

**MINUTES**  
**SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION**  
**QUARTERLY MEETING**

Wednesday, December 5, 2012

3:00 p.m.

General Mitchell International Airport Terminal  
Mitchell Gallery of Flight Museum – Sijan/Lovell Conference Room  
5300 W. Howell Avenue  
Milwaukee, WI 53207

**Present:**

**Excused:**

Commissioners:

David L. Stroik, Chairman  
Thomas H. Buestrin  
Michael A. Crowley  
José M. Delgado  
William R. Drew  
James T. Dwyer  
David L. Eberle  
Adelene Greene  
Robert W. Pitts  
John Rogers  
Nancy Russell  
Daniel S. Schmidt  
Linda J. Seemeyer  
Peggy L. Shumway  
Daniel W. Stoffel  
Gustav W. Wirth, Jr.

Gilbert B. Bakke  
Charles L. Colman  
Marina Dimitrijevic

Staff:

|                     |                     |
|---------------------|---------------------|
| Kenneth R. Yunker   | Executive Director  |
| Elizabeth A. Larsen | Business Manager    |
| Debra A. D'Amico    | Executive Secretary |

Guests:

|                  |   |
|------------------|---|
| C. Barry Bateman | Airport Director, General Mitchell International Airport                        |
| Dewayne Johnson  | Director, Southeast Region, Wisconsin Department of Transportation              |
| Patricia Jursik  | Supervisor, 8 <sup>th</sup> District, Milwaukee County Board of Supervisors     |
| David Nguyen     | Project Chief, Southeast Region, Wisconsin Department of Transportation         |
| Patricia Rowe    | Manager, Marketing and Public Relations, General Mitchell International Airport |
| Martin Weddle    | Research Analyst, Milwaukee County Board of Supervisors                         |

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**ROLL CALL**

Chairman Stroik called the 239th meeting of the Commission to order at 3:00 p.m. Roll call was taken and a quorum was declared present. Chairman Stroik indicated for the record that Commissioners Bakke, Colman, and Dimitrijevic had asked to be excused.

**APPROVAL OF MINUTES OF THE SEPTEMBER 12, 2012, MEETING**

Mr. Stoffel noted that Waukesha County, rather than Washington County, should have been cited on page 1 of the minutes. On a motion by Mr. Drew, seconded by Mr. Dwyer, and carried unanimously, the minutes of the September 12, 2012, Quarterly Commission Meeting were approved as amended.

**TREASURER'S REPORT**

Chairman Stroik asked Ms. Russell to present the Treasurer's Report. She noted that a copy of the Treasurer's Report had been provided to all Commissioners for review prior to the meeting. In commenting on the report, she called attention to the following items:

1. Based upon disbursements through November 4, 2012, it is projected that total disbursements for the year will approximate nearly \$7.9 million. Revenues are projected at about \$8.0 million, exclusive of interest income and miscellaneous revenues.
2. The total amount of funds held by the Commission in the various operating, liability, and reserve accounts approximates \$3.8 million. The various accounts are identified on the second page of the report.
3. As of November 4, 2012, the Commission had in investments and cash on hand approximately \$4.25 million. Nearly \$2.3 million are invested in the State of Wisconsin Local Government Pooled Investment Fund. As of November 4, 2012, that fund was yielding 0.19 percent interest. Other funds are held in savings, checking, and money market accounts at several banks.

There being no questions or discussion, on a motion by Ms. Greene, seconded by Mr. Stoffel, and carried unanimously, the Treasurer's Report for the period ending November 4, 2012, was approved (copy of the Treasurer's Report attached to Official Minutes).

**STANDING COMMITTEE REPORTS**

**Planning and Research Committee**

Chairman Stroik asked Mr. Schmidt to present the Planning and Research Committee report. Mr. Schmidt noted that all Commissioners had been provided a copy of the report prior to the meeting. He noted that the Planning and Research Committee has met once since the Quarterly Commission meeting on September 12, 2012.

On November 6, 2012, the Committee took the following actions:

1. Received a briefing on the status of the regional housing plan. Regional housing plan preliminary recommendations are the subject of a series of public meetings being held throughout the Region in November and December. Also reviewed and discussed was the socio-economic impact analysis of the regional housing plan preliminary recommendations, which was prepared by a

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consultant to the Commission. The socio-economic impact analysis evaluates the impact of the preliminary plan recommendations on the minority and low income populations of the Region.

