

Minutes of the Meeting

**ADVISORY COMMITTEE ON TRANSPORTATION SYSTEM PLANNING AND
PROGRAMMING FOR THE MILWAUKEE URBANIZED AREA**

DATE: January 31, 2020
TIME: 9:30 a.m.
PLACE: West Allis City Hall
Common Council Chambers
7525 West Greenfield Avenue
West Allis, Wisconsin 53214

Milwaukee Urbanized Area Members Present

Donna Brown-Martin, Chair Director, Department of Transportation, Milwaukee County
Dan Boehm Managing Director, Milwaukee County Transit System
Allison M. Bussler Director of Public Works, Waukesha County
Jeff Chase..... City Engineer, City of Brookfield
(Representing Thomas M. Grisa)
Chad Chrisbaum..... Engineer in Charge, Transportation Infrastructure Division,
(Representing Samir Amin) Department of Public Works, City of Milwaukee
Bill Christianson Fiscal Planning Specialist-Senior, City of Milwaukee
(Representing Dennis Yaccarino)
Alex Damien City Engineer, City of Waukesha
(Representing Fred Abadi)
Peter Daniels City Engineer, City of West Allis
Jon Edgren Director of Public Works, Ozaukee County
Carolynn Gellings Manager of Engineering Services,
Department of Public Works, Waukesha County
Vanessa Koster..... Planning Manager, Department of City Development,
City of Milwaukee
Kimberly Montgomery Director of Intergovernmental Relations Division,
Department of Administration, City of Milwaukee
Jeffrey S. Polenske..... Director of Public Works, City of Milwaukee
David Tapia..... Major Projects Manager,
(Representing Robert J. Bauman) Department of Public Works, City of Milwaukee
Andrea Weddle-Henning Director of Transportation Engineering,
Department of Transportation, Milwaukee County
William Wehrley..... City Engineer, City of Wauwatosa

Non-Voting Members Present

Kevin Muhs, Secretary..... Executive Director,
Southeastern Wisconsin Regional Planning Commission
Michael Friedlander..... Program and Policy Analyst,
Wisconsin Department of Natural Resources
Brian Udovich..... Highway Operations Manager,
Highway Department, Jefferson County

Jacob Varnes Local Program Manager, Southeast Region,
(Representing Dewayne Johnson) Wisconsin Department of Transportation

Guests and Staff Present

Traci Gengler Principal Engineer, City of West Allis
Bryan Haas Project Engineer, City of Greenfield
Mitch Harris Transit Planner II, Milwaukee County Transit System
Ryan W. Hoel Deputy Chief Transportation Engineer,
Southeastern Wisconsin Regional Planning Commission
Ethan S. Johnson Senior Engineer,
Southeastern Wisconsin Regional Planning Commission
Jeffrey Katz City Engineer and Director of Neighborhood Services,
City of Greenfield
Jerrel Kruschke Public Works Coordination Manager, City of Milwaukee
Andrew Ledger Senior Civil Engineer, City of Wauwatosa
Glen Morrow City Engineer, City of Franklin
Ken Smith Research Analyst, Milwaukee County
Mike Steiner Assistant City Engineer, City of Wauwatosa

ROLL CALL

The meeting was called to order at 9:32 a.m. by Ms. Brown-Martin, Chair of the Advisory Committee on Transportation System Planning and Programming for the Milwaukee Urbanized Area (Milwaukee TIP Committee). She welcomed all present and indicated that a sign-in sheet was being circulated for the purposes of taking roll and recording the names of all persons in attendance at the meeting. She then asked those attending the meeting to introduce themselves.

PUBLIC COMMENTS

Ms. Brown-Martin asked if there were any public comments. No public comments were made.

