

**Minutes of the Meeting**

**ADVISORY COMMITTEE ON TRANSPORTATION SYSTEM PLANNING AND  
PROGRAMMING FOR THE MILWAUKEE URBANIZED AREA**

DATE: November 7, 2022  
TIME: 10:00 a.m.  
PLACE: Large Conference Room, 2nd Floor  
Milwaukee County Department of Transportation  
10320 W. Watertown Plank Road  
Wauwatosa, WI

Milwaukee Urbanized Area Members Present

Donna Brown-Martin, Chair ..... Director, Department of Transportation, Milwaukee County, and  
Commissioner, Southeastern Wisconsin Regional Planning Commission  
Scott Brandmeier ..... Director of Public Works/Village Engineer,  
Village of Fox Point  
Karen Braun ..... Manager of Engineering Services,  
Department of Public Works, Waukesha County  
Allison M. Bussler ..... Director of Public Works, Waukesha County  
Chad Chrisbaum ..... Engineer in Charge, Transportation Infrastructure Division,  
(Representing Kimberly Montgomery) Department of Public Works, City of Milwaukee  
Alex Damien ..... Interim Director of Public Works, City of Waukesha  
Julie Esch ..... Deputy Director, Department of Transportation,  
Milwaukee County  
Thomas M. Grisa ..... Director, Department of Public Works, City of Brookfield  
Tom Hafner ..... Administrator/Public Works Director, City of Delafield  
Robert Hutter ..... Interim City Engineer, City of West Allis  
Jerrel Kruschke ..... Commissioner of Public Works, City of Milwaukee  
Sam Leichtling ..... Planning Manager, Department of City Development,  
City of Milwaukee  
Kevin Muhs ..... City Engineer, Department of Public Work,  
City of Milwaukee  
Scott M. Schmidt ..... Highway Commissioner/County Engineer,  
Washington County  
David Tapia ..... Major Projects Manager,  
(Representing Robert J. Bauman) Department of Public works, City of Milwaukee  
Denise Wandke ..... Vice President, Milwaukee County Transit System  
(Representing Dan Boehm)  
Andrea Weddle-Henning ..... Director of Transportation Engineering,  
Milwaukee County Department of Transportation  
William Wehrley ..... City Engineer, City of Wauwatosa

Non-Voting Members Present

Ben McKay, Secretary ..... Interim Executive Director,  
Southeastern Wisconsin Regional Planning Commission

Tony Barth ..... Systems Planning Chief, Southeast Region,  
(Representing Roberto Gutierrez) Wisconsin Department of Transportation

Jefferson County Liaison Present

Brian Udovich ..... Highway Operations Manager,  
Jefferson County Highway Department

Guests and Staff Present

Tim Birkel ..... Engineering Supervisor, City of Cudahy

Roslin Burns ..... Program and Planning Analyst, Southeast Region,  
Wisconsin Department of Transportation

David DeAngelis ..... Village Manager, Village of Elm Grove

Traci Gengler ..... Principal Engineer, City of West Allis

Bryan Haas ..... Project Engineer, City of Greenfield

Christopher Hiebert ..... Chief Transportation Engineer,  
Southeastern Wisconsin Regional Planning Commission

Ryan Hoel ..... Deputy Chief Transportation Engineer,  
Southeastern Wisconsin Regional Planning Commission

Ethan Johnson ..... Senior Engineer,  
Southeastern Wisconsin Regional Planning Commission

Jeffrey Katz ..... City Engineer and Director of Neighborhood Services,  
City of Greenfield

Scott Kroeger ..... Public Works and Development Director, City of Muskego

Mason Lavey ..... Budget and Fiscal Policy Analyst, City of Milwaukee

Matthew Maederer ..... Director and Village Engineer, Engineering Department,  
Village of Brown Deer

Cole McCraw ..... Assistant City Engineer, City of Mequon

Larry Ratayczak ..... Director of Public Works, Village of Germantown

Scott Rewolinski ..... Director of Public Works, Village of Hales Corners

Matthew Sullivan ..... City Engineer, City of Oak Creek

Jacob Varnes ..... Local Program Manager, Southeast Region  
Wisconsin Department of Transportation

Magdelene Wagner ..... Public Works Director/City Engineer, City of Pewaukee

**ROLL CALL**

The meeting was called to order at 10:10 a.m. by Ms. Brown-Martin, Chair of the Advisory Committee on Transportation System Planning and Programming for the Milwaukee Urbanized Area (Milwaukee TIP Committee). She welcomed all present and asked Committee members and Southeastern Wisconsin Regional Planning Commission (SEWRPC) staff to introduce themselves. Ms. Brown-Martin asked if anyone in attendance had any public comments. No comments were made.

