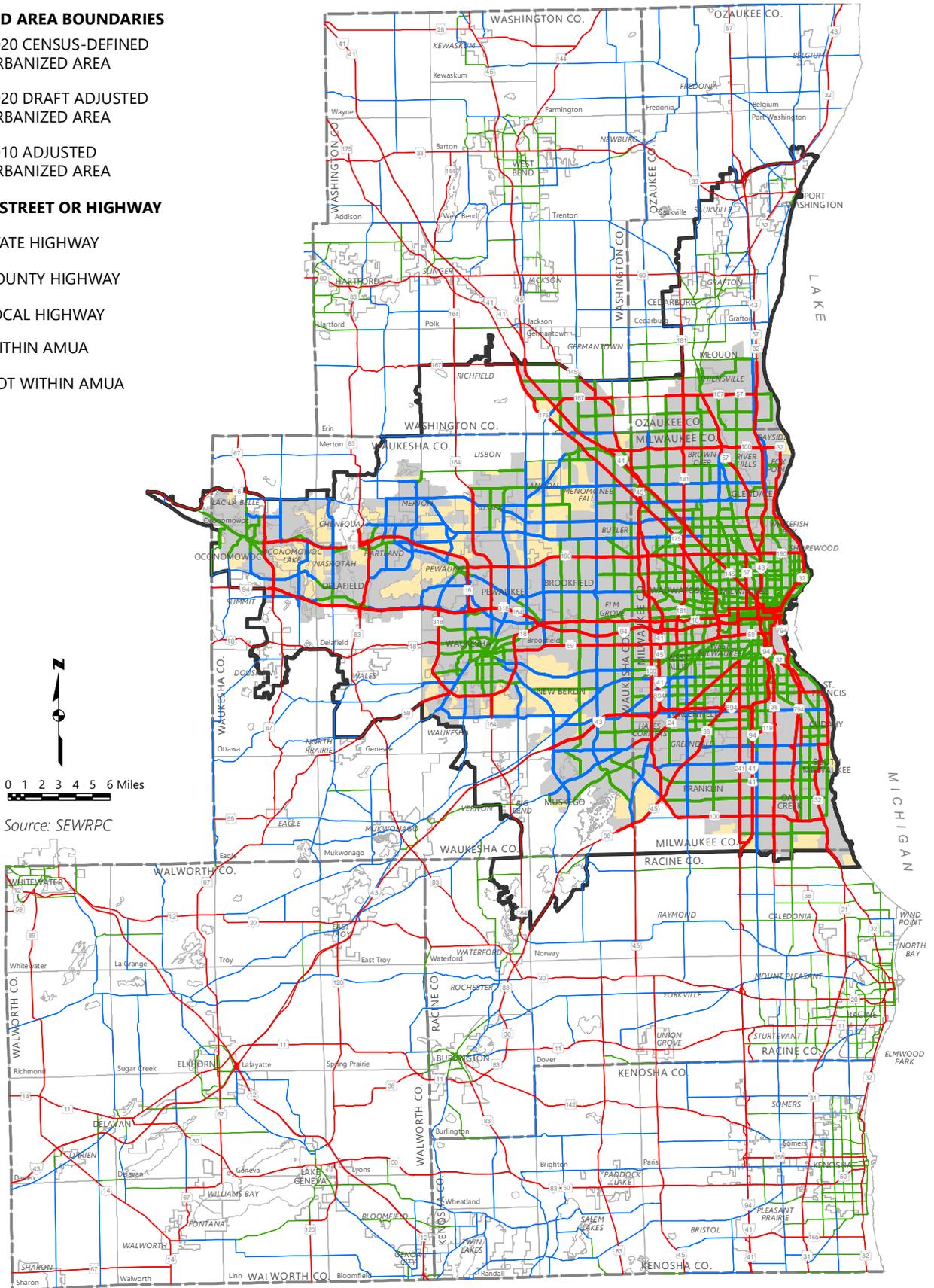
Map 1
Arterial Streets and Highways by Jurisdiction Within the Year
2020 Proposed Adjusted Milwaukee Urbanized Area (AMUA)

URBANIZED AREA BOUNDARIES

-  2020 CENSUS-DEFINED URBANIZED AREA
-  2020 DRAFT ADJUSTED URBANIZED AREA
-  2010 ADJUSTED URBANIZED AREA

ARTERIAL STREET OR HIGHWAY

-  STATE HIGHWAY
-  COUNTY HIGHWAY
-  LOCAL HIGHWAY
-  WITHIN AMUA
-  NOT WITHIN AMUA



Source: SEWRPC