APPROVAL OF MINUTES OF THE OCTOBER 3, 2019, MEETING

Ms. Brown-Martin stated that the Milwaukee TIP Committee is being asked to consider approval of the minutes of the October 3, 2019, meeting. She asked if the Committee members had any changes to the minutes, and upon hearing none, called for a motion. Ms. Gellings made a motion to approve the minutes for the meeting held on October 3, 2019. The motion was seconded by Ms. Bussler, and the Committee unanimously approved the minutes.

REVIEW AND CONSIDERATION OF THE EVALUATION AND PRIORITIZATION OF CANDIDATE PROJECTS FOR YEARS 2023-2025 FEDERAL HIGHWAY ADMINISTRATION SURFACE TRANSPORTATION PROGRAM – MILWAUKEE URBANIZED AREA (STP-M) FUNDING AND RECOMMENDATION OF CANDIDATE PROJECTS

At the request of Ms. Brown-Martin, Mr. Hoel reviewed the staff memorandum entitled *Evaluation and Prioritization of Candidate Projects for Years 2023-2025 Federal Highway Administration Surface Block Grant Transportation Program – Milwaukee Urbanized Area (STP-M) Funding and Recommendation of Candidate Projects*, which was sent to Committee members by mail and email prior to the meeting.

[Secretary's Note: The staff memorandum related to the evaluation, prioritization, and recommendation of candidate projects for 2023-2025 STP-M funding can be accessed from the following link:

<https://www.sewrpc.org/SEWRPCFiles/CommissionFiles/CommitteeFiles/2020/2020-01-31-agenda-mke-tip.pdf>]

Mr. Hoel provided a review of the results of applying the STP-M evaluation and prioritization process on the candidate years 2023-2025 STP-M projects. He noted that the process utilized incorporated the changes made by the Committee at its October 3, 2019, meeting, including setting aside 10 percent of the available highway funds for projects from smaller sponsors, utilizing the safety criterion for all project types, and providing bonus points for projects proposing additional or improved transit, bicycle, and pedestrian accommodations. He stated that based on the evaluation, 15 candidate projects were initially recommended for \$77,993,228 in years 2023-2025 STP-M funding, which is \$7,447,090 less than the \$85,440,318 of STP-M funding anticipated for the years 2023-2025, as shown on Table 10 of the memorandum. He added that the Commission staff is proposing that the remaining \$7,447,090 be allocated proportionally to the next highest rated projects under the resurfacing/reconditioning and reconstruction to same capacity categories—the City of Milwaukee's project to reconstruct W. Lisbon Avenue between W. Burleigh Street and N. 100th Street (\$3,895,499 of the requested \$10,860,831) and Waukesha County's project to replace pavement along CTH O between CTH D and STH 59 (\$3,551,591 of the requested \$9,902,000). It was also recommended that these projects would be given first priority in receiving any additional years 2023-2025 STP-M funding should more funding be made available than the \$85,440,318 in STP-M funding anticipated for the years 2023-2025, and/or should projects selected for 2023-2025 STP-M funding be deferred or delayed. Should additional 2023-2025 STP-M funding not become available, it was initially recommended that the City of Milwaukee's and Waukesha County's partially funded projects be given first priority (that is, guaranteed) for receiving STP-M funds for their respective project types in the next funding cycle.

Mr. Hoel noted that an evaluation was conducted to assess the impact of the evaluation, prioritization, and recommendation of highway and transit projects for years 2023-2025 STP-M funding on minority populations and on low-income populations, as documented in Exhibit C of the memorandum. Mr. Hoel indicated that Exhibit E of the memorandum provides the project justifications provided by each sponsor, as requested by the Committee at its October 3, 2019, meeting.