**APPROVAL OF MINUTES OF THE APRIL 14, 2022, MEETING**

Ms. Brown-Martin stated that the Milwaukee TIP Committee is being asked to consider approval of the minutes of the April 14, 2022, meeting. Ms. Brown-Martin asked if the Committee members had any suggested changes to the minutes, and upon hearing none, called for a motion to approve the minutes. Ms. Bussler made a motion to approve the minutes for the meeting held

on April 14, 2022. The motion was seconded by Ms. Weddle-Henning, and the Committee unanimously approved the minutes.

**REVIEW AND CONSIDERATION OF SEWRPC MEMORANDUM ENTITLED, “EVALUATION AND PRIORITIZATION OF CANDIDATE PROJECTS FOR ADDITIONAL FEDERAL FISCAL YEARS (FFY) 2023-2026 FEDERAL SURFACE TRANSPORTATION BLOCK GRANT PROGRAM—MILWAUKEE URBANIZED AREA (STP-M) FUNDING MADE AVAILABLE FROM THE BIPARTISAN INFRASTRUCTURE LAW (BIL) AND RECOMMENDATION OF CANDIDATE PROJECTS”**

At the request of Ms. Brown-Martin, Mr. Hoel reviewed the SEWRPC memorandum entitled, *Evaluation and Prioritization of Candidate Projects for Additional Federal Fiscal Years (FFY) 2023-2026 Federal Highway Administration Surface Transportation Block Grant Program—Milwaukee Urbanized Area (STP-M) Funding Made Available from the Bipartisan Infrastructure Law (BIL) and Recommendation of Candidate Projects*, which was provided to Committee members by email and mail prior to the meeting.

[Secretary’s Note: The SEWRPC memorandum entitled *Evaluation and Prioritization of Candidate Projects for Additional Federal Fiscal Years (FFY) 2023-2026 Federal Highway Administration Surface Transportation Block Grant Program—Milwaukee Urbanized Area (STP-M) Funding Made Available from the Bipartisan Infrastructure Law (BIL) and Recommendation of Candidate Projects* can be accessed from the following link:  
[https://www.sewrpc.org/SEWRPCFiles/CommissionFiles/CommitteeFiles/2022/2022-11-07\\_2023-2026STP-MBILPrioritizationResultsandAllocationMemo.PDF](https://www.sewrpc.org/SEWRPCFiles/CommissionFiles/CommitteeFiles/2022/2022-11-07_2023-2026STP-MBILPrioritizationResultsandAllocationMemo.PDF)]

Mr. Hoel stated that the Committee is being asked to consider and recommend projects for additional Federal Fiscal Years (FFY) 2023-2026 STP-M funding provided by the Infrastructure Investment and Jobs Act (IIJA), commonly referred to as the Bipartisan Infrastructure Law (BIL). He noted that these projects were solicited by Wisconsin Department of Transportation (WisDOT) as part of the second of two solicitations for new local/county transportation-related projects for the use of the additional BIL funding coming to the State. Mr. Hoel also noted that the projects being considered for the additional STP-M funds were submitted by WisDOT’s June 3, 2022, deadline, along with projects that were not approved for the regular 2026-2027 STP-M funding cycle at the Committee’s March 18, 2022, meeting. Mr. Hoel added that the standard STP-M evaluation and prioritization procedures were utilized in evaluating these projects.

Mr. Hoel stated that the Commission is requesting \$400,000 of the additional FFY 2023-2026 STP-M funding for the acquisition of digital orthophotography in the years 2024 and 2026, noting that STP-M funding has been used to purchase digital orthophotography in prior years. A Committee member had a question related to the quality of the orthophotography. In addition, while having no objection to the requested STP-M funds, a few Committee members expressed concern with respect to the frequency of the orthophotography and its relevance to transportation work.

