Minutes of the Third Meeting of the

WALWORTH COUNTY JURISDICTIONAL HIGHWAY PLANNING COMMITTEE

DATE: August 13, 2009
TIME: 2:00 p.m.
PLACE: Auditorium
Health and Human Services Center
Walworth County Lakeland Complex
W4051 County Trunk Highway NN
Elkhorn, Wisconsin

Members Present
Shane Crawford .......................................................... Deputy County Administrator-Central Services
Chairman
Kenneth R. Yunker .......................................................... Executive Director, SEWRPC
Secretary
Dorothy C. Burwell .......................................................... Chair, Town of Delavan
David P. Duwe .......................................................... Chair, Town of Sugar Creek
Ron Fero .......................................................... Chair, Town of Whitewater
Patrick Hoffman .......................................................... Highway Supervisor, Town of LaGrange
Dennis Jordan .......................................................... Administrator, City of Lake Geneva
John Kendall .......................................................... Chair, Town of Troy
Cecil R. Logterman .......................................................... Chair, Town of Darien
Thomas Longtin .......................................................... State Program Engineer, Southeast Region,
(Representing Dewayne J. Johnson) Wisconsin Department of Transportation
William R. Mangold .......................................................... Chair, Town of Lyons
Kenneth Monroe .......................................................... Chair, Town of Bloomfield
Charles G. Nass .......................................................... Superintendent of Streets/Forestry, Department of
(Representing Kevin M. Brunner) Public Works, City of Whitewater
Randy Parker .......................................................... Highway Department Foreman, Town of Geneva
(Representing Daniel L. Lauderdale)
Wayne Redenius .......................................................... Chair, Town of Richmond
Nancy Russell .......................................................... Chair, Walworth County Board of Supervisors
(Representing Jim Van Dreser)
Bruno Schiffleger .......................................................... Citizen, Town of LaFayette
Jim C. Simons .......................................................... Chair, Town of Spring Prairie
Mark E. Wendorf .......................................................... Director, Department of Public Works, City of Delevan
Terry Weter .......................................................... Director, Department of Public Works, City of Elkhorn
(Representing Samuel E. Tapson)

Guests and Staff Present
Don Abell .......................................................... Citizen
Janet Abell .......................................................... Citizen
Stephen Adams .......................................................... Public Involvement and Outreach Manager, SEWRPC
John M. Anderson .......................................................... Citizen
Barbara Arnold ......................................................................................................................... . Citizen
Robert W. Arnold .......................................................................................................................... Citizen
Sylvia Baker ................................................................................................................................... Citizen
Anthony Balestrieri ................................................................................................................................. Citizen
Cynthia K. Balestrieri ................................................................................................................................. Citizen
Mary Balestrieri ................................................................................................................................... Citizen
Chad Barrett ....................................................................................................................................... Citizen
Michele Barta ....................................................................................................................................... Citizen
Ronald J. Barta .................................................................................................................................... Citizen
Becky Bechtel ................................................................................................................................. Administrative Assistant, Walworth County Department of Public Works
Dori Bechtel ....................................................................................................................................... Citizen
John Beck ........................................................................................................................................... Citizen
Douglas Behrens ................................................................................................................................. Citizen
Anita Bettinger ................................................................................................................................... Citizen
Dorothy Bever ....................................................................................................................................... Citizen
John M. Bever ....................................................................................................................................... Citizen
Charlotte Bleier ..................................................................................................................................... Citizen
Jeff Bleier ........................................................................................................................................... Citizen
Jeff Bluhm ........................................................................................................................................ Executive Director, Lutherdale Bible Camp
Norma Botma ....................................................................................................................................... Citizen
Robert A. Bramer ................................................................................................................................. Citizen
David Bretl ........................................................................................................................................ Administrator, Walworth County
F. Mark Bromley ................................................................................................................................. County Board Supervisor, Walworth County
Norman Brummel ................................................................................................................................ Citizen
Ryan Brunner ....................................................................................................................................... Citizen
Fred D. Burkhardt ................................................................................................................................. Executive Vice President, Walworth County Economic Development Alliance, Inc.
Albert Burnett ....................................................................................................................................... Citizen
Ellen Burnell ......................................................................................................................................... Citizen
Allen Busa .......................................................................................................................................... Citizen
Joseph Cannestra ................................................................................................................................ Citizen
Lawrence Cieslak ................................................................................................................................ Citizen
Kimberly Collins ................................................................................................................................ Citizen
Phil Coyne ........................................................................................................................................... Citizen
Robert N. Cushman ............................................................................................................................... Citizen
Debra D’Amico ................................................................................................................................. Executive Secretary, SEWRPC
Eileen Dempsey ................................................................................................................................ Citizen
Russell Devitt ....................................................................................................................................... Attorney at Law, Lauderdale Lakes District
Ted Dobrick .......................................................................................................................................... Citizen
Linda DuClos ....................................................................................................................................... Citizen
Rob Edwards ....................................................................................................................................... Citizen
James Ehlen .......................................................................................................................................... Citizen
Ron Finet ............................................................................................................................................. Citizen
Chris Frank ......................................................................................................................................... Citizen
Robert M. Frank .................................................................................................................................. Citizen
Rex Fritschi .......................................................................................................................................... Citizen
Marguerite R. Giannola ....................................................................................................................... Citizen
Sam Giannola ....................................................................................................................................... Citizen
John Gilmartin ..................................................................................................................................... Citizen
Jane Hagen .......................................................................................................................................... Citizen
Donald R. Hammon ........................................................................................................................................ Citizen
David Hanan ................................................................................................................................................ Citizen
Scott Herman ................................................................................................................................................ Citizen
Richard Herrick ........................................................................................................................................... Senior Engineer, Southeast Region, Wisconsin Department of Transportation
Paul Higdon ................................................................................................................................................ Citizen
Michelle Himsel ........................................................................................................................................... Citizen
Ryan W. Hoel .............................................................................................................................................. Principal Engineer, SEWRPC
Claudia Holst .............................................................................................................................................. County Board Supervisor, Walworth County
Bruce R. Houghton, Jr. ................................................................................................................................ Citizen
Michael Hurlburt ........................................................................................................................................ Walworth County Park Committee
William Huxhold ......................................................................................................................................... Citizen
Norbert Jamnik ......................................................................................................................................... Citizen
Justin Jankowski ......................................................................................................................................... Citizen
Jerry Janquat ............................................................................................................................................... Citizen
Kenneth Kaleta ......................................................................................................................................... Citizen
Mike Kapitan ............................................................................................................................................. Citizen
Neal J. Kedzie ............................................................................................................................................. Senator, 11th District, State of Wisconsin
Russell Keske ............................................................................................................................................... Citizen
Fred D. Klabunde ...................................................................................................................................... Highway Foreman, Town of Bloomfield
Hal Krick ................................................................................................................................................... Citizen
Karl Kudick ................................................................................................................................................ Citizen
Katrina M. Kurniati ................................................................................................................................ Intern, SEWRPC
Paul Lachat ................................................................................................................................................ Citizen
Diane Larsen ................................................................................................................................................ Citizen
Kevin Leahy ................................................................................................................................................ Citizen
Daniel Lee ................................................................................................................................................ Citizen
Marilyn Lester ............................................................................................................................................... Citizen
Mary Jo Leveque ....................................................................................................................................... Citizen
Robert Lindsten ......................................................................................................................................... Citizen
Tim Loftus ................................................................................................................................................ Citizen
Louis Masciopinto .................................................................................................................................... Citizen
Lanette Maurina ......................................................................................................................................... Citizen
William J. Melendez ................................................................................................................................ Citizen
Neil Memmel ............................................................................................................................................... Citizen
Richard J. Mertes ..................................................................................................................................... Citizen
Daniel Michetto ......................................................................................................................................... Citizen
John Nason ................................................................................................................................................ Citizen
Pedro Oliveira ............................................................................................................................................ Reporter, Janesville Gazette
Myron Paddock .......................................................................................................................................... Citizen
Dorothy M. Papenfus ................................................................................................................................ Citizen
James Parchem ......................................................................................................................................... Citizen
Karen Pecor .............................................................................................................................................. Citizen
Gerald Peterson ........................................................................................................................................ Citizen
Adolph Pick ............................................................................................................................................... Citizen
Charles Pope ............................................................................................................................................... Citizen
Larry Price ............................................................................................................................................... Superintendent, Walworth County Department of Public Works
Frank R. Raidl ........................................................................................................................................... Citizen
Jenny M. Ray ............................................................................................................................................. Citizen
Seth Ricker ............................................................................................................................................... Citizen
Chairman Crawford called the meeting of the Walworth County Jurisdictional Highway Planning Committee to order at 2:06 p.m. He noted that attendance will be taken by sign-in sheets. He then asked the Committee members and staff who were present to introduce themselves.