2. Reviewed and acted to recommend to the Commission for adoption two amendments to the Year 2035 Regional Transportation System Plan. One amendment is to add to the Regional Transportation System Plan the extension of the Lake Parkway (STH 794) from its current terminus at Edgerton Avenue to STH 100 in Milwaukee County, and the other amendment is to add to the Regional Transportation System Plan the widening from four to six traffic lanes of USH 45/STH 100 from W. Drexel Avenue to W. Rawson Avenue in Milwaukee County. These amendments to the Regional Transportation System Plan will be considered for adoption by the Commission later in this meeting.
3. Received a staff briefing on *A Transportation Improvement Program for Southeastern Wisconsin: 2013-2016*, which had been approved at the October meeting of the Commission Executive Committee.
4. Reviewed and acted to recommend to the Commission for approval the Commission's proposed *2013 Overall Work Program*. That program was approved by the Commission Executive Committee acting on behalf of the Commission at their November meeting.

There being no questions or discussion, on a motion by Mr. Dwyer, seconded by Mr. Crowley, and carried unanimously, the Planning and Research Committee report was approved.

#### **Administrative Committee**

Chairman Stroik asked Ms. Greene to present the Administrative Committee report. Ms. Greene noted that the report had been provided to all Commissioners prior to the meeting. She also noted that the Administrative Committee met two times since the Quarterly Commission meeting on September 12, 2012.

On October 18, 2012, the Committee took the following actions:

1. Reviewed and approved the Commission disbursements for financial reporting periods: Year 2012 Nos. 17, 18, 19, and 20, extending over the period July 30, 2012, to September 23, 2012.
2. Reviewed the Statement of Projected Revenues and Expenditures for the financial reporting period ending September 23, 2012.
3. Reviewed and approved renewal of the Commission's business insurance for the term of July 2012 to July 2013.
4. Reviewed and approved a proposal to replace one Commission vehicle which met the criteria for vehicle replacement and purchase.
5. Received a report on group medical insurance rates for 2013. The Commission obtains medical insurance for staff through the State of Wisconsin Department of Employee Trust Funds Group Health Insurance Program. The Committee chose for the second year to provide in 2013 a deductible HMO plan (\$500 single and \$1,000 family) and have the Commission reimburse employees for the deductible as it is expended through Health Reimbursement Accounts. The United Healthcare HMO and the WEA Trust PPO are the two low cost qualified health plans for

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the Southeastern Wisconsin Region in 2013, and will have an increase in premium in 2013 of 8 percent and 2.5 percent respectively. Commission employees pay 20 percent of the health insurance premium, while the Commission pays 80 percent.

6. Reviewed and approved the purchase and installation of an additional electric transformer and equipment panel.

On November 15, 2012, the Committee took the following actions:

1. Reviewed and approved the Commission disbursements for financial reporting period: Year 2012 Nos. 21, 22, and 23 extending over the period September 24, 2012 to November 4, 2012.
2. Reviewed the Statement of Projected Revenues and Expenditures for the financial reporting period ending November 4, 2012.
3. Received a report on employee enrollment in the 2013 group medical insurance program. A total of 56 Commission employees elected to obtain medical insurance coverage, paying a minimum 20 percent of the premium cost. Eight Commission employees declined medical insurance coverage. The anticipated cost to the Commission of the 2013 health insurance is expected to be within the adopted budget for health insurance of \$899,250 in 2013.

There being no questions or comments, on a motion by Ms. Russell, seconded by Mr. Wirth, and carried unanimously, the Administrative Committee report was approved.

### **Executive Committee**

Chairman Stroik then provided the Executive Committee report. He noted that all Commissioners had received a copy of the report, and the Committee had met twice since the Quarterly Commission meeting on September 12, 2012.

On October 18, 2012, the Committee took the following actions:

1. Received and approved a report from the Administrative Committee relative to its meeting that day.
2. Reviewed and approved ten contracts for planning work. The details of these contracts are set forth in a table attached to this report.
3. Reviewed and approved an amendment to the 2011-2014 Regional Transportation Improvement Program (TIP). This amendment to the 2011-2014 TIP was necessary to advance a new project, a study of wrong way driving behaviors and identification of freeway ramps susceptible to wrong way entry in Milwaukee County.
4. Reviewed and approved the 2013-2016 Regional Transportation Improvement Program (TIP). The TIP is a Federally required listing of all arterial highway, public transit, and other related transportation projects proposed by State and local governments to be implemented over the next four years in the seven-county Southeastern Wisconsin Region.