[Secretary's note: The frequency of orthophotography was increased from every five years to every two years beginning in 2022, at the request of counties within Southeastern Wisconsin. The resolution of the planned orthophotography is 3 inches or better. When completed, the orthophotography is sent to each of the respective counties and to WisDOT for their purposes.

With respect to the transportation-related work conducted by Commission staff, orthophotography that is maintained by the Commission is utilized for three purposes—land use planning, transportation planning, and wetland/environmental corridor identification. For land use planning, the detailed orthophotography is utilized to update land use inventories associated with various work efforts. Much of this land use work supports the transportation planning work conducted by Commission staff. With respect to transportation planning, the detailed orthophotography is also utilized for inventory related to updating the regional transportation plan and travel demand model, conducting local highway/traffic engineering studies, and evaluating projects for Federal funding. In addition, the detailed orthophotography aids in identifying wetlands, environmental corridors, and other natural areas that supports WisDOT and local transportation projects and the Commission's transportation planning work. The increased frequency of the orthophotography improves the quality of these work efforts.]

Following Mr. Hoel's review of the memorandum, the following additional comments and questions were raised by the Milwaukee TIP Committee:

1. Ms. Weddle-Henning noted that both of the City of Milwaukee's Sherman Avenue projects are recommended to receive full funding, and she suggested that the additional funding provided by the BIL legislation could be shared among more communities by partially funding right-of-way (ROW) acquisition and preliminary engineering (PE) for one or both of these projects and then using the remaining funds to partially fund one or more additional projects from other sponsors. Mr. Kruschke stated that the City would be concerned about splitting up the projects. He noted that partially funding multiple projects now will result in committing future STP-M funds for the completion of these projects. Mr. Muhs stated that a core issue is that STP-M funding currently isn't sufficient to fund all of the candidate projects.
2. Ms. Brown-Martin suggested that the City of Waukesha's bus replacement project receive full, rather than partial funding, for the purchase of one bus, with an associated decrease in funding to Milwaukee County's bus replacement project. Mr. Brandmeier expressed his support for Ms. Brown-Martin's proposal to fund the purchase of one bus for the City of Waukesha.

3. Mr. Brandmeier noted that Exhibit D shows that the largest communities in the Milwaukee urbanized area are receiving the most STP-M funding and he stated that it appears that the smaller communities are unable to successfully compete for funding. Mr. Hoel replied that the current STP-M evaluation and prioritization process sets aside 10 percent of STP-M funding for smaller communities. Mr. Hoel noted that the set-aside for smaller communities has been used for two STP-M funding cycles, funding projects from four smaller sponsors. Mr. Hafner stated that only the largest of the smaller communities will be successful in seeking STP-M funding. Mr. Hoel noted that the Milwaukee TIP Committee will have an opportunity to review and update the STP-M evaluation and prioritization process during the next year.
4. Ms. Bussler suggested developing a group press release that announces the new projects receiving funding and that highlights the need for additional Federal funding. She noted that over 90 percent of the additional FFY 2023-2026 STP-M funding is recommended for projects in Milwaukee County, which is a concern to sponsors outside of Milwaukee County.

Mr. Brandmeier made a motion to recommend eight candidate projects for \$29,104,680 in additional FFY 2023-2026 STP-M funding from the BIL legislation, as documented in Table 12 (page 29) of the SEWRPC memorandum, with the exception of transfer of \$240,221 in STP-M funding from Milwaukee County's bus replacement project to the City of Waukesha's bus replacement project. The motion was seconded by Mr. Muhs and unanimously approved by the Milwaukee TIP Committee.

[Secretary's Note: Attachment 1 to these minutes includes a revised Table 12 of the SEWRPC memorandum reflecting the changes made by the Milwaukee TIP Committee.]