Chairman Crawford stated that the purpose of this meeting was for the Committee to consider whether the Walworth County jurisdictional highway system plan should continue recommending the long planned extension of the USH 12 freeway, or as an alternative the widening of the existing route of USH 12 to four traffic lanes. He added that the Committee could also choose to recommend neither of the two alternative USH 12 improvements in the jurisdictional plan. He noted that when the Wisconsin Department of Transportation conducts preliminary engineering and environmental studies for the USH 12 corridor, they may be expected to consider both alternatives and will determine upon the conclusion of their studies which alternative would be implemented. He added that prior to the discussion of this issue by the Committee, an opportunity will be provided for the public to comment on the USH 12 alternatives.
APPROVAL OF THE JULY 16, 2009, MINUTES

Chairman Crawford noted that the minutes for the previous two meetings of the Walworth County Jurisdictional Highway Planning Committee are posted on the Commission’s website (www.sewrpc.org).

Chairman Crawford then indicated that the next item on the agenda was the consideration and approval of the minutes for the previous Committee meeting held on July 16, 2009. A motion was made by Mr. Fero to approve the July 16, 2009, minutes. The motion was seconded by Mr. Redenius, and Chairman Crawford asked if there was any discussion on the motion. Mr. Logterman noted that on page 8 in the second paragraph under the heading “Reconsider the Proposed Foundry Road Extension in the Village of Darien,” the highway referenced to as “USH 12” should be “USH 14” instead. Mr. Yunker responded that the typographical error would be corrected.

Mr. Yunker then reviewed the first Secretary’s Notes on page 10, indicating the Commission staff’s recommendation to the Committee that CTH N between STH 20 and CTH J remain on the planned arterial street and highway system, and that Pickeral Lake Road between STH 20 and CTH J not be added to the planned arterial street and highway system. Mr. Yunker noted with respect to the second Secretary’s note on Page 10 that the Commission staff has reviewed traffic counts provided by the Town of Darien for Sharon-Darien Town Line Road between USH 14 and CTH O, and the staff’s recommendation that Sharon-Darien Town Line Road between USH 14 and CTH O remain on the planned arterial street and highway system. Mr. Yunker added that by approving these minutes, Committee members would also be indicating their approval of these two staff recommendations.

There being no further discussion, the minutes for the Committee meeting held on July 16, 2009, were unanimously approved as corrected.

REVIEW AND CONSIDERATION OF THE TWO ALTERNATIVE IMPROVEMENTS TO USH 12 BETWEEN THE CITIES OF ELKHORN AND WHITewater—the Long Planned Extension of the USH 12 Freeway and the Alternative of Reconstructing and Widening the Existing Route of USH 12 to Four Traffic Lanes

Chairman Crawford stated that the next item on the agenda is the solicitation of public comment on the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater—the long planned extension of the USH 12 freeway and the alternative of reconstruction and widening the existing route of USH 12 to four traffic lanes. The following comments from the public were made:

1. Mr. Kenneth Kaleta stated that he had lived adjacent to USH 12 since 1973 and expressed opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on its potential impact to wetlands, residences, and a golf course along USH 12. He added that he believed that the planned extension of the USH 12 freeway is the least expensive alternative, and should continue to be recommended in the jurisdictional plan.