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5. Reviewed and approved the appointment of an Advisory Committee on Regional Population and Employment Forecasts to guide the Commission in reviewing, updating, and extending regional population and employment forecasts to the year 2050.
6. Received a report outlining the schedule for projects to be conducted throughout 2012 which include several key planning efforts being undertaken by the Commission.

On November 15, 2012, the Committee took the following actions:

1. Received and approved a report from the Administrative Committee relative to its meeting that day.
2. Reviewed and approved four contracts for planning work. The details of these contracts are set forth in a table attached to this report.
3. Received a report outlining the schedule for projects to be conducted throughout 2012 which include several key planning efforts being undertaken by the Commission. This current key planning efforts status report is attached to this report.
4. Reviewed and approved the Commission's Overall Work Program for calendar year 2013.

There being no questions or discussion, on a motion by Ms. Russell, seconded by Ms. Greene, and carried unanimously, the Executive Committee report was approved.

**CONSIDERATION OF TWO AMENDMENTS TO THE YEAR 2035 REGIONAL TRANSPORTATION SYSTEM PLAN DOCUMENTED IN SEWRPC PLANNING REPORT NUMBER 49, A REGIONAL TRANSPORTATION SYSTEM PLAN FOR SOUTHEASTERN WISCONSIN: 2035**

Chairman Stroik asked the Commission to consider adoption of two amendments to the Year 2035 *Regional Transportation System Plan*, documented in SEWRPC Planning Report No. 49, *A Regional Transportation System Plan for Southeastern Wisconsin: 2035*, Resolution Nos. 2012-14 and 2012-15, noting that these materials were provided prior to this meeting. He then called upon Mr. Schmidt to present both amendments and resolutions.

Mr. Schmidt indicated that this first amendment was to add to the regional transportation plan the extension of the Lake Parkway from Edgerton Avenue to STH 100. He stated that this amendment was a result of a study completed by the Commission staff, and was requested by the Milwaukee County Board of Supervisors and Executive. He further stated that this amendment was recommended by a Study Advisory Committee on the Lake Parkway Extension composed of State, County, and municipal elected officials; the Commission's Advisory Committee on Regional Transportation System Planning; and, the Planning and Research Committee of the Commission. Mr. Schmidt then noted that the Milwaukee County Board of Supervisors and Executive by resolution had requested that the Commission make this addition to the regional plan.

Chairman Stroik noted that Milwaukee County Board Supervisor Patricia Jursik, who served as the Chair of the Lake Parkway Extension Study Advisory Committee, was in attendance at this meeting, and he asked if she would wish to make a few brief comments. County Supervisor Jursik thanked the Commission for the staff's work in completing the study of the Lake Parkway Extension. She noted that strong support was shown at a public hearing held on the Lake Parkway Extension on February 29, 2012.

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She noted the congestion relief and economic development benefits that are expected upon construction of the extension. Ms. Jursik concluded by asking that the Commission add the Lake Parkway Extension to the Year 2035 Regional Transportation System Plan, as the next step in moving the project forward.

In response to an inquiry by Mr. Stoffel, Ms. Jursik stated that local officials in Racine County have been monitoring the Lake Parkway Extension study, and the potential exists for studying its further extension in Racine and Kenosha Counties.

In response to an inquiry by Mr. Drew, Mr. Yunker noted that the Lake Parkway was originally planned to be a freeway connection that would extend to the Wisconsin-Illinois Stateline and connect to a proposed freeway in the State of Illinois. He added that in 1981 it was downgraded in regional and local plans from a freeway to a four lane divided surface arterial. He then stated that in the mid-1980's the Commission, at the request of Milwaukee County, conducted a study of the Lake arterial from the terminus of the Hoan Bridge at Carferry Drive to Layton Avenue. The Wisconsin Department of Transportation subsequently conducted preliminary and final engineering of the parkway facility which was recommended in the Commission study, and construction was initiated in the early 1990's and completed in 1999. The remainder of the Lake Parkway through Milwaukee County and Racine County was taken into preliminary engineering study by the Wisconsin Department of Transportation in the early 1990's, and the study ended with the conclusion not to construct any further extension of the Lake Parkway. The extension of the Lake Parkway was subsequently removed from regional and local plans.