#### **REVIEW AND CONSIDERATION OF MEMORANDUM ENTITLED, "UPCOMING WORK OF THE MILWAUKEE TIP COMMITTEE"**

At the request of Ms. Brown-Martin, Mr. Hoel reviewed the SEWRPC memorandum entitled *Upcoming Work of the Milwaukee TIP Committee*. Mr. Hoel noted that over the next year or two, the Commission staff will be asking the Milwaukee TIP Committee to meet more frequently than is typical to undertake a variety of upcoming work. He noted that this work will include reviewing and updating the STP-M evaluation and prioritization process, considering adjustments to the year 2020 Census-defined Milwaukee urbanized area boundary and current functional classification of public roadways within the urbanized area, and the evaluation and prioritization of projects for STP, Transportation Alternatives Program (TAP), and Carbon Reduction Program (CRP) funding allocated to the Milwaukee urbanized area. Mr. Hoel noted that about a year ago, Commission staff reviewed potential changes to the STP-M evaluation and prioritization process, which resulted in minimal changes to the process.

During and following Mr. Hoel's review, the following comments and requests were made by Committee members:

1. Mr. Grisa asked Commission staff to provide a memorandum to Committee members regarding potential changes to the STP-M evaluation and prioritization process.
2. Mr. Muhs suggested that Commission staff also provide to Committee members its previous memorandum summarizing project evaluation and prioritization methodologies used by other metropolitan planning organizations (MPOs).
3. Ms. Bussler asked Commission staff to include in its memorandum an analysis of what impacts other methodologies would have on past STP-M project recommendations.

Ms. Brown-Martin asked Commission staff to begin the process of reviewing and potentially updating the STP-M evaluation and prioritization process in May 2023.

### **ADJOURNMENT**

There being no further business coming before the Milwaukee TIP Committee, the meeting was adjourned at 11:21 a.m. on a motion from Ms. Esch, a second from Mr. Brandmeier, and a unanimous vote to adjourn by the Committee.

Respectfully Submitted,

Benjamin R. McKay  
Secretary

BRM/CTH/RWH/ESJ/esj  
Doc #265764  
5/16/23

Attachment 1

**Candidate Projects Recommended for Additional FFY 2023-2026 Surface Transportation Block Grant Program -Milwaukee Urbanized Area (STP-M) Funding from the Bipartison Infrastrucure Law**

<b>Project Type</b>	<b>Project Sponsor</b>	<b>Project Sponsor Priority</b>	<b>Project Description</b>	<b>Recommended Federal Amount</b>
<b>Highway</b>	City of Greenfield	1/2	Pavement Replacement of S 43rd St between W Cold Spring Rd and W Howard Ave	2,746,104
	City of Milwaukee	1/2/3	Reconstruction of N Sherman Blvd between W North Ave and W Burleigh St	2,972,514
		6/7/8	Reconstruction of N Sherman Blvd between W Burleigh St and W Capitol Ave	8,614,356
	Waukesha County	5	Reconditioning of CTH Y between CTH L and CTH HH	1,817,609
	City of Wauwatosa	1/2	Pavement Replacement of W North Ave between N 95th St and N 73rd St <sup>1</sup>	5,213,320
	City of West Allis	1/2	Reconstruction of W. National Ave between S. 95th St and S. 108th St (STH 100) <sup>2</sup>	4,470,309
				Subtotal - Highway
<b>Transit</b>	Milwaukee County	--	Purchase of 30 replacement buses <sup>3</sup>	2,390,247
	City of Waukesha	2	Purchase of 8 replacement buses <sup>4</sup>	480,221
				Subtotal - Transit
<b>Other</b>	SEWRPC		2024 and 2026 Orthophotography	400,000
<b>Total</b>				<b>29,104,680</b>

<sup>1</sup> The City of Wauwatosa's proposed project to replace pavemet on W. North Avenue between N. 95th Street and N. 73rd Street is recommended to be partially funded with 36 percent of the total requested \$14,459,423 in additional FFY 2023-2026 STP-M funding.

<sup>2</sup> The City of West Allis' proposed project to reconstruct W. National Avenue between S. 95th Street and S. 108th Street (STH 100) is recommended to be partially funded with 36 percent of the total requested \$12,398,640 in additional FFY 2023-2026 STP-M funding.

<sup>3</sup> Milwaukee County's proposed purchase of 30 replacement buses is recommended to be partially funded for \$2,390,247 of the requested \$14,400,000.

<sup>4</sup> City of Waukesha's proposed purchase of 8 replacement buses is recommended to be partially funded for \$480,221 of the requested \$3,841,770.