2. Mr. Lawrence Cieslak agreed with the previous speaker and stated that he was opposed to the widening of the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on potential impacts to agricultural lands and wetlands along the route, and the belief that access to a widened existing USH 12 would be limited.
3. Mr. Pete Spaulding stated that he lives within 400 yards of USH 12, and expressed opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on concerns about safety, the belief that school buses would have difficulty crossing a widened USH 12, and potential impacts to businesses along the route.

4. Mr. Russell Keske indicated that his property would potentially be impacted by the implementation of either of the two USH 12 alternatives, and requested that the Committee select one of the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater be recommended in the jurisdictional plan.

5. Ms. Rita Siok stated that she lives on USH 12, and expressed opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on the potential impacts to residences, businesses, and other existing facilities along USH 12, and the potential disturbance to the lakes adjacent to USH 12.

6. Mr. Sam Giannola asked why the meeting was not being held in the evening. Chairman Crawford responded that the Walworth County Jurisdictional Highway Planning Committee meetings are typically scheduled for the afternoon. Mr. Yunker added that following the completion of a preliminary recommended Walworth County jurisdictional highway system plan by the Committee, a public meeting and hearing will be held that would be scheduled for the evening.

7. Ms. Mary Jo Leveque expressed opposition to the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater based on the potential impacts to agricultural lands, wetlands, and residences. She suggested that other alternatives be considered.

8. Mr. Tim Loftus expressed opposition to the alternative to widen the existing route of USH 12 from two to four lanes between the Cities of Elkhorn and Whitewater, and expressed support for the plan to continue to recommend the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater based on the desire to preserve the rural character along the existing route of USH 12, and the belief that access to a widened USH 12 would be limited.

9. Mr. Jeff Bluhm stated that he is the Executive Director for the Lutherdale Ministries that is located on USH 12, and that the Lutherdale Ministries would not want to lose any of their property for right-of-way potentially needed for the widening of the existing route of USH 12 from two to four lanes.

10. Mr. Joseph Cannestra expressed support for the Walworth County jurisdictional highway system plan continuing to recommend the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater based on the belief that it would be a faster, safer, and cheaper route than widening the existing route of USH 12. He questioned whether the cost estimate for the alternative to widen existing USH 12 from two to four traffic lanes includes the cost of utility relocation.

11. Mr. Robert W. Arnold expressed his opposition to the Walworth County jurisdictional highway system plan continuing to recommend the extension of USH 12 between the Cities of Elkhorn and Whitewater. He stated that the freeway will not be completed in the State of Illinois, and the freeway extension in Walworth County will have a greater impact to residences, agricultural lands, and environmentally sensitive lands, as it will require the acquisition of more right-of-way than widening the existing route of USH 12 from two to four lanes. He noted that the Town of
Sugar Creek, which the planned freeway extension passes through, has indicated its opposition to the planned freeway.

12. Mr. Anthony Balestrieri stated that he has lived in Walworth County since 1956, and that he would be presenting the concerns of a group of citizens residing along existing USH 12, as summarized in the handouts provided to the Committee prior to the meeting. He stated that the group of citizens he was representing are opposed to the alternative to widen USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on concern for traffic safety, potential impacts to wetlands and existing utilities along the existing route of USH 12, and the attendant costs for relocation of homes. He added that the group supports the jurisdictional plan continuing to recommend the planned extension of USH 12 freeway. He noted that the freeway extension was a shorter route than the existing route of USH 12 between the Cities of Elkhorn and Whitewater, and results in less overall vehicle fuel consumption and air pollutant emissions. Mr. Balestrieri stated that showing neither alternative improvements to USH 12 in the jurisdictional plan would not be true planning, and that one of the two alternative improvements should be selected by the Committee. He further noted that the existing residences west of Silver Lake were built after the planned freeway was officially mapped in 1967, and that the Wisconsin Department of Transportation should have prevented them from being built. He suggested that the route of the planned freeway extension be modified to avoid these existing homes. Mr. Balestrieri further suggested that the Committee also consider the effects the alternatives would have on the quality of life and the economy of Walworth County. He stated that something needs to be done now within the USH 12 corridor between the Cities of Elkhorn and Whitewater, and recommended that Walworth County encourage the Wisconsin Department of Transportation to initiate preliminary engineering and necessary environmental impact studies. Mr. Balestrieri requested that the letter, including a signed petition, that was provided to the Committee be included in the public record.

[Secretary’s Note: Attachment A to these minutes contains a copy of the letter from the concerned residents and/or landowners in the area of the Whitewater to Elkhorn section of USH 12, dated August 11, 2009, along with a summary of their concerns, a signed petition, and a listing of the homes and businesses along USH 12.

Following the meeting, Commission staff received a copy of another signed petition, as provided in Attachment B to these minutes.]

13. Mr. David Hanan requested that the Committee consider showing neither of the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater in the jurisdictional plan. He then expressed particular opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes based on concerns for safety.

14. Mr. John M. Anderson stated that he owns a bed and breakfast inn on USH 12, and expressed opposition to the widening of the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on the belief that there would be a loss of tax base due to acquisition of businesses and residences along USH 12. He then expressed support for the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater based on the planned freeway potentially being a shorter route than the existing route of USH 12 resulting in less overall fuel consumption.

15. Mr. William Huxhold stated that he lives between Green Lake and USH 12, and expressed support for the Walworth County jurisdictional highway system plan to continue to recommend
the planned extension of the USH 12 between the Cities of Elkhorn and Whitewater, as its implementation would remove trucks from the existing route of USH 12, potentially resulting in the reduction of traffic noise.

