

Minutes of the Twenty-Second Joint Meeting of the

**ADVISORY COMMITTEES ON REGIONAL LAND USE PLANNING
AND REGIONAL TRANSPORTATION PLANNING**

DATE: October 30, 2019
TIME: 1:30 p.m.
PLACE: West Allis City Hall
7525 W. Greenfield Avenue
West Allis, Wisconsin

Members Present

Committee on Regional Land Use Planning

Robert Bauman Alderman, City of Milwaukee
Donna Brown-Martin.....Director, Milwaukee County Department of Transportation
Andy Buehler.....Director of Planning and Development, Kenosha County
Matthew Carran Director of Community Development, Village of Menomonee Falls
Michael CotterDirector, Walworth County Land Use and Resource Management Department
Paulette Enders..... Director of Development, City of Wauwatosa
Daniel F. Ertl.....Director of Community Development, City of Brookfield
Jason Fruth..... Planning and Zoning Manager, Waukesha County
Bob Harris..... Director of Planning and Development, City of Port Washington
Aaron Hertzberg.....Economic Development Director, Milwaukee County
Kristi Johnson Community Development Manager, City of Greenfield
Jeffrey Labahn Director, Community Development and Inspections, City of Kenosha
Laurie Miller (alternate for Douglas Seymour)Zoning Administrator/Planner, City of Oak Creek
Maria PandaziDeputy Director of Community Development, City of Waukesha
Matthew Sadowski..... Planning and Redevelopment Manager, City of Racine
Andrew StruckDirector, Planning and Parks Department, Ozaukee County
Todd StuebeDirector of Community Development, City of Glendale
Charles Wade.....Director, Bureau of Planning and Economic Development,
Wisconsin Department of Transportation

Committee on Regional Transportation Planning

Donna Brown-Martin.....Director, Milwaukee County Department of Transportation
Chair
Samir Amin..... City Engineer, City of Milwaukee Department of Public Works
Anthony Barth (alternate for Sheri Schmit)..... Planning Section Chief,
Wisconsin Department of Transportation
Daniel Boehm President and Managing Director, Milwaukee County Transit System
Scott BrandmeierDirector of Public Works/Village Engineer, Village of Fox Point
Chad Chrisbaum (alternate for Dennis Yaccarino)..... Engineer, Department of Public Works,
City of Milwaukee
Brian Engelking (alternate for Fred Abadi) Director, Waukesha Metro Transit

Julie Esch (alternate for Andrea Weddle-Henning)..... Deputy Director,
Milwaukee County Department of Transportation

Douglas Ferguson Senior Analyst, Chicago Metropolitan Agency for Planning
Liaison to Chicago Metropolitan Agency for Planning

Carolynn Gellings Manager of Engineering Services,
Waukesha County Department of Public Works

Traci Gengler (alternate for Peter Daniels)..... Engineer, City of West Allis

Thomas Grisa Director of Public Works, City of Brookfield

Richard Hough Director of Public Works/Highway Commissioner, Walworth County

Nik Kovac Alderman, City of Milwaukee

John Rooney..... Commissioner of Public Works/City Engineer, City of Racine

Brian Udovich.....Highway Operations Manager, Jefferson County
Liaison to Jefferson County

Charles WadeDirector, Bureau of Planning and Economic Development,
Wisconsin Department of Transportation

Guests and Staff Present

Kevin Muhs..... Executive Director, SEWRPC

Justin Bielinski..... Southside Organizing Center

Elizabeth Callin..... Senior Transportation Planner, SEWRPC

Christopher Hiebert.....Chief Transportation Engineer, SEWRPC

Ryan HoelDeputy Chief Transportation Engineer, SEWRPC

Andrew Levy Systems Planning Supervisor,
Southeast Region, Wisconsin Department of Transportation

Eric Lynde.....Chief Special Projects Planner, SEWRPC

Benjamin McKay Deputy Director, SEWRPC

Montre Moore Public Involvement and Outreach Specialist, SEWRPC

Nakeisha Payne..... Public Involvement and Outreach Manager, SEWRPC

David Schilling Chief Land Use Planner, SEWRPC

CALL TO ORDER

Ms. Brown-Martin called the joint meeting of the Advisory Committees on Regional Land Use Planning and Regional Transportation Planning to order at 1:34 p.m., welcoming those in attendance. She asked members, their alternates, and guests present to introduce themselves and indicated roll call would be accomplished through the circulation of a sign-in sheet.