Following Mr. Hoel's review of the memorandum, the following comments and questions were raised by the Committee:

1. Ms. Bussler indicated that, rather than partially funding Waukesha County's project to replace the pavement of CTH O between CTH D and STH 59 with \$3,551,591 of the requested \$9,902,000 in STP-M funding, the County is proposing to fund only the preliminary engineering (PE) and right-of-way (ROW) acquisition for the project (\$1,529,440) and fully funding the second highest rated project in the resurfacing/reconditioning category, the resurfacing of CTH T (N. Grandview Boulevard) between Northview Road and IH 94 (\$1,942,080). Mr. Hoel indicated that this would result in an additional \$80,071 of the available years 2023-2025 STP-M funding for another project.
2. In response to a question from Mr. Polenske, Mr. Muhs indicated that the initial recommendation that Milwaukee County's project to purchase 15 replacement buses receive \$8,544,032 of the requested 9,600,000 in STP-M funding is based on the Committee's decision in previous funding cycles to allocate 10 percent of STP-M funding to transit capital projects. Mr. Polenske stated that the City of Milwaukee's project to reconstruct W. Lisbon Avenue would require only \$2,000,000 of the recommended \$3,895,499 in partial STP-M funding to complete preliminary engineering, allowing \$1,895,499 in STP-M funding to be used for other projects. He noted that \$1,055,698 of

the \$1,895,499 could be used to fully fund Milwaukee County's project to purchase 15 replacement buses. Mr. Muhs stated that the Committee can decide to reallocate this funding to the bus replacement project if it is willing to allocate more than 10 percent of STP-M funding to transit capital projects.

3. Responding to a question from Ms. Bussler, Mr. Muhs stated that providing \$1,529,400 to partially fund Waukesha County's CTH O pavement replacement project, providing \$1,942,080 to fully fund Waukesha County's CTH T resurfacing project, and providing \$2,000,000 to partially fund the City of Milwaukee's W. Lisbon Avenue reconstruction project would result in \$1,975,570 in STP-M funding being available for other projects.
4. Mr. Morrow suggested that the remaining \$760,673 in 2023-2025 STP-M funding under the smaller sponsors set-aside (as shown on Table 9 of the memorandum) could be used to fully fund one of the City of Oconomowoc's pavement replacement projects. Mr. Muhs replied that any remaining funds in any particular STP-M funding category typically are allocated to the next highest scoring projects in any category that have areawide significance, noting that none of the City of Oconomowoc's proposed projects were identified as being of areawide significance.
5. Ms. Brown-Martin proposed allocating \$1,055,698 of the remaining \$1,975,570 in STP-M funding to fully fund Milwaukee County's bus replacement project and allocating \$444,640 of the remaining \$1,975,570 to fund preliminary engineering for the next highest scoring small sponsor project, the Village of Menomonee Falls' Menomonee Avenue reconstruction project. Mr. Muhs indicated that if preliminary engineering for the Menomonee Avenue reconstruction project is funded with 2023-2025 STP-M funding, then the project would be first in line to receive STP-M funding for projects from smaller sponsors during the next round of STP-M funding.
6. Mr. Hoel noted that Ms. Brown-Martin's proposal would leave \$474,962 in STP-M funding that could be allocated to other projects. Ms. Weddle-Henning suggested that the available funding could be used to partially fund Milwaukee County's CTH ZZ (W. College Avenue) reconstruction project. Mr. Daniels noted that two of the City of West Allis' proposed projects, reconstruction of W. Beloit Road between S. 56th Street and S. 60th Street and reconstruction of W. Lincoln Avenue between S. 93rd Street and S. 96th Street, scored higher than the project to reconstruct CTH ZZ. He further stated that preliminary engineering for the reconstruction of W. Lincoln Avenue could be completed with the \$474,962 in available STP-M funding.
7. Mr. Muhs stated that if the partial funding of projects discussed during the meeting are approved by the Committee, then over half of the funding for the next STP-M funding cycle will be committed to completing the projects. Ms. Brown-Martin stated that she was comfortable with approving partial funding of the projects and committing future STP-M funding to completing the projects. Mr. Chase asked if using remaining STP-M funding in any given funding cycle to fund preliminary engineering for projects, and therefore committing future funding to completing the projects, is a sustainable practice. Responding to an inquiry by Ms. Bussler, Mr. Hoel stated that the Commission staff did not calculate an evaluation score for the projects previously recommended for STP-M funding during the previous funding cycle. Mr. Edgren suggested that it would be useful to score the projects allocated STP-M funding from a previous funding cycle in the future to see how their scores compare to other projects submitted for consideration. Mr. Muhs stated that Commission staff would provide Committee members the scores of such projects for subsequent funding cycles.