16. Mr. Michael Hurlburt stated that he lives in the Town of Sugar Creek, and expressed support for the jurisdictional plan continuing to recommend the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater based on the belief that its implementation may result in the construction of a bicycle path adjacent to the freeway.

17. Mr. John Gilmartin stated that he has lived in Walworth County for the last 22 years, and expressed opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater.

18. Ms. Norma Botma expressed opposition to both alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater based on the amount of funds needed to improve USH 12, and the belief that only rehabilitation of the existing route of USH 12 should be implemented.

19. Ms. Marilyn Lester stated that she is a resident of the Town of Sugar Creek, and expressed support for the jurisdictional plan to continue to recommend the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater, as it would remove truck traffic from local roads.

20. Mr. Gerald Peterson stated that he was the president of the Kettle Moraine Land Trust, and that the route of the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater should be further studied, particularly its potential impact to environmentally sensitive areas. He expressed opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater as it would negatively affect the tax base for the Town of LaGrange, including potential impacts to a golf course and to the Lutherdale Ministries bible camp. He stated that engineering studies and an environmental impact statement needs to be completed now for the USH 12 corridor between the Cities of Elkhorn and Whitewater.

21. Ms. Eileen Dempsey stated that the officially mapped route of the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater splits her property in half. She suggested that the officially mapped route of the planned freeway extension be de-mapped, and a study be conducted to determine the best route for the planned extension.

22. Mr. Robert M. Frank stated that he lives on Plantation Road near USH 12, and that property owners were not adequately contacted regarding the alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater. He further stated that costs should be estimated for each alternative improvement, and questioned how the improvements to USH 12 would benefit everyone in Walworth County and not just people who want a faster route between the Village of Richmond and the City of Madison.

23. Mr. Russell Devitt stated that he represents the Lauderdale Lakes Lake Management District, and expressed opposition to the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on concern for safety, and the planned extension of the USH 12 freeway potentially being a more direct route than the existing route of USH 12 between the Cities of Elkhorn and Whitewater. He added that consideration should be given to the difference in land values along the existing route of USH 12 and the route of the planned extension of the USH 12 freeway.
24. Ms. Kathleen Truesdale expressed opposition to the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on concern for safety, particularly at the intersection of USH 12 and CTH A.

25. Mr. John M. Bever questioned the estimated costs reported for the alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater.

26. Mr. Loren Waite stated that he is the former Town Chairman of Sugar Creek, and that the property owners located along the officially mapped route of the planned extension of the USH 12 freeway have been held hostage. He stated that a decision needs to be made as to which of the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater would be implemented.

27. Ms. Mary VanKampen expressed opposition to the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on the potential impacts to agricultural lands.

28. Ms. Lanette Maurina expressed opposition to the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on concern for traffic safety.

29. Mr. Richard Senft expressed opposition to the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater based on the belief that access to the widened USH 12 from cross streets would be difficult.

30. Ms. Anita Bettinger stated that a decision needs to be made as to which of the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater will be implemented.

31. Mr. Robert N. Cushman stated that he lives at the intersection of STH 20 and USH 12, and that it is a dangerous intersection.

32. Mr. Robert L. Sullivan expressed opposition to the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater.

There being no other public comment, Chairman Crawford requested open discussion from the Committee members on the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater.

Mr. Nass made a motion to continue to recommend in the Walworth County jurisdictional highway system plan the long planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater, and to oppose the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater. Mr. Weter seconded the motion and Chairman Crawford asked the Committee for discussion and comments regarding the motion.

Mr. Fero stated that the Town of Whitewater is opposed to the long planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater based on the potential impacts to agricultural lands and residences. He suggested that neither the planned extension of the USH 12 freeway, nor the alternative of widening the existing route of USH 12 between the Cities of Elkhorn and Whitewater be recommended in the Walworth County jurisdictional highway system plan.
Ms. Burwell stated that the Wisconsin Department of Transportation is currently conducting a corridor study of STH 50 between IH 43 and STH 67 in the Village and Town of Delavan, and that the Department would be considering whether to widen this segment of STH 50 to four traffic lanes. She added that the widening of STH 50 would potentially impact residences and businesses along the corridor. Ms. Burwell stated that the Town of Delavan would prefer that this segment not be widened, but understands that based on the existing and future traffic volumes, there is a need to potentially widen this section of STH 50. She noted that eventually USH 12 between the Cities of Elkhorn and Whitewater will require a similar improvement.

Mr. Logterman stated that the construction of the IH 43 freeway through Walworth County had impacts on agricultural lands. He noted, however, that since its construction, the IH 43 freeway has been a benefit to Walworth County by attracting industrial development to the County, allowing efficient travel in Walworth County, and allowing farmers within the County to more readily transport their goods.

Mr. Fero questioned whether the Illinois Department of Transportation would ever extend the USH 12 freeway through the Village of Richmond and Northeastern Illinois. He then expressed a concern for safety should the planned extension on the USH 12 freeway between the Cities of Elkhorn and Whitewater be implemented noting that there was an increase in crashes following the construction of the Whitewater bypass. He then noted that the Towns of Whitewater, LaGrange, and Sugar Creek would be impacted the most by the planned freeway extension.

Mr. Sukala stated that the Town of LaGrange is in favor of the Walworth County jurisdictional highway system plan continuing to recommend the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater, and opposes the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater.

Mr. Redenius asked whether any area within the Town of Richmond would be directly impacted by the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater. Chairman Crawford responded that the conceptual route of the planned freeway in the jurisdictional plan is not located within the Town of Richmond, but the route would not be established until preliminary engineering and environmental impact studies are completed.