REVIEW AND APPROVAL OF MINUTES OF THE ADVISORY COMMITTEE ON REGIONAL TRANSPORTATION PLANNING HELD ON MARCH 28, 2019

Ms. Brown-Martin asked if there were any questions or comments on the March 28, 2019, meeting minutes. There were none. On a motion by Mr. Grisa seconded by Ms. Gellings, the March 28, 2019, meeting minutes were approved unanimously.

REVIEW AND CONSIDERATION OF PRELIMINARY DRAFTS FOR 2020 REVIEW AND UPDATE OF VISION 2050

Ms. Brown-Martin introduced the next agenda item, which was a review of preliminary drafts for the 2020 Review and Update of VISION 2050 by Commission staff. Ms. Brown-Martin then asked Mr. Muhs to introduce the effort and provide the review. Mr. Muhs stated that staff is initiating a federally required review and update of the plan, which must be conducted every four years. Mr. Muhs reviewed the proposed outline for the 2020 update, noting that staff had provided three draft chapters and three draft appendices for the Committees to review and consider at the meeting prior to the first round of public involvement for the 2020 update. He stated that staff was planning to hold two rounds of public meetings; one in November/December 2019 and one in February/March 2020. During each round, staff intends to hold one public meeting in each county and meet with each of the Commission's nine community partner organizations. Mr. Muhs noted that staff will provide the dates and locations for the public meetings to Committee members and asked that they share them with their constituents and other interested individuals. He then reviewed Chapter 1 (Introduction), introduced Chapter 2 (Review of VISION 2050 Recommendations and Implementation to Date), and asked Mr. McKay to present the land use component of Chapter 2.

Mr. McKay reviewed the plan's land use recommendations and implementation since VISION 2050 was adopted, noting that implementation of some of the key land use recommendations is dependent on the action of local governments. The following comments and discussion points were made during the review:

1. Mr. Boehm asked how development inconsistent with the plan occurs and whether some counties and communities do not follow the plan. Mr. McKay responded that VISION 2050 is an advisory, regional-level plan. He explained that some local land use regulations and comprehensive plans may not be consistent with the higher-density residential development recommended in VISION 2050. Mr. Muhs noted that another reason development may not occur as recommended is the market demand for different types of development.
2. Mr. Kovac asked if staff could provide information about the locations of the development that is occurring inconsistent with plan recommendations. He suggested that funding for highway expansion projects in these areas could be tied to following the plan recommendations. Mr. Kovac explained that while the Advisory Committees may not have the authority to ensure communities implement land use plan recommendations, they do have the authority to approve or not approve which highway projects are included in the plan. He suggested that one way to ensure land use recommendations are being implemented is to withhold approval of highway projects in communities where development proposals are inconsistent with the regional plan. Mr. Muhs noted there are questions about the legality of tying implementation of land use plan recommendations to highway expansions. Mr. Kovac suggested that, at a minimum, the Committees should be made aware of whether the communities in locations with planned highway expansion projects are following the plan's land use recommendations.

Mr. Hoel then presented the transportation component of Chapter 2, along with Appendices A, B, and C. The following comments and discussion points were made during the review:

1. Ms. Enders indicated she could provide additional information regarding activity in the City of Wauwatosa related to plan implementation and Mr. Muhs suggested providing this information following the meeting so that staff could incorporate it into the chapter.

[Secretary's Note: Commission staff received an email from Ms. Enders on January 2, 2020, providing more information about implementation activity in the City of Wauwatosa. Items included: providing funding for bus stop improvements; the adoption of two new local ordinances (one relating to electric scooters and dockless mobility devices and one related to complete streets); updates to various master plans that include recommendations related to transit, bicycle, and pedestrian movements; and clarification about the adaptive bike share system mentioned in the chapter. Where appropriate, Chapter 2 has been updated to reflect these comments.]