There being no further questions or comments, on a motion by Mr. Schmidt, seconded by Mr. Drew, and carried by a vote of 16 ayes and 0 nays, Resolution No. 2012-14 amending the regional transportation plan by adding to the plan the Lake Parkway Extension was approved unanimously (copy of Resolution No. 2012-14 is attached to Official Minutes).

Chairman Stroik called upon Mr. Schmidt to present the second amendment to the Regional Transportation System Plan in the Year 2035.

Mr. Schmidt then indicated that the second amendment to add to the regional transportation plan is for the widening of USH 45/STH 100 from 4 to 6 traffic lanes between Drexel Avenue and Rawson Avenue. He stated that this amendment was requested by the Wisconsin Department of Transportation and the City of Franklin, following preliminary engineering and environmental impact studies conducted by the Wisconsin Department of Transportation for USH 45/STH 100, and that this amendment was approved by the Advisory Committee on Regional Transportation System Planning and the Commission Planning and Research Committee.

There being no questions or comments, on a motion by Mr. Schmidt, seconded by Mr. Crowley, Resolution No. 2012-15 amending the regional transportation plan to widen USH 45/STH 100 from 4 to 6 traffic lanes between Drexel Avenue and Rawson Avenue, and carried by a vote of 16 ayes and 0 nays, was approved unanimously (copy of Resolution No. 2012-15 is attached to Official Minutes).

**CONSIDERATION OF AMENDMENT TO THE 2013-2016 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM**

Chairman Stroik asked the Commission to consider adoption of an amendment to the 2013-2016 Regional Transportation Improvement Program (TIP) and Resolution No. 2012-16, noting that these materials were provided prior to this meeting. He then called upon Mr. Yunker to present both the projects and the resolution.

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Mr. Yunker began by explaining that the TIP is a listing of transportation projects proposed to use Federal funds by local and State governments for public transit and arterial streets and highways throughout the Region. He said that the TIP is reviewed by Commission staff to ensure consistency of the TIP with the regional transportation plan. He added that the TIP, and its amendments are reviewed and approved by Commission Advisory Committees on Transportation Improvement Programming which include local governments, the Wisconsin Department of Transportation, the United States Department of Transportation, the Wisconsin Department of Natural Resources, and the U.S. Environmental Protection Agency.

Mr. Yunker then continued and presented Resolution 2012-16, amending the 2013-2016 Regional Transportation Improvement Program (TIP). He indicated that the amendment proposed to add to the TIP 16 projects, including seven safety improvement projects, four intersection reconstruction projects, two traffic signal mast arm projects, one bridge deck overlay project, one box culvert replacement project, and a project which would reconfigure the Marquette Interchange and its connection to westbound IH 94. He noted that upon completion of the Marquette Interchange reconstruction, traffic congestion and backups occurred on northbound and southbound IH 43 as they connected to one traffic lane on westbound IH 94 and an auxiliary lane ending at the N. 25<sup>th</sup> Street off-ramp. Westbound IH 794 connected to two lanes of westbound IH 94. In attempting to reduce the congestion on the northbound and southbound IH 43 ramps to westbound IH 94, the Wisconsin Department of Transportation (WisDOT) restriped the interchange to connect the northbound IH 43 ramp to a westbound IH 94 traffic lane and the southbound IH 43 ramp to a westbound IH 94 traffic lane, and the westbound IH 794 ramp connection to westbound IH 94 was reduced from two lanes to one lane. Significant congestion has resulted on westbound IH 794. The proposed restriping and resurfacing project would restore the two traffic lane connection from IH 794 to IH 94, while maintaining the single lane connections between northbound and southbound IH 43 and westbound IH 94. This will require extending the auxiliary lane which now ends at the N. 25<sup>th</sup> Street off-ramp to the N. 35<sup>th</sup> Street on-ramp. A continuous auxiliary lane will then extend from the Marquette interchange to the Stadium Freeway interchange. WisDOT is proposing to accomplish this by converting the existing right-hand westbound IH 94 shoulder to a traffic lane. This will require pavement restriping, resurfacing, and reconstruction of median barrier.

In response to an inquiry by Mr. Rogers, Mr. Yunker stated that there will not be shoulders, but there will be 2½ to 3 foot clearance areas on both sides of this segment of IH 94. In addition, the traffic lanes would be narrowed from 12 feet to 11 feet.