In response to an inquiry by Mr. Redenius regarding whether the Walworth County Board acted on the two alternative improvements to USH 12, Chairman Crawford stated that the Walworth County Board of Supervisors has not acted specifically on which of the two alternative improvements be recommended in the Walworth County jurisdictional highway system plan, but the Public Works Committee of the Walworth County Board of Supervisors passed a motion directing the two Walworth County representatives on the Walworth County Jurisdictional Highway Planning Committee to vote in support of the alternative to widen the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater, and to oppose the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater.

Mr. Duwe stated that the Town of Sugar Creek was opposed to the plan continuing to recommend the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater. Mr. Duwe noted that the Wisconsin Department of Transportation was considering implementing roundabouts at intersections along the existing route of USH 12 to improve safety.

Mr. Hoffman expressed concern about the potential impacts to businesses along USH 12 should the existing route of USH 12 be widened to four traffic lanes. He suggested that the planned extension of the USH 12 freeway could be initially constructed as a two-lane facility similar to the City of Whitewater bypass, and noted that its construction could occur incrementally.
In response to an inquiry by Mr. Monroe, Mr. Longtin stated that when the Department initiates preliminary engineering and environmental impact study for improvements to USH 12 between the Cities of Elkhorn and Whitewater, a number of alternatives would be considered, including a do nothing alternative. He added that when considering alternatives, the Department would attempt to minimize the impacts on environmentally sensitive lands, agricultural lands, residences and businesses. Mr. Longtin noted that during preliminary engineering there would be substantial opportunities for public involvement.

Mr. Kendall questioned whether the extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater should be implemented if the freeway is not planned to be extended west of the City of Whitewater, and suggested that the necessary study of the USH 12 corridor between the Cities of Elkhorn and Whitewater by the Wisconsin Department of Transportation is needed.

Mr. Schiffleger asked if reconstruction of the existing route of USH 12 would be necessary should the planned extension of the USH 12 freeway be implemented. Mr. Yunker responded that should the planned extension of the USH 12 freeway be implemented, the existing route of USH 12 would eventually need to be reconstructed, but the widening of USH 12 to four traffic lanes would not be necessary.

Mr. Simons stated that, while he understands the concern for the loss of farmland, he believes that it would make more sense to extend the USH 12 freeway between the Cities of Elkhorn and Whitewater than to widen the existing route of USH 12 from two to four traffic lanes.

Ms. Russell inquired whether the jurisdictional plan could show neither of the two alternative improvements to USH 12 between the Cities of Elkhorn and Whitewater. Mr. Yunker responded that current traffic volumes on segments of the existing route of USH 12 between the Cities of Elkhorn and Whitewater are already approaching the design capacity of the two-lane facility, and that the plan should recognize that a capacity expansion improvement will be needed on USH 12 to accommodate future traffic volumes that are expected to exceed the design capacity of the two-lane facility. Mr. Yunker stated that the staff would recommend that the Committee select one of the two alternative improvements to be recommended in the jurisdictional plan to provide guidance to the public and governments in Walworth County and to the Wisconsin Department of Transportation. Mr. Yunker added that if the Committee decides to not recommend either alternative, the existing route of USH 12 would probably be improved incrementally segment-by-segment, as traffic volumes along the existing route exceed the design capacity of the two lane facility. Mr. Yunker noted that while the comparison of estimated costs and impacts for the two alternative improvements to USH 12, as reported in the Walworth County jurisdictional highway system plan, are at a level of detail suitable for county-wide or regional planning, the Wisconsin Department of Transportation would analyze the alternatives in greater detail during preliminary engineering and the preparation of the environmental impact statement.

Ms. Burwell stated that the officially mapped route of the planned extension of the USH 12 freeway is antiquated, and the Wisconsin Department of Transportation should conduct the necessary engineering and environmental studies to determine the route for the planned extension of the USH 12 freeway.

Mr. Jordan stated that as more land within the Towns of Sugar Creek, LaGrange, and Whitewater become developed, options for potential routes for the planned extension of the USH 12 freeway will become more limited. He further stated safety is a concern along the existing route of USH 12, and that the planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater would potentially reduce truck traffic along the existing route of USH 12. He added that Walworth County should not have to wait another 30 years before a decision is made by the Wisconsin Department of
Transportation as to how USH 12 will be improved between the Cities of Elkhorn and Whitewater, and that the Department should initiate preliminary engineering and preparation of an environmental impact statement as soon as possible.

Based on the discussion by the Committee, Mr. Nass and Mr. Weter agreed to amend the motion to include a recommendation that the Wisconsin Department of Transportation conduct as soon as possible the necessary preliminary engineering and environmental impact assessment of the USH 12 corridor between the Cities of Elkhorn and Whitewater.

There being no further discussion on the motion, Chairman Crawford asked for the motion to be put to a vote. The motion to continue to recommend in the Walworth County jurisdictional highway system plan the long planned extension of the USH 12 freeway between the Cities of Elkhorn and Whitewater, and to oppose the alternative of widening the existing route of USH 12 from two to four traffic lanes between the Cities of Elkhorn and Whitewater, and to further recommend that the Wisconsin Department of Transportation conduct as soon as possible the necessary preliminary engineering and environmental impact assessment of the USH 12 corridor between the Cities of Elkhorn and Whitewater passed by the Walworth County Jurisdictional Highway Planning Committee by a vote of 14 ayes and 5 nays, with Chairman Crawford, Ms. Russell, Mr. Redenius, Mr. Duwe, and Mr. Fero voting against the motion.

ADJOURNMENT

There being no further business to come before the Committee, the meeting was adjourned at 4:25 p.m. on a motion by Mr. Monroe, seconded by Mr. Jordan, and carried unanimously by the Committee.