8. Mr. Chase asked how the practice of setting aside 10 percent of STP-M funding for transit capital projects was established. Mr. Hoel stated that the Milwaukee TIP Committee has historically recommended that, as part of the evaluation and prioritization of candidate STP-M projects, Federal Highway Administration (FHWA) STP funds and Federal Transit Administration (FTA) Section 5307 funds should be combined and allocated between highway and transit needs based upon their relative capital project needs as set forth in the regional long-range transportation plan, currently VISION 2050. He indicated that historically this has resulted in about \$10 million in STP-M funding being transferred to transit capital projects. Mr. Hoel noted that, in recent funding cycles, application of this procedure would have resulted in FTA funds being transferred to highway projects. However, the Milwaukee TIP Committee has never recommended that the transfer of FTA 5307 funds occur, and since 2012, such transfers are not permitted under Federal law. Mr. Hoel stated that, based on the limited Federal funding for transit capital projects under Federal law since 2012, the Committee decided in 2015 that should no STP-M funding be transferred to transit projects under the historical procedures, at least 10 percent of the available STP-M funding would be transferred to transit capital projects. Mr. Chase stated that, in the absence of new transit funding, setting aside 10 percent of STP-M funding for transit capital projects is reasonable, but he noted that this practice is not sustainable. Ms. Brown-Martin agreed that the practice is not sustainable.

Mr. Polenske made a motion to recommend 20 candidate projects for \$85,440,318 in years 2023-2025 STP-M funding, as documented in Table 10 of the memorandum, with the following changes:

- Reduce the staff-proposed partial funding for Waukesha County's project to replace pavement on CTH O between CTH D and STH 59 to fund preliminary engineering (PE) and right-of-way acquisition (ROW) only (-\$2,022,151 STP-M funds)
- Add full funding for Waukesha County's project to resurface CTH T between Northview Road and IH 94 (+\$1,942,080 STP-M funds)
- Reduce the staff-proposed partial funding for the City of Milwaukee's project to reconstruct W. Lisbon Avenue between W. Burleigh Street and N. 100th Street to fund PE only (-\$1,895,499 STP-M funds)
- Add partial funding for the Village of Menomonee Falls' project to reconstruct Menomonee Avenue between Town Hall Road and STH 175, in the amount to fund PE only (+\$444,640 STP-M funds)
- Add partial funding for the City of West Allis' project to reconstruct W. Lincoln Avenue between S. 93rd street and S. 96th Street in the amount to fund PE only (+\$474,962 STP-M funds)
- Fully fund, rather than partially fund, Milwaukee County's project to purchase 15 replacement buses (+\$1,055,968 STP-M funds)

In addition, the projects recommended for partial funding would receive first priority for STP-M funding in the next funding cycle. The motion was seconded by Mr. Daniels, and unanimously approved by the Milwaukee TIP Committee.

[Secretary's Note: The final listing of candidate projects recommended for years 2023-2025 STP-M funding and approved by the Committee is provided in these minutes as Attachment A.]

ADJOURNMENT

There being no further business to come before the Milwaukee TIP Committee, the meeting was adjourned at 10:31 a.m. on a motion from Ms. Weddle-Henning. The motion was seconded by Ms. Bussler, and carried unanimously by the Milwaukee TIP Committee.