In answer to another inquiry by Mr. Rogers, Mr. Dewayne Johnson stated that while the resulting freeway design is not desirable, it is an improvement over the existing design. Mr. Johnson stated that a similar project had been implemented in the Minneapolis-St. Paul area when additional freeway traffic-carrying capacity was needed in response to a bridge failure.

Mr. Drew noted that only the core of the Marquette Interchange was constructed, and the interchange was not fully built as envisioned due to budget constraints, and the congestion being experienced is a result of the political judgments made at that time.

There being no further questions or comments, on a motion by Mr. Dwyer, seconded by Mr. Crowley, and carried by a vote of 16 ayes and 0 nays, Resolution No. 2012-16 was unanimously approved (copy of Resolution No. 2012-16 attached to Official Minutes).

**REPORT ON NOMINATING COMMITTEE AND ELECTION OF COMMISSION OFFICERS FOR 2013-2014**

Chairman Stroik then asked Mr. Buestrin, Chairman of the Nominating Committee, to assume the Chair. Mr. Buestrin noted that the Nominating Committee, as appointed by the Commission Chairman in accordance with Commission Bylaws, consisted of himself as Chairman and representative of Ozaukee County; and Commissioners Robert W. Pitts, Kenosha County; John Rogers, Milwaukee County; Peggy L. Shumway, Racine County; Linda J. Seemeyer, Walworth County; Daniel W. Stoffel, Washington County; and Michael A. Crowley, Waukesha County.

Mr. Buestrin reported that the Committee had met on November 6, 2012, in the Commission offices, and had acted unanimously to nominate the following individuals for election to the offices indicated for a two-year term:

Chairman.....David L. Stroik  
Vice-Chairman.....William R. Drew  
Secretary .....Adelene Greene  
Treasurer ..... Nancy Russell

Mr. Buestrin asked if there were any additional nominations from the floor for the Commission offices of Chairman, Vice-Chairman, Secretary, and Treasurer.

There being none, it was moved by Mr. Buestrin, seconded by Mr. Schmidt, and carried unanimously, to elect Mr. Stroik to serve as Chairman, Mr. Drew to serve as Vice-Chairman, Ms. Greene to serve as Secretary, and Ms. Russell to serve as Treasurer, as nominated by the Nominating Committee, for calendar years 2013 and 2014.

Chairman Stroik then resumed the Chair and congratulated the new officers on their election.

**PRESENTATION BY MR. C. BARRY BATEMAN, AIRPORT DIRECTOR, MILWAUKEE COUNTY'S GENERAL MITCHELL INTERNATIONAL AIRPORT, ON *AIR SERVICE AT GENERAL MITCHELL INTERNATIONAL AIRPORT***

Chairman Stroik introduced Mr. C. Barry Bateman, Airport Director of Milwaukee County's General Mitchell International Airport (GMIA), who gave a PowerPoint presentation on *Air Service at General Mitchell International Airport* (copy of this presentation is attached to Official Minutes).

Following Mr. Bateman's presentation there was extensive discussion on the decline in GMIA's airline service, national trends in airline service and particularly at airports of similar size to General Mitchell, the aerotropolis concept, the potential to northern Illinois airline travel.

**CORRESPONDENCE/ANNOUNCEMENTS**

Mr. Yunker reported that there was no correspondence. Chairman Stroik announced the cancellation of both the Administrative and Executive Committee Meetings that were scheduled for December 20, 2012.



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Chairman Stroik also announced that the 2013 schedule of Committee and Commission meeting dates and the appointment of Commissioners to Commission Committees will be mailed to all Commissioners in the next few weeks.

**CONFIRMATION OF DATE, TIME, AND PLACE OF MARCH QUARTERLY MEETING**

Chairman Stroik indicated that the next quarterly meeting of the Commission is scheduled for 3:00 p.m. on Wednesday, March 13, 2013, in Kenosha County at a location to be announced on a later date.

**ADJOURNMENT**

There being no further business to come before the Commission, on a motion by Mr. Wirth, seconded by Mr. Rogers, and carried unanimously, the meeting was adjourned at 4:40 p.m.

Respectfully submitted,

Kenneth R. Yunker  
Deputy Secretary

KRY/dad  
#208436

Attachments