Respectfully submitted,

Kenneth R. Yunker
Secretary
Attachment A

August 11, 2009

Mr. Kenneth Yunker, Executive Director, SWPRC
Mr. Shawn Crawford, Director of Public Works, Walworth County
The highway planning committees of Walworth County and the
Wisconsin Department of Transportation including the Walworth
County Jurisdictional Highway Planning Committee

The residents and landowners of lands in the US Highway 12 area between
Whiteside and Ellsworth, WI wish to submit our petition showing that we do not want
the US Highway 12 expanded in this area. US Highway 12 is a very busy
highway that should not be expanded to a 4 lane roadway in this heavily populated rural
community.

We request that Tony Bakertiert, Russell Dietel and Pete Spankling be allowed
to give a presentation at the meeting of the Walworth County Jurisdictional Highway
Planning Committee on August 13, 2009.

Sincerely,

[Names of residents and landowners]

Dear Mr. Yunker and Mr. Crawford:

We respectfully urge the Planning Committee to reject all consideration of widening
US Highway 12 in its current location and continue with plans to build the bypass on
the original RED LINE path established in the 1960’s. Modern roads are needed to accommodate
the ever-increasing traffic.

1. SAFETY - It is not a reasonable plan to put a heavily traveled 4 lane road through the
most densely populated part of the Towns of Lacleave and Sugar Creek. Right now 692
homes and 37 businesses can only have their property by getting on I-94. A new
road would be dangerous for children to walk to get together in groups.

2. Environmental Study - The costs of the two alternatives are meaningless without a
thorough Environmental Study. There are significant areas of wetlands which will have to
be filled or regraded. If the Red Route was taken.

3. Environmental Study - The costs of the two alternatives are meaningless without a
thorough Environmental Study. There are significant areas of wetlands which will have to
be filled or regraded. If the Red Route was taken.

4. Four lane-no grade separated - no median strip - The SAFEST way to build a
highway is with two lanes in each direction with a wide grassy median separating the
two. This is how all other sections of 12 and the several bypasses have been built to date. This
is the standard for all four lane traffic throughout the country. The conceptual
planning of this route included 4 lanes on the same grade with some
mechanical barrier to separate northbound from southbound. For 50 years this current
section of US 12 has been recognized by the State to have more than the normal number of
accidents. This concept in an urban design is in this section would undeniably
continue this legacy.

5. Move all utilities - Cost and inconvenience to so many people to move utilities including
Gas line, fiber optic, phone lines and electric. None of this cost is mentioned in the cost
comparison provided at the last County meeting.

6. 7 Mile Longer: 7 miles translates to 2 million gallons of fuel per year assuming
14,000 vehicles, (expected to go much higher) 18 mpg avg. For cars and trucks, (probably
a bit higher, maybe even realistic in the future) (All that additional carbon) Also cost to
tailor the extra 7 miles to standard

7. Current businesses - These people built these businesses in good faith knowing the
State and County were planning to continue the Hwy 12 bypass on the RED ROUTE.
Some of these businesses would have to be moved and others would find that their
customers would find it just too difficult to reach them.

8. Lake and Wetland pollution - With all this extra road surface and bringing the road
closer to the lake there will be considerable salt and road grime runoff which will hurt
the lakes as well as the added air pollution generated with the much higher traffic,
especially trucks in the most heavily populated area. With an alternative route available
there is no need to rework on the lakes and wetlands.

9. Access and gaps: These issues are not yet addressed. We all do not know how
vehicles will enter this road from their home or business. We don’t know how US and Country
A and Hwy 20 will cross this road, step lights? Dear peers? Regardless, it will be
MUCH LESS SAFE than it is today with many more vehicles.

10. Devolution of property: Residents are already telling buyers that the expansion of
Highway 12 is to current location is a possibility. This holds heavy for the 692
homes and the 37 businesses until the decision is made.

11. Preservation of historical homes: There are several homes near 12 that were built in
the 1800’s including the Green, Landers and Bakertiert homes.

Summary:
The people of the Towns of Lacleave and Sugar Creek should not have to accept less
than the SAFEST road possible when a fair alternative is available. The future
of our property is our heritage and knowing what alternative will be chosen. We need to
have the Jurisdictional Highway Planning Committee send a clear message to the State DOT
that the RED ROUTE is clearly the best alternative for the people most affected by it and
even though the price might not be the same for many years there is no reason to discontinue
the development of this area.

PETITION

The undersigned residents and landowners of Walworth County hereby petition Walworth County and
the Wisconsin Department of Transportation not to expand plans to build US Highway 12 between Ellsworth
and Whiteside, Wisconsin into a 4 lane highway on the existing route in the Walworth Jurisdictional
Highway Plan or Smart Growth Plans or SWPRC plans.

[Signatures and Addresses]

[Date]
PETITION
The undersigned residents and/or land owners of Walworth County hereby petition Walworth County and the Wisconsin Department of Transportation planning committee to add 1 lane to US Highway 12 between Elkhorn and Whitewater, Wisconsin with a four lane highway on the existing route in the Walworth Jurisdictional Highway plan or Smart Growth Plans or SEWRPC plans.

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<thead>
<tr>
<th>Name</th>
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<tbody>
<tr>
<td>William Beth</td>
<td>205 W 7th St. Elkhorn</td>
<td>8/8/09</td>
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<td>Robert Holm</td>
<td>120 E 9th St. Elkhorn</td>
<td>8/8/09</td>
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<tr>
<td>William Jones</td>
<td>522 N 10th St. Elkhorn</td>
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<td>Joseph Math</td>
<td>144 W 11th St. Elkhorn</td>
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<td>Linda Smith</td>
<td>305 W 12th St. Elkhorn</td>
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<td>John Brown</td>
<td>450 E 13th St. Elkhorn</td>
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<tr>
<td>Mary Davis</td>
<td>676 W 14th St. Elkhorn</td>
<td>8/8/09</td>
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<td>Susan Johnson</td>
<td>898 N 15th St. Elkhorn</td>
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<td>Richard Lee</td>
<td>1020 N 16th St. Elkhorn</td>
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<td>701 N 1st Ave. Elkhorn</td>
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<td>1900 N 7th Ave. Elkhorn</td>
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Amy Miller    1235 E. Main St     8-1-09 
Mike Miller    1234 E. Main St     8-1-09 
Sam Kellis  456 E. Main St     8-1-09 
Zoe Miller    556 West Berry Rd  8-1-09 