Respectfully Submitted,

Kevin J. Muhs
Secretary

KJMCTH/RWH/ESJ/esj
Doc #252002

Attachment A

Candidate Projects Recommended for Years 2023-2025 STP-M Funding

Project Type	Project Sponsor	Project Sponsor Priority	Project Description	Recommended Federal Amount
Highway	Village of Greendale	1/2	Reconditioning of W. Grange Ave between S. 76th St (CTH U) and S. 84th St	2,070,165
	Village of Menomonee Falls	1	Reconstruction of Menomonee Ave between Town Hall Rd and Appleton Ave (STH 175) ¹	444,640
	Milwaukee County	1	Reconstruction of S. 13th St (CTH V) between W. Puetz Rd and W. Drexel Ave	3,896,000
		4	Reconstruction of CTH BB (W. Rawson Ave) between S. 13th St and S. Howell Ave (STH 38)	5,904,000
	City of Milwaukee	1	Reconstruction of W. Walnut St between N. 20th St (STH 57) and N. 12th St	3,552,492
		2	Reconstruction of W. Hampton Ave between N. 60th St and N. Teutonia Ave	6,442,523
		4/5	Reconditioning of E/W. Locust St between N. 7th St and N. Holton St	3,352,657
		6/7	Reconstruction of W. Lisbon Ave between W. Burleigh St and N. 100th St ²	2,000,000
	City of Oak Creek	1	Resurfacing of W. Drexel Ave between S. 13th St (CTH V) and S. Howell Ave (STH 38)	1,868,960
	Waukesha County	1	Pavement Replacement of CTH O (S. Moorland Rd) between CTH I (W. Beloit Rd) and CTH ES (W. National Ave)	9,224,960
		2	Resurfacing of CTH T (N. Grandview Blvd) between Northview Rd and IH 94	1,942,080
		3	Pavement Replacement of CTH O (S. Moorland Rd) between CTH ES (W. National Ave) and CTH D (W. Cleveland Ave)	6,567,440
		4	Pavement Replacement of CTH O (S. Moorland Rd) between CTH D (W. Cleveland Ave) and STH 59 (W. Greenfield Ave) ³	1,529,440
		6	Reconstruction with Additional Lanes of CTH O (S. Moorland Rd) between CTH HH (W. College Ave) and W. Grange Ave	6,895,320
	City of Wauwatosa	1/2	Reconstruction of North Ave between N. Mayfair Rd (STH 100) and N. 95th St	7,226,362
	City of West Allis	1	Reconstruction of W. National Ave between S. 62nd St and S. 65th St	2,182,091
		2	Reconstruction of W. Beloit Rd between S. 60th St and W. Lincoln Ave	7,276,394
3		Reconstruction of W. Lincoln Ave between S. 93rd St and S. 96th St ⁴	474,962	
Village of West Milwaukee	1/2	Reconditioning of W. Greenfield Ave between S. 56th St and Miller Park Way	2,989,831	
Subtotal				75,840,318
Transit	Milwaukee County	--	Purchase of 15 replacement buses	9,600,000
Total				85,440,318

¹ The Village of Menomonee Falls' proposed project to reconstruct Menomonee Avenue between Town Hall Road and Appleton Avenue (STH 175) is recommended to be partially funded with \$444,640 of the total requested \$5,123,104 in years 2023-2025 STP-M funding.

² The City of Milwaukee's proposed project to reconstruct W. Lisbon Ave between W. Burleigh Street and N. 100th Street is recommended to be partially funded with \$2,000,000 of the total requested \$10,860,831 in years 2023-2025 STP-M funding.

³ Waukesha County's proposed replacement of pavement along CTH O (S. Moorland Road) between CTH D (W. Cleveland Avenue) and STH 59 (W. Greenfield Avenue) is recommended to be partially funded with \$1,529,440 of the total requested \$9,902,000 in years 2023-2025 STP-M funding.

⁴ The City of West Allis' proposed project to reconstruct W. Lincoln Avenue between S. 93rd Street and S. 96th Street is recommended to be partially funded with \$474,962 of the total requested \$3,784,060 in years 2023-2025 STP-M funding.