2. Mr. Kovac asked whether segments of the Beerline Trail and Oak Leaf Trail were shown correctly on Map 2.9. Mr. Muhs responded that staff would review these segments, including the year of completion of each segment, and revise the map if necessary.

[Secretary's Note: Commission staff confirmed that the segment of the Beerline Trail between E. Keefe Avenue and W. Capitol Drive was completed in August 2015, and the map has been corrected to reflect that it was completed prior to 2016. The segment of the Oak Leaf Trail between E. Capitol Drive and just south of W. Mill Road was completed in November 2015 and was shown correctly on the map.]

3. Mr. Grisa asked if road construction projects near the Foxconn development in Racine County could be impacting the crash data presented on page 56. He noted that the lane widths on the portion of IH 94 North-South that is currently under construction are very narrow and could be skewing the crash numbers. Mr. Muhs responded that, as the IH 94 North-South construction began in late 2018, it is not expected that the project would have a significant effect on the 2018 data. He indicated that Commission staff could review the crash data along the IH 94 North-South corridor separately when all of the 2019 data become available.
4. Regarding Appendix B, Mr. Rooney asked whether the Commission staff plans to analyze connected and automated vehicles (CAV) in greater detail. He stated that the City of Racine is starting to receive requests from private companies that are looking to implement CAV infrastructure and asked if the Commission plans to provide greater guidance about how municipalities should be addressing these requests. Mr. Muhs responded that staff would be willing to provide guidance as appropriate, but noted that the direction of the CAV industry is still unclear at this point and without Federal guidance on these technologies it is difficult to provide local guidance. Mr. Rooney indicated he would contact staff following the meeting with additional information about the requests the City of Racine has been receiving.

Mr. Hiebert then presented Chapter 3. He explained that the chapter reviews the long-term forecasts prepared under VISION 2050 and compares them to recent short-term trends. He noted that, based on the review, the forecasts remain valid for long-range transportation planning purposes.

Mr. Muhs encouraged Committee members to provide any additional information following the meeting so that staff could incorporate it into the preliminary draft chapters and appendices. Mr. Wade indicated that WisDOT staff had provided comments via email prior to the meeting.

[Secretary's Note: Commission staff received three emails with comments on this chapter and related appendices. Two emails were received from WisDOT staff, which provided comments clarifying details about the Critical Urban and Critical Rural Freight Corridors, dates related to the Freight Advisory Committee, and information about the Federal Transit Administration's transit safety targets. One email was received from Mr. Brandmeier, which provided information about a roadway project that was completed, a comprehensive plan update that is underway in the Village of Fox Point (which will identify bicycle and pedestrian recommendations), and a comment about Recommendation 6.2, regarding complete streets. Where appropriate, Chapter 2 has been updated to incorporate these comments.]

Ms. Brown-Martin asked if there were any further questions or comments on the agenda item. There were none. She then asked for a motion to approve the preliminary draft chapters and appendices for the 2020 Review and Update of VISION 2050 for public review, incorporating comments from the Advisory Committees. Mr. Brandmeier moved for approval and Ms. Enders seconded the motion. The motion was approved unanimously.

DISCUSSION OF SCHEDULE AND LOCATION OF FUTURE JOINT ADVISORY COMMITTEE MEETINGS

Ms. Brown-Martin asked Mr. Muhs to present the schedule for future joint meetings of the Advisory Committees. Mr. Muhs stated that staff has tentatively scheduled two joint meetings to review and consider the 2020 Review and Update of VISION 2050 for February 12 and April 29, 2020. Mr. Muhs asked Committee members to contact staff to identify any conflicts with the two dates and to indicate whether they preferred to meet in the morning at 9:30 a.m. or in the afternoon at 1:30 p.m. He noted that additional meetings may be required if warranted.

PUBLIC COMMENTS

Ms. Brown-Martin asked if there were any public comments. There were none.

ADJOURNMENT

Ms. Brown-Martin thanked everyone for attending and asked for a motion to adjourn the meeting. Mr. Buehler moved and Mr. Ertl seconded the motion. The motion was approved unanimously. The meeting was adjourned at 2:52 p.m.

Respectfully submitted,

Elizabeth T. Callin
Recording Secretary