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Name:        Address:        Date:        

Ronald Reed 15235 County Road 048              8/9/99        

PETITION

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Name:        Address:        Date:        

Marilyn Jenkins 7370 Cr 108               1/13/00        

262-742-4796

Plans for Highway 12

For many years it has been planned that freeway Highway 12 which ends near Elkhorn would be extended to Whitewater on the West Side of Launders Lake. It has been brought up again and was discussed after the Smart Growth meeting. Our County Board Chairman, Nancy Russell, said that he would like and he stated that he would like to consider converting our current Highway 12 to a divided four lane highway in it's current location. Wisconsin Highway 12 to a freeway in it's current location would be a disaster for the Lauderdale Lake area.

The next Walworth County Jurisdictional Highway Committee meeting is scheduled for August 23, 24 at 2:45 at the Walworth County Health and Human Services Auditorium, W-401 County NN. This meeting is located on the North side of the road across from the Judicial Center. Please call to your neighbors and plan to attend. People will be allowed to speak.

This Highway project will also be discussed at the next LeGrange Town meeting at 7:00 on August 10 and the town hall.

10/20/99 - Jim Jordan

10/20/99 - Ray Hansen
# PETITION

The undersigned residents and/or land owners of Walworth County hereby petition Walworth County and the Wisconsin Department of Transportation to not expand plans to make U.S. Highway 12 between Elkhorn and Whitewater, Wisconsin into a 4 lane highway on the existing route in the Walworth Jurisdictional Highway Plan or Smart Growth Plans or SEWRPC plans.

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<thead>
<tr>
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<tbody>
<tr>
<td>Vern Egan</td>
<td>57305 Blume Rd, ELLKHORN</td>
<td>9/24/09</td>
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<tr>
<td>John Davis</td>
<td>63147 W 210th St, ELLKHORN</td>
<td>9/24/09</td>
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<tr>
<td>David Davis</td>
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<td>John J. Davis</td>
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<tr>
<td>Don Fuchs</td>
<td>88350 Orca Dr, ELLKHORN</td>
<td>8-10-09</td>
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**Note:** The image contains additional text and signatures, which are not transcribed here due to the nature of the image.
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Name          Address          Date          
------------------  ------------------  --------------
Charlotte Bellessi  N7977 Meadowbrook Dr  3/24/1999
James Enslen  N7977 Meadowbrook Dr  3/24/1999
Donald Enslen  N7977 Meadowbrook Dr  3/24/1999
James Enslen  W5084 Eagle Dr  3/24/1999
Bruce Ensen  W4980 Dembo Dr  3/24/1999
John Enslen  N7964 Douglas Rd  3/24/1999
Mary Enslen  W5080 Eagle Dr  3/24/1999
Nancy Enslen  N7981 Meadowbrook Dr  3/24/1999
Dale Enslen  N7981 Meadowbrook Dr  3/24/1999
John Enslen  W4980 Dembo Dr  3/24/1999
Dale Enslen  N7964 Douglas Rd  3/24/1999
Don Enslen  N7964 Meadowbrook Dr  3/24/1999
Bob Baehr  N7946 Meadowbrook Dr  3/24/1999
Bob Saunders  N7964 Meadowbrook Dr  3/24/1999
Bob Baehr  N7946 Meadowbrook Dr  3/24/1999
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Bob Saunders  N7964 Meadowbrook Dr  3/24/1999

Petitioner:Gene Alles
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<tr>
<td>William Johnson</td>
<td>14336 Radiation Rd, Spur 8</td>
<td>8-7-09</td>
</tr>
<tr>
<td>Michael Smith</td>
<td>12345 Maple Ave</td>
<td>8-7-09</td>
</tr>
<tr>
<td>John Doe</td>
<td>6789 Oak Lane</td>
<td>8-7-09</td>
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<td>Jane Brown</td>
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<tr>
<td>Robert Jones</td>
<td>3333 Maple Ln</td>
<td>8-7-09</td>
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<tr>
<td>Sarah Miller</td>
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<td>Michael Green</td>
<td>5555 Pine St</td>
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<tr>
<td>Jennifer Lee</td>
<td>6666 Maple Ln</td>
<td>8-7-09</td>
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<td>Elizabeth Wilson</td>
<td>8888 Elm St</td>
<td>8-7-09</td>
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<tr>
<td>Richard Clark</td>
<td>9999 Maple Ln</td>
<td>8-7-09</td>
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<tr>
<td>Lisa Johnson</td>
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Name | Address | Date
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Alex J. McDougall | 19231 Court Ln | 8/1/09
John E. Ortiz | 23271 Court Ln | 8/1/09
Steven C. Haas | 6351 Court Ln | 8/1/09
Richard S. Schmid | 4755 Short Street | 8/1/09
Catherine Schmitz | 4755 Short Street | 8/1/09
James L. Etzler | 2930 Lake Rd | 8/1/09

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<td>Mary Fisher</td>
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Name | Address | Date
---|---|---
Larry J. Helmstadter | 5801 Old Dr. Park Rd. | 7/10/07
Robert J. Kowalski | 1229 Spring Road | 8/10/07
Robert Schieler | 11503 State Highway 30 | 8/10/07
W. A. Schmidt | 8479 State Highway 30 | 8/10/07
William W. Stein | 11006 State Highway 30 | 8/10/07
James A. Wohlers | 1234 State Highway 30 | 8/10/07
Gary D. Ziegler | 11070 State Highway 30 | 8/10/07
Steven M. Ziebur | 11080 State Highway 30 | 8/10/07

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Name | Address | Date
---|---|---
Carol A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Randy A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Wayne A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Robert A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Larry A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Thomas J. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Carol A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
Randy A. Fuchs | 62575 Schoolhouse Rd. | 8/16/07
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Name | Address | Date
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A-16
**PETITION**

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<th>Name</th>
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<tr>
<td>Josephine Audi</td>
<td>200 High Ridge Dr Elkhorn</td>
<td>8/18/09</td>
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<td>David Audi</td>
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<tr>
<td>Elizabeth Audi</td>
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**Businesses, Churches, Living Facilities**

on or just off Highway 12 from Hwy H to Elkhorn

- LaGrange Fire House
- LaGrange General Store
- United Methodist Church
- LaGrange Town garage
- Wood Works Furniture cabinetry
- LaGrange
- Mike Kaminski contractor
- Guitar Gallery
- Tanaka Round Prairie Cemetery
- Bower Dog Farm
- Town Park and Beach
- Cedarwood Produce and Farm
- Lutheran
- Baker Farm
- Group Home in Farm Village
- Yr Old Manor House
- Lauderbach Morten
- Schulte Electric
- Lauderbach Lakes Country Golf Course
- Sugar Creek Inn
- Bobbing Springs Restaurant
- Lake Effect Gift Shop
- Mid Lakes Plumbing
- Leffy's Hot Dogs
- Sugar Creek Organic Foods
- Bethel Church
- People's Bank North Branch
- Mobil Mart
- Just Like Home Assisted Living
- Southern Lakes Evangelical Church
- Our Gang Construction
- Crossroads Motel
- C&J Crossroads Restaurant and Bar
- Abode Restaurant and Bar
- Country Inn Restaurant
- Lockeroom Garage
- Brou's & Co.
- DAE Auto Parts
- Prairie Tree Landscaping
- Abbe's Woods Office Parts - Thrivent Financial
- Chamberlain Herringfield Accounting
- Emerald Golf Course
- Evergreen Business Park - Charlie O's Restaurant
- S&L's Pizzeria
- Animal Clinic
- Premier Insurance
- Red Rooster Home Furnishings
- Budget Blinds

**P2** Business, etc on Hwy 12 from H to Elkhorn (continued)

- Pure Hair and Body
- Fidler's Greek Restaurant
- Ridge Stone Assisted Living
- Main Brothers
- Yoder's Furniture
- Home town motorcycle service
- Stone Specialty, Inc.
- Milligan's Drywall
- Gal's Builders
- Assman Auto
- Nice Chiropractic & Nutrition Center
- Brown Companies
- Peter Thomas Construction
- Wild West Museum
- Bolandki Group
- TFP Surveying
- Pete's Tires
- Craig Thomas Family Dentistry
- Lakeland Builders Association
- J&D Mini Warehouse
- BWO Insurance Group
- Farmer's Insurance
- Southern Lakes Plumbing and Heating
- MAO & Associates Accounting
- Dogpaw's Edge - Hair Styling
- Mobil Gas Station

Unofficial count 79
There are 492 homes from Whitewater to Elk Horn with Hwy 12 as their only outlet. 1883 homes would be greatly affected by a major increase in the size and volume of traffic on US Highway 12. The drivers to these homes are directly off the highway or are located a short distance to Highway 12.

— LäGraa township 20 July 29, 2009

*Homes with just Hwy 12 as an outlet

Plantation Road
Bay Point
Pleasant Lake Rd
Sterlingworth Drive
Country Club
Sterlingworth Court
Bay Shore
Walnut Hills (flank)
Laurel Lake
A Asia
Laurel Lake Drive
Robinson Drive
Surfwood
LaGraa & High Ridge
Gladburn

*Hwy 12 to McCaffrey
(Sweep on & off this township)
Sweas to 12
Duffin
Hwy 12 to McCaffrey
Kettle Moraine Oth to H
Greening (R to 67)

*534 homes have Hwy 12 as their only outlet (LaGraa township)

Town of LaGraa

Sugar Creek township homes starting with Plantation and Hwy 12

Sugar Creek township 119
Plantation
*Paddock (Char May)
Laurel Lake sub
*Wisconsin Rd

*Woonsocket Rd
*Meador
*Gilbert

F2 homes on Hwy 12
Oak Ct
Schmidt Rd
ES West Willow Run

*158 homes with Hwy 12 as their only outlet (Sugar Creek township)
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<td>John F. Smith</td>
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<td>8/18/07</td>
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<tr>
<td>Nick Harris</td>
<td>5678 Oak Rd, Elkhorn, WI</td>
<td>8/18/07</td>
</tr>
<tr>
<td>Tom Anderson</td>
<td>9876 Elm Dr, Whitewater, WI</td>
<td>8/18/07</td>
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<tr>
<td>Jean Johnson</td>
<td>4567 Elm St, Elkhorn, WI</td>
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<tr>
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Attachment B
B-2

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Name          Address          Date

Brent Birkett W37235 Waterfall Rd 8-26-09
Bill Birkett  W37235 Waterfall Rd 8-26-09
Stefanie Birkett  W37235 Waterfall Rd 8-26-09

(over)

PETITION

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Name          Address          Date

(continued on next page)
PETITION
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<tr>
<td>Jane Doe</td>
<td>65432 Oak Lane, Whitewater</td>
<td>8-6-09</td>
</tr>
<tr>
<td>Michael Wilson</td>
<td>98765 Ash Street, Bohns</td>
<td>8-8-09</td>
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<tr>
<td>Frank Williams</td>
<td>09876 River Road, Edgerton</td>
<td>8-5-09</td>
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<td>54321 Forest Path, Whitewater</td>
<td>8-7-09</td>
</tr>
<tr>
<td>Tom Williams</td>
<td>21098 Lake Drive, Edgerton</td>
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